# REFORMING THE UNITED NATIONS

September 8, 2022

### Introduction<sup>1</sup>

### Strengthening the United Nations

It is becoming increasingly clear that the concept of the absolutely sovereign nation-state is a dangerous anachronism in a world of thermonuclear weapons, instantaneous communication, and economic interdependence. Probably our best hope for the future lies in developing the United Nations into a World Federation. The strengthened United Nations should have a legislature with the power to make laws that are binding on individuals, and the ability to arrest and try individual political leaders for violations of these laws. The world federation should also have the power of taxation, and the military and legal powers necessary to guarantee the human rights of ethnic minorities within nations.

In 1945, the victors of World War II gathered in San Francisco to draft the United Nations Charter. The tragic experiences of two world wars, during which the lives of 26 million soldiers and 64 million civilians were lost, had convinced them that security based on national military forces must be replaced by a system of collective security. The first paragraph of the Charter states that the primary purpose of the organization is "to maintain international peace and security, and to that end to take effective measures for the prevention and removal of threats to the peace, and for the suppression of acts of aggression and other breaches of the peace, and to bring about by peaceful means, and in conformity with the principles of justice and international law, adjustment or settlement of international disputes or situations which might lead to a breach of the peace."

In practice, the United Nations has developed several effective modes of action - peacekeeping, peacemaking, peacebuilding, preventive diplomacy and peace enforcement. Even though the organization has been hampered by Cold War tensions and frequently paralyzed by vetos in the Security Council, it nevertheless has made substantial contributions to global peace by resolving small-scale conflicts and by preventing large-scale ones.

The term peacekeeping, in its narrow sense, is applied to operations where U.N. Military personnel, often unarmed or only lightly armed, form a buffer between hostile forces in order to maintain a cease-fire. Peacemaking refers

<sup>&</sup>lt;sup>1</sup>This book makes use of my previously-published book chapters, but new material has also been added.

to U.N. assistance in the settlement of disputes or the resolution of conflicts.

### International law

We can clearly see that in the long run, security can only be achieved by an effective system of international law. The United Nations is the only institution whose authority and structure are suited to constructing and enforcing such a system of law at the global level. U.N. membership includes all nations; and the U.N. has had half a century of experience in addressing global problems.

The impartiality and neutrality of the Secretary-General are accepted and recognized, whereas regional organizations such as NATO cannot claim the same degree of impartiality. Thus it is urgent that the present U.N. Charter be made to function more justly and more effectively; and in the long run, the weaknesses of the present U.N. Charter must be corrected.

The need for international law must be balanced against the desirability of local self-government. Like biological diversity, the cultural diversity of humankind is a treasure to be carefully guarded. A balance or compromise between these two desirable goals could be achieved by granting only a few carefully chosen powers to a strengthened United Nations with sovereignty over all other issues retained by the member states.

## The social and economic institution of war must be abolished

There are numerous reasons why war must be abolished as a social institution; and a few of these reasons are as follows: It is extremely important that research funds be used to develop renewable energy sources and to solve other urgent problems now facing humankind, rather than for developing new and more dangerous weapons systems. In spite of the end of the Cold War, the world still spends roughly 2 trillion U.S. dollars per year on armaments, and the total amount spent on war is even greater. Thus, very many people make their living from war, and this is the reason why it is correct to call war a social and economic institution.

The indirect effects of war and the threat of war are also enormous. For example, the World Health Organization lacks funds to carry through an antimalarial programme on as large a scale as would be desirable; but the entire programme could be financed for less than the world spends on armaments in a single day. Five hours of world arms spending is equivalent to the total cost of the 20-year WHO programme which resulted, in 1979, in the eradication of smallpox. With a diversion of funds consumed by three weeks of the military expenditures, the world could create a sanitary water supply for all its people, thus eliminating the cause of more than half of all human illness.

As bad as conventional arms and conventional weapons may be, it is the possibility of a nuclear war that still poses the greatest threat to humanity. One argument that has been used in favor of nuclear weapons is that no sane political leader would employ them. However, the concept of deterrence ignores the possibility of war by accident or miscalculation, a danger that has been increased by nuclear proliferation.

### The UN needs the power to make laws that are binding on individuals

Because of the terrible weapons which have been produced through the misuse of science, and because of the even more destructive weapons which are likely to be devised in the future, the only way that we can insure the survival of civilization is to abolish war as an institution. It seems likely that achievement of this goal will require revision and strengthening of the United Nations Charter. The Charter should not be thought of as cast in concrete for all time. It needs instead to grow with the requirements of our increasingly interdependent global society. We should remember that the Charter was drafted and signed before the first nuclear bomb was dropped on Hiroshima; and it also could not anticipate the extraordinary development of international trade and communication which characterizes the world today.

Among the weaknesses of the present U.N. Charter is the fact that it does not give the United Nations the power to make laws which are binding on individuals. At present, in international law, we treat nations as though they were persons: We punish entire nations by sanctions when the law is broken, even when only the leaders are guilty, even though the burdens of the sanctions fall most heavily on the poorest and least guilty of the citizens, and even though sanctions often have the effect of uniting the citizens of a country behind the guilty leaders. To be effective, the United Nations needs a legislature with the power to make laws which are binding on individuals, and the power to to arrest individual political leaders for flagrant violations of international law. The International Criminal Court is an important step in the right direction, and it deserves our wholehearted support; but today the ICC operates very imperfectly because of vehement opposition from powerful nations, such as the United States.

# The UN needs a reliable and greatly enlarged source of income

The United Nations has a number of agencies, such as the World Health Organization, the Food and Agricultural Organization, and UNESCO, whose global services give the UN considerable prestige and de facto power. The effectiveness of the UN as a global authority could be further increased by giving these agencies much larger budgets. In order to do this, and at the same time to promote the shift from fossil fuels to renewable energy sources, it has been proposed that the U.N. be given the power to tax CO2 emissions. The amount of money which could thus be made available for constructive purposes is very large; and a slight increase in the prices of fossil fuels could make a number of renewable energy technologies economically competitive.

It has also been proposed that the United Nations should be given the power to impose a small tax on international currency transactions (the Tobin Tax). The amount of money involved in these transactions is so large that even a few hundredths of a percent in tax on each transaction would be sufficient to solve the financial problems of the United Nations. A United Nations tax on air travel has also been proposed.

The provision of a reliable income for the United Nations would have the effect of freeing it from undue influence by any nation, making it more impartial. Impartiality may prove to be the key factor required to give the U.N. the moral authority needed to settle disputes and to maintain peace with a minimum use of force.

### The Security Council must be abolished

At the end of World War II, when the present UN Charter was drafted, the victorious nations visualized a world in which the most important of the victors would cooperate to maintain peace. The Security Council, with its veto power for individual members, then seemed like a good idea. However,

World War II was followed immediately by the Cold War, and the Security Council became a hindrance to effective UN action. In a reformed United Nations, strengthened and given the powers of a federation, the Security Council should be abolished.

### The success of federations

Historically, the federal form of government has proved to be extremely robust and successful. Many of todays nations are federations of smaller, partially autonomous, member states. Among these nations are Argentina, Australia, Austria, Belgium, Brazil, Canada, Germany, India, Mexico, Russia, Spain, South Africa and the United States.

### Lessons from the European Union

The successes and problems of the European Union provide invaluable experience as we consider the measures that will be needed to make the United Nations into a federation. On the whole, the EU has been an enormous success, demonstrating beyond question that it is possible to begin with a very limited special-purpose federation and to gradually expand it, judging at each stage whether the cautiously taken steps have been successful.

The European Union has today made war between its member states virtually impossible. This goal, now achieved, was in fact the vision that inspired the leaders who initiated the European Coal and Steel Community in 1950.

The European Union is by no means without its critics or without problems, but, as we try to think of what is needed for United Nations reform, these criticisms and problems are just as valuable to us as are the successes of the EU.

### Governments of large nations achieve internal peace

The problem of achieving internal peace over a large geographical area is not insoluble. It has already been solved. There exist today many nations or regions within each of which there is internal peace, and some of these are so large that they are almost worlds in themselves. One thinks of China, India, Brazil, Australia, the Russian Federation, the United States, and the European Union. Many of these enormous societies contain a variety of ethnic groups, a variety of religions and a variety of languages, as well as striking contrasts between wealth and poverty. If these great land areas have been forged into peaceful and cooperative societies, cannot the same methods of government be applied globally?

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# Chapter 1

# THE UNITED NATIONS CHARTER

## 1.1 The San Francisco Conference

After the unspeakable horrors of World War II, delegates from 50 Allied nations met in San Francisco California. The purpose of the conference, which took place between 25 April and 26 June, 1945, was to set up an international organization that would be able to abolish the institution of war. However, the Charter which the delegates produced was too weak to achieve this goal.

In many respects the United Nations has been highly successful. During the 73 years that have passed since its establishment, a world war has been avoided. The agencies of the United Nations, such as the World Health Organization, the Food and Agricultural Organization, UNESCO and the IPCC, have provided urgently-needed services to the international community. The Universal Declaration of Human Rights, and the Millennium Development Goals have set up norms towards which we can and should aim. Furthermore, the UN has provided a place where representatives from many nations can meet for informal diplomacy, through which many dangerous conflicts have been avoided.

Nevertheless, the United Nations, with its present Charter, has proved to be too weak to achieve the purpose for which it was established - the complete abolition of the institution of war. If civil wars are included, there are, on any given day, an average of 12 wars somewhere in the world. The task of abolishing war has become extremely urgent since the advent of thermonuclear weapons. The danger that these weapons will be used, through accident, technical or human error, or through uncontrollable escalation of a war with conventional weapons, poses an existential threat to human civilization and the biosphere.

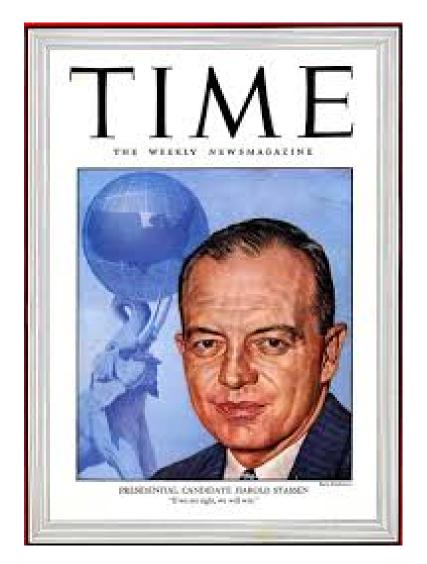


Figure 1.1: Harold Stassen. In 1985 he visited Denmark to lecture at a symposium entitled "Towards a Non-Violent Society". At that time he was the only living person who had signed the United Nations Charter. In his lecture, former Governor Stassen proposed steps for reforming the Charter.

## 1.2 Article 1

The Purposes of the United Nations are:

- 1. To maintain international peace and security, and to that end: to take effective collective measures for the prevention and removal of threats to the peace, and for the suppression of acts of aggression or other breaches of the peace, and to bring about by peaceful means, and in conformity with the principles of justice and international law, adjustment or settlement of international disputes or situations which might lead to a breach of the peace;
- 2. To develop friendly relations among nations based on respect for the principle of equal rights and self-determination of peoples, and to take other appropriate measures to strengthen universal peace;
- 3. To achieve international cooperation in solving international problems of an economic, social, cultural, or humanitarian character, and in promoting and encouraging respect for human rights and for fundamental freedoms for all without distinction as to race, sex, language, or religion; and
- 4. To be a centre for harmonizing the actions of nations in the attainment of these common ends.

# 1.3 Article 2

The Organization and its Members, in pursuit of the Purposes stated in Article 1, shall act in accordance with the following Principles.

- 1. The Organization is based on the principle of the sovereign equality of all its Members.
- 2. All Members, in order to ensure to all of them the rights and benefits resulting from membership, shall fulfill in good faith the obligations assumed by them in accordance with the present Charter.
- 3. All Members shall settle their international disputes by peaceful means in such a manner that international peace and security, and justice, are not endangered.
- 4. All Members shall refrain in their international relations from the threat or use of force against the territorial integrity or political independence of any state, or in any other manner inconsistent with the Purposes of the United Nations.
- 5. All Members shall give the United Nations every assistance in any action it takes in accordance with the present Charter, and shall refrain from giving assistance to any state against which the United Nations is taking preventive or enforcement action.

- 6. The Organization shall ensure that states which are not Members of the United Nations act in accordance with these Principles so far as may be necessary for the maintenance of international peace and security.
- 7. Nothing contained in the present Charter shall authorize the United Nations to intervene in matters which are essentially within the domestic jurisdiction of any state or shall require the Members to submit such matters to settlement under the present Charter; but this principle shall not prejudice the application of enforcement measures under Chapter VII.

Clearly the aim United Nations Charter is to abolish the institution of war.

# 1.4 Some personal memories of the San Fransisco Conference

Regarding the founding of the United Nations, my mother wrote: "The Founding Assembly of the United Nations was held in San Francisco during [the time when we lived nearby]. I went with the boys and their cousin Don to have lunch at the St. Francis Hotel to rub shoulders with the distinguished guests living there. We had many friends among the delegates from the Near East. Fortyfive of them were graduates of the American University of Beirut. Madeline and Don and I gave a reception for them in the Falconer's beautiful home in Berkeley. They came with the flags of many nations on their cars, and we were proud of them and of the AUB [the American University of Beirut]"

I vividly remember the reception for the Near Eastern delegates, given by my mother, together with Aunt Maddie and Uncle Don. To especially honor Charles Malik and the American University of Beirut, there was a large cake bearing the Lebanese flag with its ceder tree emblem. Dr. Malik and his wife later sent a gracious note thanking us for the reception.

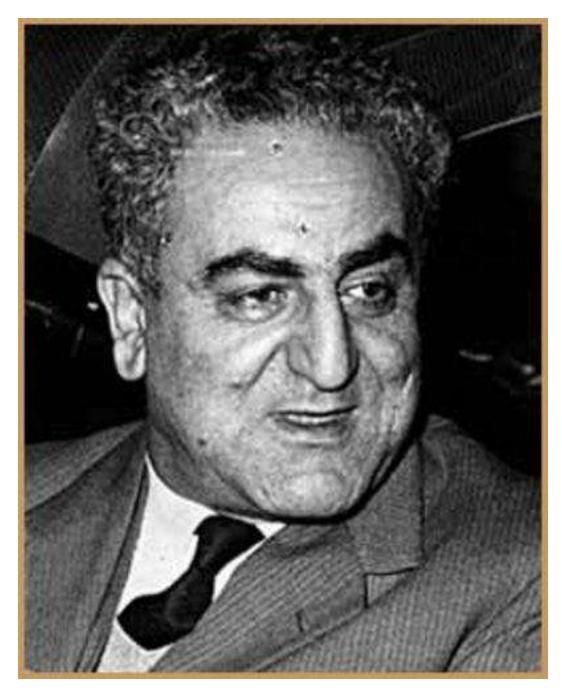


Figure 1.2: Charles Malik, who attended our reception for Near Eastern delegates during the San Francisco Conference establishing the United Nations. My parents knew him well when he was a professor of philosophy at the American University of Beirut. He later helped to draft the Universal Declaration of Human Rights and also served as a chairman of the UN General Assembly.

San Francisco une 6, 199 Dear Mrs. Query - Jure Falconer, St. State Or This is a late note, but it has been in my mind every day ever and we had the lovely tea-party of your home. Twenghody, I find has enjoyed it very much and it estanly was most hind & you both to entertain us. my husband and I still feel sorry we were not able & enjoy it more fully by being there on time. But, we feel that it has all worked our very nicely. Please, give our liest regards & Mr. Felena and best love & you 7 mor

Figure 1.3: A thank-you note from Mrs. Malik.

Faris el-Khouri The Prime Minister and Chairman of the Delegation of Syria requests the pleasure of the company of Mas Bennet avery at a reception on Wednesday, the thirteenth of June from six until eight o'clock Room of the Dons, Hotel Mark Hopkins

Figure 1.4: A reception given by the Prime Minister of Syria.

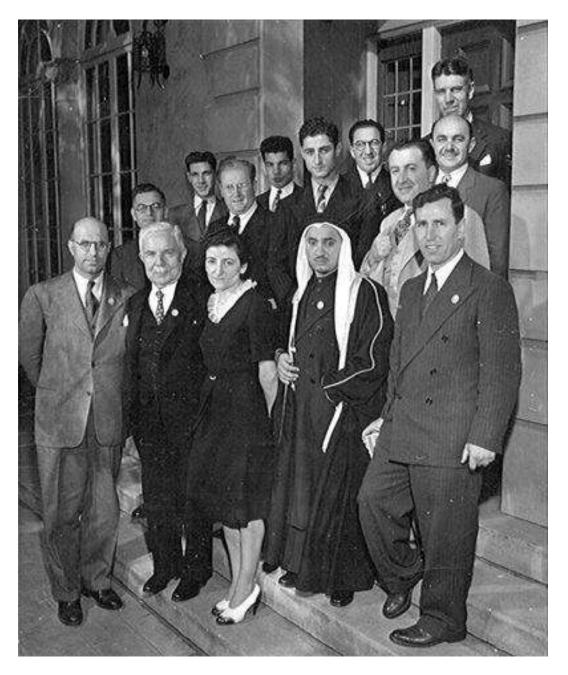


Figure 1.5: Some of the delegates to the San Francisco Conference in front of Aunt Maddie's house. (Aunt Maddie was my mother's twin sister)



Figure 1.6: A photo of Charles Malik with Eleanor Roosevelt, with whom he worked to draft the Universal Declaration of Human Rights.

# 1.5 Against the institution of war

## What I believe

As we start the 21st century and the new millennium, our scientific and technological civilization seems to be entering a period of crisis. Today, for the first time in history, science has given to humans the possibility of a life of comfort, free from hunger and cold, and free from the constant threat of infectious disease. At the same time, science has given us the power to destroy civilization through thermonuclear war, as well as the power to make our planet uninhabitable through pollution and overpopulation. The question of which of these alternatives we choose is a matter of life or death to ourselves and our children.

Science and technology have shown themselves to be double-edged, capable of doing great good or of producing great harm, depending on the way in which we use the enormous power over nature, which science has given to us. For this reason, ethical thought is needed now more than ever before. The wisdom of the world's religions, the traditional wisdom of humankind, can help us as we try to insure that our overwhelming material progress will be beneficial rather than disastrous.

The crisis of civilization, which we face today, has been produced by the rapidity with which science and technology have developed. Our institutions and ideas adjust too slowly to the change. The great challenge which history has given to our generation is the task of building new international political structures, which will be in harmony with modern technology. At the same time, we must develop a new global ethic, which will replace our narrow loyalties by loyalty to humanity as a whole.

In the long run, because of the enormously destructive weapons, which have been produced through the misuse of science, the survival of civilization can only be insured if we are able to abolish the institution of war.

While in earlier epochs it may have been possible to confine the effects of war mainly to combatants, in our own century the victims of war have increasingly been civilians, and especially children. For example, according to Quincy Wright's statistics, the First and Second World Wars together cost the lives of 26 million soldiers, but the toll in civilian lives was much larger: 64 million. Since the Second World War, despite the best efforts of the U. N., there have been over 150 armed conflicts; and, if civil wars are included, there are on any given day an average of 12 wars somewhere in the world. In the conflicts in Indo-China, the proportion of civilian victims was between 80 percent and 90 percent, while in the Lebanese civil war some sources state that the proportion of civilian casualties was as high as 97 percent.

Civilian casualties often occur through malnutrition and through diseases, which would be preventable in normal circumstances. Because of the social disruption caused by war, normal supplies of food, safe water and medicine are interrupted, so that populations become vulnerable to famine and epidemics. In the event of a catastrophic nuclear war, starvation and disease would add greatly to the loss of life caused by the direct effects of nuclear weapons.

The indirect effects of war are also enormous. Globally, preparations for war interfere seriously with the use of tax money for constructive and peaceful purposes. Today, despite the end of the Cold War, the world spends roughly a trillion (i.e. a million million) US dollars each year on armaments. This enormous flood of money, which is almost too large to imagine, could have been used instead for urgently needed public health measures.

The World Health Organization lacks funds to carry through an anti-malarial program on as large a scale as would be desirable, but the entire program could be financed for less than the world spends on armaments in a single day. Five hours of world arms spending is equivalent to the total cost of the 20-year WHO campaign, which resulted in the eradication of smallpox. For every 100,000 people in the world, there are 556 soldiers, but only 85 doctors. Every soldier costs an average of 20,000 US dollars per year, while the average spent per year on education is only 380 US dollars per school-aged child. With a diversion of funds consumed by three weeks of military spending, the world could create a sanitary water supply for all its people, thus eliminating the cause of almost half of all human illness.

A new and drug-resistant form of tuberculosis has recently become widespread, and is increasing rapidly in the former Soviet Union. In order to combat this new form of tuberculosis, and in order to prevent its spread to Western Europe, WHO needs 450 million US dollars, an amount equivalent to 4 hours of world arms spending. By using this money to combat tuberculosis in the former Soviet Union, WHO would be making a far greater contribution to global peace and stability than is made by spending the money on armaments.

Today's world is one in which roughly ten million children die each year from diseases

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related to poverty. Besides this enormous waste of young lives through malnutrition and preventable disease, there is a huge waste of opportunities through inadequate education. The rate of illiteracy in the 25 least developed countries is 80 percent, and the total number of illiterates in the world is estimated to be 800 million. Meanwhile every 60 seconds the world spends roughly 2 million U. S. dollars on armaments.

It is plain that if the almost unbelievable sums now wasted on armaments were used constructively, most of the pressing problems now facing humanity could be solved, but today the world spends more than 20 times as much per year on weapons as it does on development.

Because the world spends a thousand billion dollars each year on armaments, it follows that very many people make their living from war. This is the reason why it is correct to speak of war as a social institution, and also the reason why war persists, although everyone realizes that it is the cause of much of the suffering that inflicts humanity. We know that war is madness, but it persists. We know that it threatens the future survival of our species, but it persists, entrenched in the attitudes of historians, newspaper editors and television producers, entrenched in the methods by which politicians finance their campaigns, and entrenched in the financial power of arms manufacturers, entrenched also in the ponderous and costly hardware of war, the fleets of warships, bombers, tanks, nuclear missiles and so on.

Science cannot claim to be guiltless: In Eisenhower's farewell address, he warned of the increasing power of the industrial-military complex, a threat to democratic society. If he were making the same speech today, he might speak of the industrial-military-scientific complex. Since Hiroshima, we have known that new knowledge is not always good. There is a grave danger that nuclear weapons will soon proliferate to such an extent that they will be available to terrorists and even to the Mafia. Chemical and biological weapons also constitute a grave threat. The eradication of smallpox in 1979 was a triumph of medical science combined with international cooperation. How sad it is to think that military laboratories cultivate smallpox and that the disease may soon be reintroduced as a biological weapon!

The institution of war seems to be linked to a fault in human nature, to our tendency to exhibit altruism towards members of our own group but aggression towards other groups if we perceive them to be threatening our own community. This tendency, which might be called "tribalism", was perhaps built into human nature by evolution during the long prehistory of our species, when we lived as hunter-gatherers in small genetically homogeneous tribes, competing for territory on the grasslands of Africa. However, in an era of nerve gas and nuclear weapons, the anachronistic behavior pattern of tribal altruism and intertribal aggression now threatens our survival.

Fortunately, our behavior is only partly determined by inherited human nature. It is also, and perhaps to a larger extent, determined by education and environment; and in spite of all the difficulties just mentioned, war has been eliminated locally in several large regions of the world. Taking these regions as models, we can attempt to use the same methods to abolish war globally. For example, war between the Scandinavian nations would be unthinkable today, although the region once was famous for its violence. Scandinavia is especially interesting as a model for what we would like to achieve globally, because it is a region in which it has been possible not only to eradicate war, but also poverty; and at the same time, death from infectious disease has become a rarity in this region.

If we consider the problem of simultaneously eliminating poverty, war and frequent death from infectious disease, we are lead inevitably to the problem of population stabilization. At the time when poverty, disease and war characterized Scandinavia, the average fertility in the region was at least 6 children per woman-life. Equilibrium was maintained at this high rate of fertility, because some of the children died from disease without leaving progeny, and because others died in war. Today, poverty and war are gone from the Nordic countries, and the rate of premature death from infectious disease is very low. The simultaneous elimination of poverty, disease and war would have been impossible in Scandinavia if the rate of fertility had not fallen to the replacement level. There would then have been no alternative except for the population to grow, which it could not have continued to do over many centuries without environmental degradation, bringing with it the recurrence of poverty, disease and war.

In Scandinavia today, democratic government, a high level of education, economic prosperity, public health, high social status for women, legal, economic and educational equality for women, a low birth rate, and friendly cooperation between the nations of the region are mutually linked in loops of cause and effect. By contrast, we can find other regions of the world where low status of women, high birth rates, rapidly increasing population, urban slums, low educational levels, high unemployment levels, poverty, ethnic conflicts and the resurgence of infectious disease are equally linked, but in a vicious circle. The three age-old causes of human suffering, poverty, infectious disease and war are bound together by complex causal relationships involving also the issues of population stabilization and women's rights. The example of Scandinavia shows us that it is possible to cure all these diseases of society; but to do so we must address all of the problems simultaneously.

Abolition of the institution of war will require the construction of structures of international government and law to replace our present anarchy at the global level. Today's technology has shrunken the distances, which once separated nations; and our present system of absolutely sovereign nation-states has become both obsolete and dangerous.

Professor Elie Kedourie of the University of London has given the following definition of nationalism: "...a doctrine invented in Europe at the beginning of the 19th century. It pretends to supply a criterion for the determination of the unit of population proper to enjoy a government exclusively its own, for the legitimate exercise of power in the state, and for the right organization of a society of states. Briefly, the doctrine holds that humanity is naturally divided into nations, that nations are known by certain characteristics which can be ascertained, and that the only legitimate type of government is national self-government."

A basic problem with this doctrine is that throughout most of the world, successive waves of migration, conquest and intermarriage have left such a complicated ethnic mosaic that attempts to base political divisions on ethnic homogeneity often meet with trouble. In Eastern Europe, for example, German-speaking and Slavic-speaking peoples are mixed

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together so closely that the Pan-German and Pan-Slavic movements inevitably clashed over the question of who should control the regions where the two populations lived side by side. This clash was one of the main causes of the First World War.

Similarly, when India achieved independence from England, a great problem arose in the regions where Hindus and Moslems lived side by side; and even Gandhi was unable to prevent terrible violence from taking place between the two communities. This problem is still present, and it has been made extremely dangerous by the acquisition of nuclear weapons by India and Pakistan.

More recently, nationalist movements in Asia and Africa have derived their force and popularity from a reaction against the years of European political and economic domination. Thus, at first sight, they seem to deserve our sympathy and support. However, in building states, the new nationalists have often used hate for outsiders as mortar. For example, Israel is held together by hostility towards its Arab neighbors, while the Pan-Arab movement is held together by hostility towards Israel; and in this inflamed political climate of mutual fear and hatred, even clandestine nuclear weapons appear to either side to be justified.

A basic problem rooted in nationalist mythology exists in the concept of sanctions, which treat nations as if they were individuals. We punish nations as a whole by sanctions, even when only the leaders are guilty, even though the burdens of the sanctions often fall most heavily on the weakest and least guilty of the citizens, and even though sanctions often have the effect of uniting the citizens of a country behind the guilty leaders.

It is becoming increasingly clear that the concept of the absolutely sovereign nationstate is an anachronism in a world of thermonuclear weapons, instantaneous communication, and economic interdependence. Probably our best hope for the future lies in developing the United Nations into a World Federation. The strengthened United Nations should have a legislature with the power to make laws which are binding on individuals, and the ability to arrest and try individual political leaders for violations of these laws. The World Federation should also have the military and legal powers necessary to guarantee the human rights of ethnic minorities within nations.

In setting up a federation, the member states can decide which powers they wish to delegate to it; and all powers not expressly delegated are retained by the individual states. We are faced with the problem of constructing a new world order which will preserve the advantages of local self-government while granting certain carefully-chosen powers to larger regional or global authorities. Which things should be decided locally, or regionally, and which globally?

In the future, overpopulation and famine are likely to become increasingly difficult and painful problems in several parts of the world. Since various cultures take widely different attitudes towards birth control and family size, the problem of population stabilization seems to be one which should be solved locally. At the same time, aid for local family planning programs, as well as famine relief, might appropriately come from global agencies, such as WHO and FAO. With respect to large-scale migration, it would be unfair for a country which has successfully stabilized its own population, and which has eliminated poverty within its own borders, to be forced to accept a flood of migrants from regions of high fertility. Therefore the extent of immigration should be among the issues to be decided locally.

Security, and controls on the manufacture and export of armaments will require an effective authority at the global level. It should also be the responsibility of the international community to intervene to prevent gross violations of human rights. Since the end of the Cold War, the United Nations has more and more frequently been called upon to send armed forces to troubled parts of the world. In many instances, these calls for U. N. intervention have been prompted by clear and atrocious violations of human rights, for example by "ethnic cleansing" in Bosnia and by genocide in Rwanda. In the examples just named, the response of the United Nations would have been much more effective, and many lives would have been saved, if the action which was finally taken had come sooner. Long and complex diplomatic negotiations were required to muster the necessary political and physical forces needed for intervention, by which time the original problems had become much more severe. For this reason, it has been suggested that the U. N. Secretary General, the Security Council and the General Assembly ought to have at their disposal a permanent, highly trained and highly mobile emergency force, composed of volunteers from all nations. Such an international police force would be able to act rapidly to prevent gross violations of human rights or other severe breaches of international law.

In evaluating the concept of an international police force directly responsible to the United Nations, it is helpful to examine the way in which police act to enforce laws and to prevent violence and crime at local and national levels. Within a community which is characterized by good government, police are not highly armed, nor are they very numerous. Law and order are not maintained primarily by the threat of force, but by the opinion of the vast majority of the citizens that the system of laws is both just and necessary. Traffic stops when the signal light is red and moves when it is green whether or not a policeman is present, because everyone understands why such a system is necessary. Nevertheless, although the vast majority of the citizens in a well-governed community support the system of laws and would never wish to break the law, we all know that the real world is not heaven. The total spectrum of human nature includes evil as well as a good. If there were no police at all, and if the criminal minority were completely unchecked, every citizen would be obliged to be armed. No one's life or property would be safe. Robbery, murder and rape would flourish.

Within a society with a democratic and just government, whose powers are derived from the consent of the governed, a small and lightly armed force of police is able to maintain the system of laws. One reason why this is possible has just been mentioned - the force of public opinion. A second reason is that the law acts on individuals. Since obstruction of justice and the murder of policemen both rank as serious crimes, an individual criminal is usually not able to organize massive resistance against police action.

Edith Wynner, one of the pioneers of the World Federalist movement, lists the following characteristics of police power in a well-governed society:

1. "A policeman operates within a framework of organized government having legislative, executive and judicial authority operating on individuals. His actions are guided

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by a clearly stated criminal code that has the legislative sanction of the community. Should he abuse the authority vested in him, he is subject to discipline and court restraint."

- 2. "A policeman seeing a fight between two men does not attempt to determine which of them is in the right and then help him beat up the one he considers wrong. His function is to restrain violence by both, to bring them before a judge who has authority to determine the rights of the dispute, and to see that the court's decision is carried out."
- 3. "In carrying out his duties, the policeman must apprehend the suspected individual without jeopardizing either the property or the lives of the community where the suspect is to be arrested. And not only is the community safeguarded against destruction of property and loss of life but the rights of the suspect are also carefully protected by an elaborate network of judicial safeguards."

Looking towards the future, we can perhaps foresee a time when the United Nations will have been converted to a federation and given the power to make international laws which are binding on individuals. Under such circumstances, true international law enforcement will be possible, incorporating all of the needed safeguards for lives and property of the innocent. One can hope for a future world where the institution of war will be abolished, and where public opinion will support international law to such an extent that a new Hitler or a future Malosovic will not be able to organize large-scale resistance to arrest, a world where international law will be seen by all to be just, impartial and necessary, a well-governed global community within which each person will owe his or her ultimate loyalty to humanity as a whole.

Besides a humane, democratic and just framework of international law and governance, we urgently need a new global ethic, - an ethic where loyalty to family, community and nation will be supplemented by a strong sense of the brotherhood of all humans, regardless of race, religion or nationality. Schiller expressed this feeling in his "Ode to Joy", the text of Beethoven's Ninth Symphony. Hearing Beethoven's music and Schiller's words, most of us experience an emotion of resonance and unity with its message: All humans are brothers and sisters - not just some - all! It is almost a national anthem of humanity. The feelings which the music and words provoke are similar to patriotism, but broader. It is this sense of a universal human family, which we need to cultivate in education, in the mass media, and in religion.

Educational reforms are urgently needed, particularly in the teaching of history. As it is taught today, history is a chronicle of power struggles and war, told from a biased national standpoint. Our own race or religion is superior; our own country is always heroic and in the right.

We urgently need to replace this indoctrination in chauvinism by a reformed view of history, where the slow development of human culture is described, giving adequate credit to all those who have contributed. Our modern civilization is built on the achievements of ancient cultures. China, India, Mesopotamia, ancient Egypt, Greece, the Islamic world, Christian Europe, and Jewish intellectual traditions all have contributed. Potatoes, corn and squash are gifts from the American Indians. Human culture, gradually built up over thousands of years by the patient work of millions of hands and minds, should be presented to students of history as a precious heritage - far too precious to be risked in a thermonuclear war.

In the teaching of science too, reforms are needed. Graduates in science and technology should be conscious of their responsibilities. They must resolve never to use their education in the service of war, or in any way which might be harmful to society or to the environment.

In modern societies, mass media play an extremely important role in determining behavior and attitudes. This role can be a negative one when the media show violence and enemy images, but if used constructively, the mass media can offer a powerful means for creating international understanding. If it is indeed true that tribalism is part of human nature, it is extremely important that the mass media be used to the utmost to overcome the barriers between nations and cultures. Through increased communication, the world's peoples can learn to accept each other as members of a single family.

Finally, let us turn to religion, with its enormous influence on human thought and behavior. Christianity, for example, offers a strongly stated ethic, which, if practiced, would make war impossible. In Mathew, the following passage occurs: "Ye have heard it said: Thou shalt love thy neighbor and hate thy enemy. But I say unto you: Love your enemies, bless them that curse you, do good to them that hate you, and pray for them that spitefully use you and persecute you."

This seemingly impractical advice, that we should love our enemies, is in fact of the greatest practicality, since acts of unilateral kindness and generosity can stop escalatory cycles of revenge and counter-revenge such as those which characterize the present conflict in the Middle East and the recent troubles of Northern Ireland. However, Christian nations, while claiming to adhere to the ethic of love and forgiveness, have adopted a policy of "massive retaliation", involving systems of thermonuclear missiles whose purpose is to destroy as much as possible of the country at which the retaliation is aimed. It is planned that entire populations shall be killed in a "massive retaliation", innocent children along with the guilty politicians. The startling contradiction between what the Christian nations profess and what they do was obvious even before the advent of nuclear weapons, at the time when Leo Tolstoy, during his last years, was exchanging letters with a young Indian lawyer in South Africa. In one of his letters to Gandhi, Tolstoy wrote:

"...The whole life of the Christian peoples is a continuous contradiction between that which they profess and the principles on which they order their lives, a contradiction between love accepted as the law of life, and violence, which is recognized and praised, acknowledged even as a necessity..."

"This year, in the spring, at a Scripture examination at a girls' high school in Moscow, the teacher and the bishop present asked the girls questions on the Commandments, and especially on the sixth. After a correct answer, the bishop generally put another question, whether murder was always in all cases forbidden by God's law; and the unhappy young ladies were forced by previous instruction to answer 'Not always' - that murder was permitted in war and in the execution of criminals. Still, when one of these unfortunate young ladies (what I am telling is not an invention but a fact told to me by an eye witness) after her first answer, was asked the usual question, if killing was always sinful, she, agitated and blushing, decisively answered 'Always', and to the usual sophisms of the bishop, she answered with decided conviction that killing was always forbidden in the Old Testament and forbidden by Christ, not only killing but every wrong against a brother. Notwithstanding all his grandeur and arts of speech, the bishop became silent and the girl remained victorious."

As everyone knows, Gandhi successfully applied the principle of non-violence to the civil rights struggle in South Africa, and later to the political movement, which gave India its freedom and independence. The principle of non-violence was also successfully applied by Martin Luther King, and by Nelson Mandela. It is perhaps worthwhile to consider Gandhi's comment on the question of whether the end justifies the means: "The means may be likened to a seed", Gandhi wrote, "and the end to a tree; and there is the same inviolable connection between the means and the end as there is between the seed and the tree." In other words, a dirty method produces a dirty result; killing produces more killing; hate leads to more hate. Everyone who reads the newspapers knows that this is true. But there are positive feedback loops as well as negative ones. A kind act produces a kind response; a generous gesture is returned; hospitality results in reflected hospitality. Buddhists call this principle of reciprocity "the law of karma".

The religious leaders of the world have the opportunity to contribute importantly to the solution of the problem of war. They have the opportunity to powerfully support the concept of universal human brotherhood, to build bridges between religious groups, to make intermarriage across ethnic boundaries easier, and to soften the distinctions between communities. If they fail to do this, they will have failed humankind at a time of crisis.

It is useful to consider the analogy between the institution of war and the institution of slavery. We might be tempted to say, "There has always been war, throughout human history; and war will always continue to exist." As an antidote for this kind of pessimism, we can think of slavery, which, like war, has existed throughout most of recorded history. The cultures of ancient Egypt, Greece and Rome were all based on slavery, and, in more recent times, 13 million Africans were captured and forced into a life of slavery in the New World. Slavery was as much an accepted and established institution as war is today. Many people made large profits from slavery, just as arms manufacturers today make enormous profits. Nevertheless, in spite of the weight of vested interests, slavery has now been abolished throughout most of the world.

Today we look with horror at drawings of slave ships, where human beings were packed together like cord-wood; and we are amazed that such cruelty could have been possible. Can we not hope for a time when our descendants, reading descriptions of the wars of the twentieth century, will be equally amazed that such cruelty could have been possible? If we use them constructively, the vast resources now wasted on war can initiate a new era of happiness and prosperity for the family of man. It is within our power to let this happen. The example of the men and women who worked to rid the world of slavery can give us courage as we strive for a time when war will exist only as a dark memory fading into the past.

## **1.6** Reforming the UN Charter

History has given all of us living today an enormous responsibility, and two daunting tasks: If civilization is to survive, we must not only stabilize the global population but also, even more importantly, we must eliminate the institution of war.

We face these difficult tasks with an inherited emotional nature that has not changed much during the last 40,000 years. Furthermore, we face the challenges of the 21st century with an international political system based on the anachronistic concept of the absolutely sovereign nation-state. However, the human brain has shown itself to be capable of solving even the most profound and complex problems. The mind that has seen into the heart of the atom must not fail when confronted with paradoxes of the human heart.

We must replace the old world of international anarchy, chronic war and institutionalized injustice, by a new world of law. The United Nations Charter, the Universal Declaration of Human Rights and the International Criminal Court are steps in the right direction, but these institutions need to be greatly strengthened and reformed.

We also need a new global ethic, where loyalty to one's family and nation will be supplemented by a higher loyalty to humanity as a whole.

In the words of the great Hungarian-American biochemist Albert Szent-Györgyi, "Man lives in a new cosmic world for which he was not made. His survival depends on how well and how fast he can adapt himself to it, rebuilding all his ideas, all his social and political institutions. ...Modern science has abolished time and distance as factors separating nations. On our shrunken globe today, there is room for one group only - the family of man."

The Russell-Einstein Manifesto of 1955, which led to the founding of Pugwash Conferences on Science and World Affairs, contains the following words: "There lies before us, if we choose, continual progress in happiness, knowledge, and wisdom. Shall we, instead, choose death, because we cannot forget our quarrels? We appeal as human beings to human beings: Remember your humanity, and forget the rest."

### **Resources and Financing**

An extremely important first step towards strengthening the United Nations would be to give the U.N. a greatly enlarged and reliable source of income. The amount of money available to the U.N., and its member organizations such as UNESCO, WHO and FAO, should be increased by a factor of at least 50. The beneficial services rendered by expanded agencies such as WHO would give the U.N. *de facto* power and prestige that could be used in situations where conflict resolution is needed.

Various sources of increased income have been proposed:

• Dues paid to the U.N. by member states. These should be compulsory in the sense that member states would lose their voting rights if they did not pay their dues.

- Revenues from resources belonging to the international community, for example seabed resources.
- A tax on multinational corporations for the service of regulating international agreements.
- The Tobin tax, i.e. a tax of between 0.1% and 1% on international currency transactions.

12 European countries favor the Tobin tax. These include France and Germany, although not the U.K.

Tobin taxes are in place in some of the world's fastest-growing financial centers - Hong Kong, Mumbai, Seoul, Johannesburg and Taipei - where they are said to collectively raise 12 billion U.K. pounds a year.

The volume of international currency transactions is so enormous that a universally imposed Tobin tax of only 0.5% would raise between \$100 billion and \$300 billion per year. In 2015 the total UN budget was only \$5.6 billion, an absurdly small sum, considering the enormous importance of global governance, or the fact that the world spends \$1.7 trillion each year on armaments..

### General Security

The problem of building a stable, just, and war-free world is difficult, but it is not impossible. The large regions of our present-day world within which war has been eliminated can serve as models. There are a number of large countries with heterogeneous populations within which it has been possible to achieve internal peace and social cohesion, and if this is possible within such extremely large regions, it must also be possible globally.

When we ask how very large and heterogeneous states achieve internal peace and security, we find that they do so by means of laws that act directly on individual citizens. Thus, the International Criminal Court is an extremely important first step towards the globalization of the methods of governance used by large states. In the Description section, we noted that the power to make and enforce laws which act directly on individuals is one of the key powers of successful federations.

### Flexibility

In federations of states, all powers not expressly granted to the federal government are retained by the member states. Thus it is possible to grant powers one at a time, to see how they work in practice, and to gradually grant other powers.

Historically, most federations have begun with very limited powers. More powers were granted later as the member states gained confidence in the federal government.

In order to reduce the danger of misuse of power, a bicameral legislature could be introduced, retaining the on-nation-one vote system in the General Assembly but introducing a new legislative body where final votes would be taken by regions with roughly equal populations.

### Giving the United Nations the powers of a federation

Many of the changes that we need to achieve a stable, sustainable and war-free world involve reform of the United Nations.

Our best hope for the future lies in changing the United Nations from a confederation into a federation.

The federation would be a limited union, where the federal government would have the power to make laws binding on individuals, but where the laws would be confined to interstate matters, with all powers not expressly delegated to the federal government retained by the individual states. In other words, in a federation each of the member states runs its own internal affairs according to its own laws and customs; but in certain agreed-on matters, where the interests of the states overlap, authority is specifically delegated to the federal government.

History has shown that federations of states are stable and successful, while confederations, like our present United Nations, have always proved to be too weak.

Some examples of modern federations are Brazil, Australia, the United States, Russia, Switzerland and the European Union.

Successful federations have two key powers:

- The power to make and enforce laws which are binding on individuals.
- The power to impose taxes

In addition, it is very helpful if the federal government has greater military power than any of the member states. This it true of the United States and Russia, but it does not hold for the European Union.

The history of the Constitution of the United States is very interesting. In 1777, the member states formed a confederation (like the present United Nations), but this proved to be too weak. Then a group of leaders that included James Madison and Alexander Hamilton, urged that the Articles of Confederation of 1777 be replaced by a federal constitution.

In 1787, a Constitutional Convention was held in Philadelphia with the aim of drafting a new and stronger constitution. In the same year, Alexander Hamilton began to publish the Federalist Papers, a penetrating analysis of the problems of creating a workable government uniting a number of semi-independent states.

The key idea of the Federalist Papers is that the coercion of states is neither just nor feasible, and that a government uniting several states must function by acting on individuals. This central idea was incorporated into the Federal Constitution of the United States, which was adopted in 1788.

### The International Criminal Court

In 1998, in Rome, representatives of 120 countries signed a statute establishing the International Criminal Court, with jurisdiction over the crime of genocide, crimes against humanity, war crimes, and the crime of aggression.

Four years were to pass before the necessary ratifications were gathered, but by Thursday, April 11, 2002, 66 nations had ratified the Rome agreement, 6 more than the 60 needed to make the court permanent.

It would be impossible to overstate the importance of the International Criminal Court. At last, international law acting on individuals has become a reality! The only effective and just way that international laws can act is to make individuals responsible and punishable.

Although the ICC is in place, it has the defect that since it is opposed by powerful states, it functions very imperfectly. Nevertheless, we can hope that with the passage of time, world public opinion will demand that the ICC become more impartial. We can also hope that the range of crimes under its jurisdiction will be extended.

### The Nuclear Weapons Convention

On July 7, 2017, a treaty banning nuclear weapons was adopted by an overwhelming majority at the United Nations General Assembly.<sup>1</sup> Although opposed by all of the nuclear weapon states, the treaty is a great achievement. Here are the first few articles:

#### Article 1: Prohibitions

- 1. Each State Party undertakes never under any circumstances to:
  - (a) Develop, test, produce, manufacture, otherwise acquire, possess, or stockpile nuclear weapons or other nuclear explosive devices.
  - (b) Transfer to any recipient whatsoever nuclear weapons or other nuclear explosive devices or control over such weapons or explosive devices, directly or indirectly.
  - (c) Receive the transfer of or control over nuclear weapons or other nuclear explosive devices directly or indirectly.
  - (d) Use or threaten to use nuclear weapons or other nuclear explosive devices.
  - (e) Assist, encourage, or induce, in any way, anyone to engage in any activity prohibited to a state party.

#### The Tobin tax

James Tobin, who was Sterling Professor of Economics at Yale University, and Nobel Laureate in Economics, proposed that international currency transactions be taxed at a

<sup>&</sup>lt;sup>1</sup>https://www.un.org/disarmament/ptnw/ http://www.abolition2000.org/en/

small fraction of a percent. He believed that even this extremely small tax would make exchange rates much more stable. When asked what should be done with the proceeds of the tax, Tobin added, almost as an afterthought, "Give it to the United Nations".

In fact, the volume of international currency transactions is so enormous that even the tiny tax proposed by Tobin would be sufficient to solve all the UN's financial problems.

In 2016, China drafted rules to impose a genuine currency transaction tax and this was referred to in financial press as a Tobin tax. The 2016 Democratic Party presidential candidate, Hillary Clinton, also favored a small tax on international currency transactions. However, the United States has consistently opposed the idea of giving the proceeds to the United Nations.

#### Links between poverty and war

The eradication of war as an institution will require that the United Nations be strengthened, that it be given the power of taxation, the power to make laws that are binding on individuals, and a reformed and democratic voting system. These reforms are likely to be opposed by the wealthy part of the world, because rich countries do not wish to give up their present advantages of power and wealth. For example, the wealthy nations may fear that if the United Nations had the power to impose taxes, the result would be a transfer of money from themselves to the poorer parts of the world.

From this discussion we can see that the problem of eliminating the institution of war by reforming and strengthening the United Nations is closely related to the problem of eliminating the intolerable economic inequality that characterizes the world today. The two problems must be addressed together.

#### Governments of large nations compared with global governance

The problem of achieving internal peace over a large geographical area is not insoluble. It has already been solved.

There exist today many nations or regions within each of which there is internal peace, and some of these are so large that they are almost worlds in themselves. One thinks of China, India, Brazil, Australia, the Russian Federation, the United States, and the European Union. Many of these enormous societies contain a variety of ethnic groups, a variety of religions and a variety of languages, as well as striking contrasts between wealth and poverty.

If these great land areas have been forged into peaceful and cooperative societies, cannot the same methods of government be applied globally?

Today there is a pressing need to enlarge the size of the political unit from the nationstate to the entire world. The need to do so results from the terrible dangers of modern weapons and from global economic interdependence.

The progress of science has created this need, but science has also given us the means to enlarge the political unit: Our almost miraculous modern communications media, if properly used, have the power to weld all of humankind into a single supportive and cooperative society.

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REFORMING THE UNITED NATIONS

## Chapter 2

# A HISTORY OF INTERNATIONAL LAW

"With law shall our land be built up, but with lawlessness laid waste." Njal's Saga, Iceland, c 1270.

## 2.1 What is law?

After the invention of agriculture, roughly 10,000 years ago, humans began to live in progressively larger groups, which were sometimes multi-ethnic. In order to make towns, cities and finally nations function without excessive injustice and violence, both ethical and legal systems were needed. Today, in an era of global economic interdependence, instantaneous worldwide communication and all-destroying thermonuclear weapons, we urgently need new global ethical principles and a just and enforcible system of international laws.

The principles of law, ethics, politeness and kindness function in slightly different ways, but all of these behavioral rules help human societies to function in a cohesive and troublefree way. Law is the most coarse. The mesh is made finer by ethics, while the rules of politeness and kindness fill in the remaining gaps.

Legal systems began at a time at a time when tribal life was being replaced by life in villages, towns and cities. One of the oldest legal documents that we know of is a code of laws enacted by the Babylonian king Hammurabi in about 1754 BC. It consists of 282 laws, with scaled punishments, governing household behavior, marriage, divorce, paternity, inheritance, payments for services, and so on. An ancient 2.24 meter stele inscribed with Hammurabi's Code can be seen in the Louvre. The laws are written in the Akkadian language, using cuneiform script.

Humanity's great ethical systems also began during a period when the social unit was growing very quickly. It is an interesting fact that many of history's greatest ethical teachers lived at a time when the human societies were rapidly increasing in size. One can think, for example of Moses, Confucius, Lao-Tzu, Gautama Buddha, the Greek philosophers, and



Figure 2.1: A portion of Hammurabi's Code, c. 1754 BC

Jesus. Muhammad came slightly later, but he lived and taught at a time when tribal life was being replaced by city life in the Arab world. During the period when these great teachers lived, ethical systems had become necessary to over-write raw inherited human emotional behavior patterns in such a way that increasingly large societies could function in a harmonious and cooperative way, with a minimum of conflicts.

## 2.2 Magna Carta, 1215

2015 marks the 800th anniversary of the Magna Carta, which is considered to be the foundation of much of our modern legal system. It was drafted by the Archbishop of Canterbury to make peace between the unpopular Norman King John of England and a group of rebel barons. The document promised the protection of church rights, protection for the barons from illegal imprisonment, access to swift justice, and limitations feudal payments to the Crown. It was renewed by successive English sovereigns, and its protection against illegal imprisonment and provisions for swift justice were extended from the barons to ordinary citizens. It is considered to be the basis for British constitutional law, and in 1789, it influenced the drafting of the Constitution of the United States. Lord Denning described the Magna Carta as "the greatest constitutional document of all times: the foundation of the freedom of the individual against the arbitrary authority of the despot".

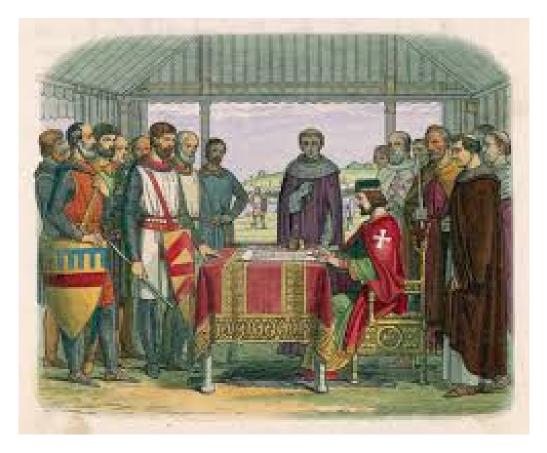


Figure 2.2: King John is forced to sign the Magna Carta

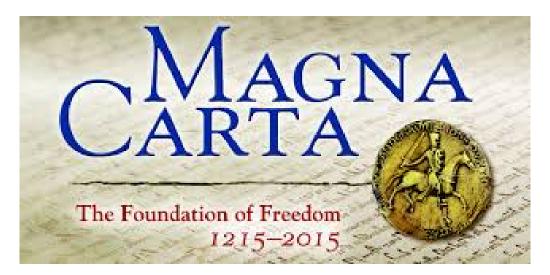


Figure 2.3: Lord Denning described the Magna Carta as "the greatest constitutional document of all times: the foundation of the freedom of the individual against the arbitrary authority of the despot".

## 2.3 The English Bill of Rights, 1689

When James II was overthrown by the Glorious Revolution the Dutch stadholder William III of Orange-Nassau and his wife, Mary II of England were invited to be joint sovereigns of England. The Bill of Rights was originally part of the invitation, informing the couple regarding the limitations that would be imposed on their powers. Later the same year, it was incorporated into English law. The Bill of Rights guaranteed the supremacy of Parliament over the monarch. It forbid cruel and unusual punishments, excessive bail and excessive fines. Freedom of speech and free elections were also guaranteed, and a standing army in peacetime was forbidden without the explicit consent of Parliament. The Bill of Rights was influenced by the writings of the Liberal philosopher, John Locke (1632-1704).

## 2.4 The United States Constitution and Bill of Rights, 1789

The history of the Federal Constitution of the United States is an interesting one. It was preceded by the Articles of Confederation, which were written by the Second Continental Congress between 1776 and 1777, but it soon became clear that Confederation was too weak a form of union for a collection of states.

George Mason, one of the drafters of the Federal Constitution, believed that "such a government was necessary as could directly operate on individuals, and would punish those only whose guilt required it", while another drafter, James Madison, wrote that the more he reflected on the use of force, the more he doubted "the practicality, the justice and the efficacy of it when applied to people collectively, and not individually."

Finally, Alexander Hamilton, in his Federalist Papers, discussed the Articles of Confederation with the following words: "To coerce the states is one of the maddest projects that was ever devised... Can any reasonable man be well disposed towards a government which makes war and carnage the only means of supporting itself, a government that can exist only by the sword? Every such war must involve the innocent with the guilty. The single consideration should be enough to dispose every peaceable citizen against such government... What is the cure for this great evil? Nothing, but to enable the... laws to operate on individuals, in the same manner as those of states do."

In other words, the essential difference between a confederation and a federation, both of them unions of states, is that a federation has the power to make and to enforce laws that act on individuals, rather than attempting to coerce states (in Hamilton's words, "one of the maddest projects that was ever devised.") The fact that a confederation of states was found to be far too weak a form of union is especially interesting because our present United Nations is a confederation. We are at present attempting to coerce states with sanctions that are "applied to people collectively and not individually." The International Criminal Court, which we will discuss below, is a development of enormous importance, because it acts on individuals, rather than attempting to coerce states.

There are many historical examples of successful federations; but in general, unions of states based on the principle of confederation have proved to be too weak. Probably our best hope for the future lies in gradually reforming and strengthening the United Nations, until it becomes a federation.

In the case of the Federal Constitution of the United States, there were Anti-Federalists who opposed its ratification because they feared that it would be too powerful. Therefore, on June 8, 1789, James Madison introduced in the House of Representatives a series of 39 amendments to the constitution, which would limit the government's power. Of these, only amendments 3 to12 were adopted, and these have become known collectively as the Bill of Rights.

Of the ten amendments that constitute the original Bill of Rights, we should take particular notice of the First, Fourth and Sixth, because they have been violated repeatedly and grossly by the present government of the United States.

The First Amendment requires that "Congress shall make no law respecting an establishment of religion, or prohibiting the free exercise thereof; or abridging the freedom of speech, or of the press; or the right of the people peaceably to assemble, and to petition the Government for a redress of grievances." The right to freedom of speech and freedom of the press has been violated by the punishment of whistleblowers. The right to assemble peaceably has also been violated repeatedly and brutally by the present government's militarized police.

The Fourth Amendment states that "The right of the people to be secure in their persons, houses, papers, and effects, against unreasonable searches and seizures, shall not be violated, and no Warrants shall issue, but upon probable cause, supported by Oath or affirmation, and particularly describing the place to be searched, and the persons or things to be seized."It is hardly necessary to elaborate on the U.S. Government's massive

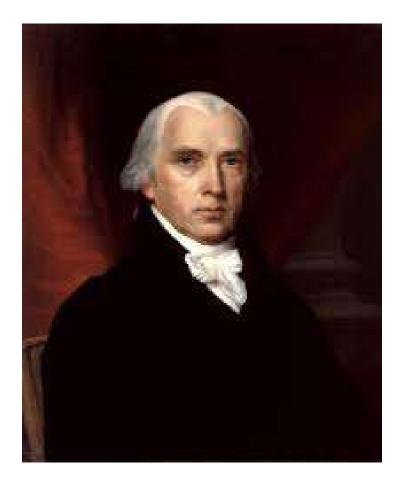


Figure 2.4: James Madison, wrote that the more he reflected on the use of force, the more he doubted "the practicality, the justice and the efficacy of it when applied to people collectively, and not individually." He later introduced the Constitutional amendments that became the U.S. Bill of Rights.

violations of the Fourth Amendment. Edward Snowden's testimony has revealed a huge secret industry carrying out illegal and unwarranted searches and seizures of private data, not only in the United States, but also throughout the world. This data can be used to gain power over citizens and leaders through blackmail. True democracy and dissent are thereby eliminated.

The Sixth Amendment requires that "In all criminal prosecutions, the accused shall enjoy the right to a speedy and public trial, by an impartial jury of the State and district wherein the crime shall have been committed, which district shall have been previously ascertained by law, and to be informed of the nature and cause of the accusation; to be confronted with the witnesses against him; to have compulsory process for obtaining witnesses in his favor, and to have the Assistance of Counsel for his defense." This constitutional amendment has also been grossly violated.

In the context of federal unions of states, the Tenth Amendment is also interesting. This amendment states that "The powers not delegated to the United States by the Constitution, nor prohibited by it to the States, are reserved to the States respectively, or to the people."We mentioned above that historically, federations have been very successful. However, if we take the European Union as an example, it has had some problems connected with the principle of subsidiarity, according to which as few powers as possible should be decided centrally, and as many issues as possible should be decided locally. The European Union was originally designed as a free trade area, and because of its history commercial considerations have trumped environmental ones. The principle of subsidiarity has not been followed, and enlightened environmental laws of member states have been declared to be illegal by the EU because they conflicted with free trade. These are difficulties from which we can learn as we contemplate the conversion of the United Nations into a federation.

The United States Bill of Rights was influenced by John Locke and by the French philosophers of the Enlightenment. The French Declaration of the Rights of Man (August, 1789) was almost simultaneous with the U.S. Bill of Rights.

We can also see the influence of Enlightenment philosophy in the wording of the U.S. Declaration of independence (1776): "We hold these truths to be self-evident, that all men are created equal, that they are endowed by their Creator with certain unalienable Rights, that among these are Life, Liberty and the pursuit of Happiness.—That to secure these rights, Governments are instituted among Men, deriving their just powers from the consent of the governed..." Another criticism that can be leveled against the present government of the United States is that its actions seem to have nothing whatever to do with the consent of the governed, not to mention the violations of the rights to life, liberty and the pursuit of happiness implicit in extrajudicial killings.

### 2.5 Kellogg-Briand Pact, 1928

World War I was a catastrophe that still casts a dark shadow over the future of humanity. It produced enormous suffering, brutalization of values, irreparable cultural loss, and a total of more than 37 million casualties, military and civilian. Far from being the "war to end war", the conflict prepared the way for World War II, during which nuclear weapons were developed; and these now threaten the existence the of human species and much of the biosphere.

After the horrors of World War I, the League of Nations was set up in the hope of ending the institution of war forever. However, many powerful nations refused to join the League, and it withered. Another attempt to outlaw war was made in 1928. in the form of a pact named after its authors, U.S. Secretary of State, Frank B. Kellogg and French Foreign Minister Astrid Briand. The Kellogg-Briand Pact is formally called the General Treaty for the Renunciation of War as an Instrument of National Policy. It was ultimately ratified by 62 Nations, including the United States (by a Senate vote of 85 to 1). Although frequently violated, the Pact remains in force today, establishing a norm which legally outlaws war.

#### 2.6 United Nations Charter, 1945

The Second World War was even more disastrous than the First. Estimates of the total number of people who died as a result of the war range between 50 million and 80 million. With the unspeakable suffering caused by the war fresh in their minds, representatives of the victorious allied countries assembled in San Francisco to draft the charter of a global organization which they hoped would end the institution of war once and for all.

The Preamble to the United Nations Charter starts with the words: "We, the peoples of the United Nations, determined to save succeeding generations from the scourge of war, which twice in our lifetime has brought untold sorrow to mankind; and to unite our strength to maintain international peace and security; and to ensure, by the acceptance of principles and the institution of methods, that armed force shall not be used, save in the common interest; and to employ international machinery for the promotion of the economic and social advancement of all peoples, have resolved to combine our efforts to accomplish these aims."

Article 2 of the UN Charter requires that "All members shall refrain in their international relations from the threat or use of force against the territorial integrity or political independence of any state." This requirement is somewhat qualified by Article 51, which says that "Nothing in the present Charter shall impair the inherent right of individual or collective self-defense if an armed attack occurs against a Member of the United Nations, until the Security Council has taken measures necessary to maintain international peace and security." Thus, in general, war is illegal under the UN Charter. Self-defense against an armed attack is permitted, but only for a limited time, until the Security Council has had time to act. The United Nations Charter does not permit the threat or use of force in preemptive wars, or to produce regime changes, or for so-called "democratization", or for the domination of regions that are rich in oil. <sup>1</sup>

<sup>&</sup>lt;sup>1</sup>http://www.un.org/en/documents/charter/preamble.shtml

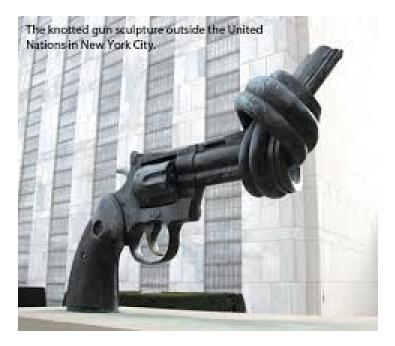


Figure 2.5: Clearly, the United Nations Charter aims at abolishing the institution of war once and for all.

Clearly, the United Nations Charter aims at abolishing the institution of war once and for all; but the present Charter has proved to be much too weak to accomplish this purpose, since it is a confederation of the member states rather than a federation. This does not mean that that our present United Nations is a failure. Far from it! The UN has achieved almost universal membership, which the League of Nations failed to do. The Preamble to the Charter speaks of " the promotion of the economic and social advancement of all peoples", and UN agencies, such as the World Health Organization, the Food and Agricultural Organization and UNESCO, have worked very effectively to improve the lives of people throughout the world. Furthermore, the UN has served as a meeting place for diplomats from all countries, and many potentially serious conflicts have been resolved by informal conversations behind the scenes at the UN. Finally, although often unenforceable, resolutions of the UN General Assembly and declarations by the Secretary General have great normative value.

When we think of strengthening and reforming the UN, then besides giving it the power to make and enforce laws that are binding on individuals, we should also consider giving it an independent and reliable source of income. As it is, rich and powerful nations seek to control the UN by means of its purse strings: They give financial support only to those actions that are in their own interests.

A promising solution to this problem is the so-called "Tobin tax", named after the Nobel-laureate economist James Tobin of Yale University. Tobin proposed that international currency exchanges should be taxed at a rate between 0.1 and 0.25 percent. He believed that even this extremely low rate of taxation would have the beneficial effect of damping speculative transactions, thus stabilizing the rates of exchange between currencies. When asked what should be done with the proceeds of the tax, Tobin said, almost as an afterthought, "Let the United Nations have it."

The volume of money involved in international currency transactions is so enormous that even the tiny tax proposed by Tobin would provide the United Nations with between 100 billion and 300 billion dollars annually. By strengthening the activities of various UN agencies, the additional income would add to the prestige of the United Nations and thus make the organization more effective when it is called upon to resolve international political conflicts. The budgets of UN agencies, such as the World Health Organization, the Food and Agricultural Organization, UNESCO and the UN Development Programme, should not just be doubled but should be multiplied by a factor of at least twenty.

With increased budgets the UN agencies could sponsor research and other actions aimed at solving the world's most pressing problems: AIDS, drug-resistant infections diseases, tropical diseases, food insufficiencies, pollution, climate change, alternative energy strategies, population stabilization, peace education, as well as combating poverty, malnutrition, illiteracy, lack of safe water and so on. Scientists would would be less tempted to find jobs with arms-related industries if offered the chance to work on idealistic projects. The United Nations could be given its own television channel, with unbiased news programs, cultural programs, and "State of the World" addresses by the UN Secretary General.

In addition, the voting system of the United Nations General Assembly needs to be reformed, and the veto power in the Security Council needs to be abolished.

### 2.7 International Court of Justice, 1946

The International Court of Justice (ICJ) is the judicial arm of the United Nations. It was established by the UN Charter in 1945, and it began to function in 1946. The ICJ is housed in the Peace Palace in the Hague, a beautiful building constructed with funds donated by Andrew Carnegie. Since 1946, the IJC has dealt with only 161 cases. The reason for this low number is that only disputes between nations are judged, and both the countries involved in a dispute have to agree to abide by the Court's jurisdiction before the case can be accepted.

Besides acting as an arbitrator in disputes between nations, the IJC also gives advisory opinions to the United Nations and its agencies. An extremely important judgment of this kind was given in 1996: In response to questions put to it by WHO and the UN General Assembly, the Court ruled that "the threat and use of nuclear weapons would generally be contrary to the rules of international law applicable in armed conflict, and particularly the principles and rules of humanitarian law." The only possible exception to this general rule might be "an extreme circumstance of self-defense, in which the very survival of a state would be at stake". But the Court refused to say that even in this extreme circumstance the threat or use of nuclear weapons would be legal. It left the exceptional case undecided. In addition, the World Court added unanimously that "there exists an obligation to pursue in good faith and bring to a conclusion negotiations leading to nuclear disarmament in all its aspects under strict international control."

This landmark decision has been criticized by the nuclear weapon states as being decided "by a narrow margin", but the structuring of the vote made the margin seem more narrow than it actually was. Seven judges voted against Paragraph 2E of the decision (the paragraph which states that the threat or use of nuclear weapons would be generally illegal, but which mentions as a possible exception the case where a nation might be defending itself from an attack that threatened its very existence.) Seven judges voted for the paragraph, with the President of the Court, Muhammad Bedjaoui of Algeria casting the deciding vote. Thus the Court adopted it, seemingly by a narrow margin. But three of the judges who voted against 2E did so because they believed that no possible exception should be mentioned! Thus, if the vote had been slightly differently structured, the result would have be ten to four.

Of the remaining four judges who cast dissenting votes, three represented nuclear weapons states, while the fourth thought that the Court ought not to have accepted the questions from WHO and the UN. However Judge Schwebel from the United States, who voted against Paragraph 2E, nevertheless added, in a separate opinion, "It cannot be accepted that the use of nuclear weapons on a scale which would, or could, result in the deaths of many millions in indiscriminate inferno and by far-reaching fallout, have pernicious effects in space and time, and render uninhabitable much of the earth, could be lawful."

Judge Higgins from the UK, the first woman judge in the history of the Court, had problems with the word "generally" in Paragraph 2E and therefore voted against it, but she thought that a more profound analysis might have led the Court to conclude in favor of illegality in all circumstances.

Judge Fleischhauer of Germany said, in his separate opinion, "The nuclear weapon is, in many ways, the negation of the humanitarian considerations underlying the law applicable in armed conflict and the principle of neutrality. The nuclear weapon cannot distinguish between civilian and military targets. It causes immeasurable suffering. The radiation released by it is unable to respect the territorial integrity of neutral States."

President Bedjaoui, summarizing the majority opinion, called nuclear weapons "the ultimate evil", and said "By its nature, the nuclear weapon, this blind weapon, destabilizes humanitarian law, the law of discrimination in the use of weapons... The ultimate aim of every action in the field of nuclear arms will always be nuclear disarmament, an aim which is no longer Utopian and which all have a duty to pursue more actively than ever."

#### 2.8 Nuremberg Principles, 1947

In 1946, the United Nations General Assembly unanimously affirmed "the principles of international law recognized by the Charter of the Nuremberg Tribunal and the judgment of the Tribunal". The General Assembly also established an International Law Commission to formalize the Nuremberg Principles. The result was a list that included Principles VI, which is particularly important in the context of the illegality of NATO:



Figure 2.6: In 1946, the United Nations General Assembly unanimously affirmed "the principles of international law recognized by the Charter of the Nuremberg Tribunal and the judgment of the Tribunal". The General Assembly also established an International Law Commission to formalize the Nuremberg Principles.

Principle VI: The crimes hereinafter set out are punishable as crimes under international law:

a) Crimes against peace: (I) Planning, preparation, initiation or waging of a war of aggression or a war in violation of international treaties, agreements or assurances; (II) Participation in a common plan or conspiracy for accomplishment of any of the acts mentioned under (I).

Robert H. Jackson, who was the chief United States prosecutor at the Nuremberg trials, said that "To initiate a war of aggression is therefore not only an international crime; it is the supreme international crime, differing from other war crimes in that it contains within itself the accumulated evil of the whole." Furthermore, the Nuremberg principles state that "The fact that a person acted pursuant to order of his Government or of a superior does not relieve him from responsibility under international law, provided a moral choice was in fact possible to him." The training of soldiers is designed to make the trainees into automatons, who have surrendered all powers of moral judgment to their superiors. The Nuremberg Principles put the the burden of moral responsibility squarely back where it ought to be: on the shoulders of the individual.

## 2.9 The Universal Declaration of Human Rights, 1948

On December 10, 1948, the General Assembly of the United Nations adopted a Universal Declaration of Human Rights. 48 nations voted for adoption, while 8 nations abstained from voting. Not a single state voted against the Declaration. In addition, the Gen-

eral Assembly decided to continue work on the problem of implementing the Declaration. The Preamble to the document stated that it was intended "as a common standard of achievement for all peoples and nations, to the end that every individual and every organ of society, keeping this Declaration constantly in mind, shall strive by teaching and education to promote respect for these rights and freedoms."

Articles 1 and 2 of the Declaration state that "all human beings are born free and equal in dignity and in rights", and that everyone is entitled to the rights and freedoms mentioned in the Declaration without distinctions of any kind. Neither race color, sex, language, religion, political or other opinion, national or social origin, property or social origin must make a difference. The Declaration states that everyone has a right to life, liberty and security of person and property. Slavery and the slave trade are prohibited, as well as torture and cruel, inhuman or degrading punishments. All people must be equal before the law, and no person must be subject to arbitrary arrest, detention or exile. In criminal proceedings an accused person must be presumed innocent until proven guilty by an impartial public hearing where all necessary provisions have been made for the defense of the accused.

No one shall be subjected to interference with his privacy, family, home or correspondence. Attacks on an individual's honor are also forbidden. Everyone has the right of freedom of movement and residence within the borders of a state, the right to leave any country, including his own, as well as the right to return to his own country. Every person has the right to a nationality and cannot be arbitrarily deprived of his or her nationality.

All people of full age have a right to marry and to establish a family. Men and women have equal rights within a marriage and at its dissolution, if this takes place. Marriage must require the full consent of both parties.

The Declaration also guarantees freedom of religion, of conscience, and of opinion and expression, as well as freedom of peaceful assembly and association. Everyone is entitled to participate in his or her own government, either directly or through democratically chosen representatives. Governments must be based on the will of the people, expressed in periodic and genuine elections with universal and equal suffrage. Voting must be secret.

Everyone has the right to the economic, social and cultural conditions needed for dignity and free development of personality. The right to work is affirmed. The job shall be of a person's own choosing, with favorable conditions of work, and remuneration consistent with human dignity, supplemented if necessary with social support. All workers have the right to form and to join trade unions.

Article 25 of the Declaration states that everyone has the right to an adequate standard of living, including food, clothing, housing and medical care, together with social services. All people have the right to security in the event of unemployment, sickness, disability, widowhood or old age. Expectant mothers are promised special care and assistance, and children, whether born in or out of wedlock, shall enjoy the same social protection. Everyone has the right to education, which shall be free in the elementary stages. Higher education shall be accessible to all on the basis of merit. Education must be directed towards the full development of the human personality and to strengthening respect for human rights and fundamental freedoms. Education must promote understanding, toler-

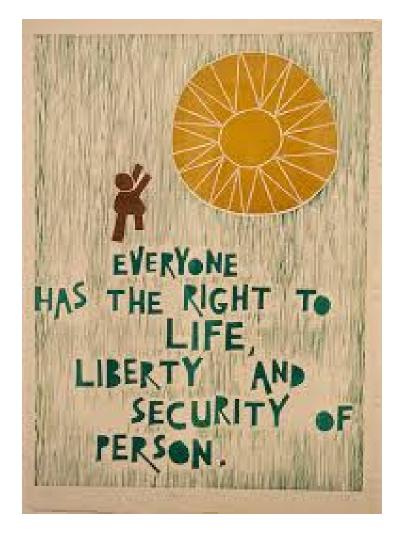


Figure 2.7: The Universal Declaration of Human Rights has great value in defining the norms towards which the world ought to be striving.

ance, and friendship among all nations, racial and religious groups, and it must further the activities of the United Nations for the maintenance of peace.

A supplementary document, the Convention on the Rights of the Child, was adopted by the United Nations General Assembly on the 12th of December, 1989. Furthermore, in July 2010, the General Assembly passed a resolution affirming that everyone has the right to clean drinking water and proper sanitation.

Many provisions of the Universal Declaration of Human Rights, for example Article 25, might be accused of being wishful thinking. In fact, Jean Kirkpatrick, former US Ambassador to the UN, cynically called the Declaration "a letter to Santa Claus". Nevertheless, like the Millennium Development Goals, the Universal Declaration of Human Rights has great value in defining the norms towards which the world ought to be striving.

It is easy to find many examples of gross violations of basic human rights that have taken place in recent years. Apart from human rights violations connected with interventions of powerful industrial states in the internal affairs of third world countries, there are many cases where governmental forces in the less developed countries have violated the human rights of their own citizens. Often minority groups have been killed or driven off their land by those who coveted the land, as was the case in Guatemala in 1979, when 1.5 million poor Indian farmers were forced to abandon their villages and farms and to flee to the mountains of Mexico in order to escape murderous attacks by government soldiers. The blockade of Gaza and extrajudicial killing by governments must also be regarded as blatant human rights violations, and there are many recent examples of genocide.

Wars in general, and in particular, the use of nuclear weapons, must be regarded as gross violations of human rights. The most basic human right is the right to life; but this is right routinely violated in wars. Most of the victims of recent wars have been civilians, very often children and women. The use of nuclear weapons must be regarded as a form of genocide, since they kill people indiscriminately, babies, children, young adults in their prime, and old people, without any regard for guilt or innocence.

#### 2.10 Geneva Conventions, 1949

According to Wikipedia, "The Geneva Conventions comprise four treaties, and three additional protocols, that establish the standards if international law for the humanitarian treatment of war. The singular term, Geneva Convention, usually denotes the agreements of 1949, negotiated in the aftermath of the Second World War (1939-1945), which updated the terms of the first three treaties (1864, 1906, 1929) and added a fourth. The Geneva Conventions extensively defined the basic rights of wartime prisoners (civilians and military personnel); established protection for the wounded; and established protections for civilians in and around a war-zone. The treaties if 1949 were ratified, in whole or with reservations, by 196 countries."

In a way, one might say that the Geneva Conventions are an admission of defeat by the international community. We tried to abolish war entirely through the UN Charter, but failed because the Charter was too weak.

Under the Fourth Geneva Convention, collective punishment is war crime. Article 33 states that "No protected person may be punished for an offense that he or she did not personally commit." Articles 47-78 also impose substantial obligations on occupying powers, with numerous provisions for the general welfare of the inhabitants of an occupied territory. Thus Israel violated the Geneva Conventions by its collective punishment of the civilian population of Gaza in retaliation for largely ineffective Hamas rocket attacks. The larger issue, however, is the urgent need for lifting of Israel's brutal blockade of Gaza, which has created what Noam Chomsky calls the "the world's largest open-air prison". This blockade violates the Geneva conventions because Israel, as an occupying power, has the duty of providing for the welfare of the people of Gaza.

#### 2.11 Nuclear Non-Proliferation Treaty, 1968

In the 1960's, negotiations were started between countries that possessed nuclear weapons, and others that did not possess them, to establish a treaty that would prevent the spread of these highly dangerous weapons, but which would at the same time encourage cooperation in the peaceful uses of nuclear energy. The resulting treaty has the formal title Treaty on the Non-Proliferation of Nuclear Weapons (abbreviated as the NPT). The treaty also aimed at achieving general and complete disarmament. It was opened for signature in 1968, and it entered into force on the 11th of May, 1970.

190 parties have joined the NPT, and more countries have ratified it than any other arms limitation agreement, an indication of the Treaty's great importance. Four countries outside the NPT have nuclear weapons: India, Pakistan, North Korea and Israel. North Korea had originally joined the NPT, but it withdrew in 2003. The NPT has three main parts or "pillars", 1) non-proliferation, 2) disarmament, and 3) the right to peaceful use of nuclear technology. The central bargain of the Treaty is that "the NPT non-nuclear weapon states agree never to acquire nuclear weapons and the NPT nuclear weapon states agree to share the benefits of peaceful use of nuclear technology and to pursue nuclear disarmament aimed at the ultimate elimination of their nuclear arsenals".

Articles I and II of the NPT forbid states that have nuclear weapons to help other nations to acquire them. These Articles were violated, for example, by France, which helped Israel to acquire nuclear weapons, and by China, which helped Pakistan to do the same. They are also violated by the "nuclear sharing" agreements, through which US tactical nuclear weapons will be transferred to several countries in Europe in a crisis situation. It is sometimes argued that in the event of a crisis, the NPT would no longer be valid, but there is nothing in the NPT itself that indicates that it would not hold in all situations.

The most blatantly violated provision of the NPT is Article VI. It requires the member states to pursue "negotiations in good faith on effective measures relating to cessation of the nuclear arms race at an early date and to nuclear disarmament", and negotiations towards a "Treaty on general and complete disarmament". In other words, the states that possess nuclear weapons agreed to get rid of them. However, during the 47 years that have passed since the NPT went into force, the nuclear weapon states have shown absolutely no sign of complying with Article VI. There is a danger that the NPT will break down entirely because of the majority of countries in the world are so dissatisfied with this longcontinued non-compliance. Looking at the NPT with the benefit of hindsight, we can see the third "pillar", the "right to peaceful use of nuclear technology" as a fatal flaw of the treaty. In practice, it has meant encouragement of nuclear power generation, with all the many dangers that go with it.

The enrichment of uranium is linked to reactor use. Many reactors of modern design make use of low enriched uranium as a fuel. Nations operating such a reactor may claim that they need a program for uranium enrichment in order to produce fuel rods. However, by operating their ultracentrifuge a little longer, they can easily produce highly enriched (weapons-usable) uranium. The difficulty of distinguishing between a civilian nuclear power generation program and a military nuclear program is illustrated by the case of Iran. In discussing Iran, it should be mentioned that Iran is fully in compliance with the NPT. It is very strange to see states that are long-time blatant violators of the NPT threaten Iran because of a nuclear program that fully complies with the Treaty. I believe that civilian nuclear power generation is always a mistake because of the many dangers that it entails, and because of the problem of disposing of nuclear waste. However, a military attack on Iran would be both criminal and insane. Why criminal? Because such an attack would violate the UN Charter and the Nuremberg Principles. Why insane? Because it would initiate a conflict that might escalate uncontrollably into World War III.

#### 2.12 Biological Weapons Convention, 1972

During World War II, British and American scientists investigated the possibility of using smallpox as a biological weapon. However, it was never used, and in 1969 President Nixon officially ended the American biological weapons program, bowing to the pressure of outraged public opinion. In 1972, the United States, the United Kingdom and the Soviet Union signed a Convention on the Prohibition of the Development, Production and Stockpiling of Bacteriological (Biological) and Toxin Weapons and on their Destruction. Usually this treaty is known as the Biological Weapons Convention (BWC), and it has now been signed by virtually all of the countries of the world.

However, consider the case of smallpox: A World Health Organization team led by D.A. Henderson devised a strategy in which cases of smallpox were isolated and all their contacts vaccinated, so that the disease had no way of reaching new victims. Descriptions of the disease were circulated, and rewards offered for reporting cases. The strategy proved to be successful, and finally, in 1977, the last natural case of smallpox was isolated in Somalia. After a two-year waiting period, during which no new cases were reported, WHO announced in 1979 that smallpox, one of the most frightful diseases of humankind, had been totally eliminated from the world. This was the first instance of the complete eradication of a disease, and it was a demonstration of what could be achieved by the enlightened use of science combined with international cooperation. The eradication of smallpox was a milestone in human history.

It seems that our species is not really completely wise and rational; we do not really deserve to be called "Homo sapiens". Stone-age emotions and stone-age politics are alas still with us. Samples of smallpox virus were taken to "carefully controlled" laboratories in the United States and the Soviet Union. Why? Probably because these two Cold War opponents did not trust each other, although both had signed the Biological Weapons Convention. Each feared that the other side might intend to use smallpox as a biological weapon. There were also rumors that unofficial samples of the virus had been saved by a number of other countries, including North Korea, Iraq, China, Cuba, India, Iran, Israel, Pakistan and Yugoslavia.

#### 2.13 Chemical Weapons Convention, 1997

On the 3rd of September, 1992, the Conference on Disarmament in Geneva adopted a Convention on the Prohibition of Development, Production, Stockpiling, and Use of Chemical Weapons and on their Destruction. This agreement, which is usually called the Chemical Weapons Convention (CWC), attempted to remedy some of the shortcomings of the Geneva Protocol of 1925. The CWC went into force in 1997, after Hungary deposited the 65th instrument of ratification.

The provisions of Article I of the CWC are as follows: 1. Each State Party to this convention undertakes never under any circumstances: (a) To develop, produce, otherwise acquire, stockpile or retain chemical weapons, or transfer, directly or indirectly, chemical weapons to anyone; (b) To use chemical weapons; (c) To engage in any military preparation to use chemical weapons; (d) To assist, encourage or induce, in any way, anyone to engage in any activity prohibited to a State Party in accordance with the provisions of this Convention. 2. Each State Party undertakes to destroy chemical weapons it owns or possesses, or that are located any place under its jurisdiction or control, in accordance with the provisions of this Convention. 3. Each State Party undertakes to destroy any chemical weapons it abandoned on the territory of another State Party, in accordance with the provisions of this Convention. 4. Each State Party undertakes to destroy any chemical weapons production facilities it owns or possesses, or that are located in any place under its jurisdiction or control, in accordance with the provisions of this Convention. 4. Each State Party undertakes to destroy any chemical weapons production facilities it owns or possesses, or that are located in any place under its jurisdiction or control, in accordance with the provisions of this Convention. 5. Each State Party undertakes not to use riot control agents as a method of warfare.

The CWC also makes provision for verification by teams of inspectors, and by 2004, 1,600 such inspections had been carried out in 59 countries. It also established an Organization for the Prevention of Chemical Warfare. All of the declared chemical weapons production facilities have now been inactivated, and all declared chemical weapons have been inventoried. However of the world's declared stockpile of chemical warfare agents (70,000 metric tons), only 12 percent have been destroyed. One hopes that in the future the CWC will be ratified by all the nations of the world and that the destruction of stockpiled chemical warfare agents will become complete.

## 2.14 Mine Ban Treaty, 1999

In 1991, six NGOs organized the International Campaign to Ban Landmines, and in 1996, the Canadian government launched the Ottawa process to ban landmines by hosting a meeting among like-minded anti-landmine states. A year later, in 1997, the Mine Ban Treaty was adopted and opened for signatures. In the same year, Jody Williams and the International Campaign to ban Landmines were jointly awarded the Nobel Peace Prize. After the 40th ratification of the Mine Ban Treaty in 1998, the treaty became binding international law on the 1st of March, 1999. The Ottawa Treaty functions imperfectly because of the opposition of several militarily powerful nations, but nevertheless it establishes a valuable norm, and it represents an important forward step in the development of international law.

#### 2.15 International Criminal Court, 2002

In 1998, in Rome, representatives of 120 countries signed a statute establishing an International Criminal Court (ICC), with jurisdiction over the crime of genocide, crimes against humanity, war crimes and the crime of aggression.

Four years were to pass before the necessary ratifications were gathered, but by Thursday, April 11, 2002, 66 nations had ratified the Rome agreement, 6 more than the 60 needed to make the court permanent. It would be impossible to overstate the importance of the ICC. At last, international law acting on individuals has become a reality! The only effective and just way that international laws can act is to make individuals responsible and punishable, since (in the words of Alexander Hamilton) "To coerce states is one of the maddest projects that was ever devised."

At present, the ICC functions very imperfectly because of the bitter opposition of several powerful countries, notable the United States. U.S. President George W. Bush signed into law the American Servicemembers Protection Act of 2002, which is intended to intimidate countries that ratify the treaty for the ICC. The new law authorizes the use of military force to liberate any American or citizen of a U.S.-allied country being held by the court, which is located in The Hague. This provision, dubbed the "Hague invasion clause," has caused a strong reaction from U.S. allies around the world, particularly in the Netherlands.

http://www.hrw.org/news/2002/08/03/us-hague-invasion-act-becomes-law

Despite the fact that the ICC now functions so imperfectly, it is a great step forward in the development of international law. It is there and functioning. We have the opportunity to make it progressively more impartial and to expand its powers.

#### 2.16 Arms Trade Treaty, 2013

On April 2, 2013, a historic victory was won at the United Nations, and the world achieved its first treaty limiting international trade in arms. Work towards the Arms Trade Treaty (ATT) began in the Conference on Disarmament in Geneva, which requires a consensus for the adoption of any measure. Over the years, the consensus requirement has meant that no real progress in arms control measures has been made in Geneva, since a consensus among 193 nations is impossible to achieve.

To get around the blockade, British U.N. Ambassador Mark Lyall Grant sent the draft treaty to Secretary-General Ban Ki-moon and asked him on behalf of Mexico, Australia and a number of others to put the ATT to a swift vote in the General Assembly, and on Tuesday, April 3, 2013, it was adopted by a massive majority. Among the people who have worked hardest for the ATT is Anna Macdonald, Head of Arms Control at Oxfam. The reason why Oxfam works so hard on this issue is that trade in small arms is a major cause of poverty and famine in the developing countries. On April 9, Anna Macdonald wrote: "Thanks to the democratic process, international law will for the first time regulate the 70 billion dollar global arms trade. Had the process been launched in the consensus-bound Conference on Disarmament in Geneva, currently in its 12th year of meeting without even being able to agree on an agenda, chances are it would never have left the starting blocks..."

The passage of the Arms Trade Treaty by a majority vote in the UN General Assembly opened new possibilities for progress on other seemingly-intractable issues. In particular, it gave hope that a Nuclear Weapons Convention might be adopted by a direct vote on the floor of the General Assembly. The adoption of the NWC, even if achieved against the bitter opposition of the nuclear weapon states, would make it clear that the world's peoples consider the threat of an all-destroying nuclear war to be completely unacceptable.

### 2.17 Racism, Colonialism and Exceptionalism

A just system of laws must apply equally and without exception to everyone. If a person, or, in the case of international law, a nation, claims to be outside the law, or above the law, then there is something fundamentally wrong. For example, when U.S. President Obama said in a 2013 speech, "What makes America different, what makes us exceptional, is that we are dedicated to act", then thoughtful people could immediately see that something was terribly wrong with the system. If we look closely, we find that there is a link between racism, colonialism and exceptionalism. The racist and colonialist concept of "the white man's burden" is linked to the Neo-Conservative self-image of benevolent (and violent) interference in the internal affairs of other countries.  $^2$ 

## 2.18 The Oslo Principles on Climate Change Obligation, 2015

The future of human civilization and the biosphere is not only threatened by thermonuclear war: It is also threatened by catastrophic climate change. If prompt action is not taken to curb the use of fossil fuels: if the presently known reserves of fossil fuels are not left in the ground, then there is a great danger that we will pass a tipping point beyond which human efforts to stop a catastrophic increase in global temperatures will be useless because feedback loops will have taken over. There is a danger of a human-initiated 6th geological extinction event, comparable with the Permian-Triassic event, during which 96 percent of marine species and 70 percent of terrestrial vertebrates because extinct.

Recently there have been a number of initiatives which aim at making the human obligation to avert threatened environmental mega-catastrophes a part of international

<sup>&</sup>lt;sup>2</sup>http://www.countercurrents.org/avery101013.htm

https://www.youtube.com/watch?v=efI6T8lovqY

https://www.youtube.com/watch?v=IdBDRbjx9jo



Figure 2.8: Recently there have been a number of initiatives which aim at making the human obligation to avert threatened environmental mega-catastrophes a part of international law.

law. One of these initiatives can be seen in the proposal of the Oslo Principles on Climate Change Obligations; another is the Universal Declaration of the Rights of Mother Earth; and a third can be found in the concept of Biocultural Rights. These are extremely important and hopeful initiatives, and they point to towards the future development of international law for which we must strive.

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http://www.elgaronline.com/view/journals/jhre/6-1/jhre.2015.01.01.xml

http://therightsofnature.org/universal-declaration/

<sup>&</sup>lt;sup>3</sup>https://www.transcend.org/tms/2015/04/oslo-principles-on-global-climate-change-obligations/

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## 2.19 Treaty on the Prohibition of Nuclear Weapons, 2017

A Treaty banning nuclear weapons was adopted by a majority vote on the floor of the UN General Assembly, following the precedent set by the Arms Trade Treaty. The Treaty on the Prohibition of Nuclear Weapons was passed on 7 July, 2017. It prohibits the development, testing, production, stockpiling, stationing, transfer, use and threat of use of nuclear weapons, as well as assistance and encouragement to the prohibited activities. For nuclear armed states joining the treaty, it provides for a time-bound framework for negotiations leading to the verified and irreversible elimination of its nuclear weapons programme. The International Campaign to Abolish Nuclear Weapons (ICAN) campaigned vigorously for the adoption of the Treaty, and was awarded the 2017 Nobel Peace Prize for its efforts. Although bitterly opposed by nuclear weapons states, the Treaty has great normative value, and one fervently hopes that the force of public opinion will eventually force all governments to give their citizens what the vast majority long for: a nuclear-weapon-free world.

It is generally agreed that a full-scale nuclear war would have disastrous effects, not only on belligerent nations but also on neutral countries. Mr. Javier Pérez de Cuéllar, former Secretary-General of the United Nations, emphasized this point in one of his speeches:

"I feel", he said, "That the question may justifiably be put to the leading nuclear powers: by what right do they decide the fate of humanity? From Scandinavia to Latin America, from Europe and Africa to the Far East, the destiny of every man and woman is affected by their actions. No one can expect to escape from the catastrophic consequences of a nuclear war on the fragile structure of this planet..."

"Like supreme arbiters, with our disputes of the moment, we threaten to cut off the future and to extinguish the lives of innocent millions yet unborn. There can be no greater arrogance. At the same time, the lives of all those who lived before us may be rendered meaningless; for we have the power to dissolve in a conflict of hours or minutes the entire work of civilization, with the brilliant cultural heritage of humankind."

## 2.20 Hope for the future, and responsibility for the future

Can we abolish the institution of war? Can we hope and work for a time when the terrible suffering inflicted by wars will exist only as a dark memory fading into the past? I believe that this is really possible. The problem of achieving internal peace over a large geographical area is not insoluble. It has already been solved. There exist today many nations or regions within each of which there is internal peace, and some of these are so large that they are almost worlds in themselves. One thinks of China, India, Brazil, the Russian Federation, the United States, and the European Union. Many of these enormous societies contain a variety of ethnic groups, a variety of religions and a variety of languages,

as well as striking contrasts between wealth and poverty. If these great land areas have been forged into peaceful and cooperative societies, cannot the same methods of government be applied globally?

Today, there is a pressing need to enlarge the size of the political unit from the nationstate to the entire world. The need to do so results from the terrible dangers of modern weapons and from global economic interdependence. The progress of science has created this need, but science has also given us the means to enlarge the political unit: Our almost miraculous modern communications media, if properly used, have the power to weld all of humankind into a single supportive and cooperative society.

We live at a critical time for human civilization, a time of crisis. Each of us must accept his or her individual responsibility for solving the problems that are facing the world today. We cannot leave this to the politicians. That is what we have been doing until now, and the results have been disastrous. Nor can we trust the mass media to give us adequate public discussion of the challenges that we are facing. We have a responsibility towards future generations to take matters into our own hands, to join hands and make our own alternative media, to work actively and fearlessly for better government and for a better society.

We, the people of the world, not only have the facts on our side; we also have numbers on our side. The vast majority of the world's peoples long for peace. The vast majority long for abolition of nuclear weapons, and for a world of kindness and cooperation, a world of respect for the environment. No one can make these changes alone, but together we can do it.

Together, we have the power to choose a future where international anarchy, chronic war and institutionalized injustice will be replaced by democratic and humane global governance, a future where the madness and immorality of war will be replaced by the rule of law.

We need a sense of the unity of all mankind to save the future, a new global ethic for a united world. We need politeness and kindness to save the future, politeness and kindness not only within nations but also between nations. To save the future, we need a just and democratic system of international law; for with law shall our land be built up, but with lawlessness laid waste.

#### Suggestions for further reading

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## Chapter 3 WAR TODAY

## 3.1 US-Russia proxy war in Ukraine

#### The Ukraine war and nuclear weapons

After his illegal and brutal invasion of Ukraine, Vladimir Putin put Russia's nuclear forces on high alert, thus threatening the world with an all-destroying nuclear war. The threat brought back memories of the Cuban Missile Crisis, when the world was balanced on the edge of a suicidal and genocidal nuclear war. We are once again reminded of the urgent need for the world to rid itself of nuclear weapons.

#### The danger of nuclear war

War was always madness, always immoral, always the cause of unspeakable suffering, economic waste and widespread destruction, and always a source of poverty, hate, barbarism and endless cycles of revenge and counter-revenge. It has always been a crime for soldiers to kill people, just as it is a crime for murderers in civil society to kill people. No flag has ever been wide enough to cover up the atrocities of war.

But today, the development of all-destroying thermonuclear weapons has put war completely beyond the bounds of sanity and elementary humanity.

Today, the existing nuclear weapons have half a million times the power of the bombs that devastated Hiroshima and Nagasaki. A thermonuclear war would destroy human civilization, together with most of the plants and animals with which we share the gift of life.

Research has shown that fire-storms produced by a nuclear war would send vast quantities of smoke into the atmosphere, blocking sunlight, and blocking the hydrological cycle. The climate would become very cold for a period of about ten years. Human agriculture would fail. Plants and animals would also be killed by the nuclear winter.

Can we not rid ourselves of both nuclear weapons and the institution of war itself? We must act quickly and resolutely before our beautiful world is reduced to radioactive ashes, together with everything that we love.

#### The invasion of Ukraine cannot be called unprovoked

To understand how Russians feel about having western weapons and troops poured into a position on their nation's borders, we should imagine how the United States would react if large numbers of Russian weapons and troops were stationed in Mexico or Canada.

In 1991, after the breakup of the Soviet Union, George H.W. Bush and his Secretary of State, James Baker, promised Mikhail Gorbachev that if he agreed to the unification of Germany, NATO would not expand eastward, toward Russia, "not one inch". The promise was broken almost immediately by Bill Clinton, who helped to bring the Czech Republic, Hungary and Poland into NATO. Russians saw this not only as a betrayal, but also as an act of aggression.

#### The Monroe Doctrine

There is no document more fundamental to the foreign policy of the United States than the Monroe Doctrine. It states that interference in the Western Hemisphere by European powers would be interpreted as an attack on the United States, and would be opposed by the United States. The Monroe Doctrine has been used to justify U.S. interventions in Central America and in the Caribbean. Understandably, the United States wishes to have its backyard secure. Why should Russia not have the same wish?

#### The U.S. should stop threatening Russia

Because Russia's fears are legitimate, and based on historical suffering, the U.S, and its allies should stop threatening Russia. Nuclear missiles should be removed from positions near to the Russian border, and the eastward expansion of NATO should be halted.

#### A diplomatic solution to the conflict is the only way to end it

UN Secretary General Antonio Guterres has urged Russia and Ukraine to negotiate an immediate cease-fire and a mutually agreeable settlement to end the conflict. However, this rational solution is opposed by politicians in the United States and elsewhere, who are influenced by money from giant arms corporations. Thus, more and more heavy weapons are sent to Ukraine, pouring oil onto the flames, and enriching the merchants of death. This must stop, and a diplomatic solution must be found under Secretary General Guterres' wise leadership.

## 3.2 House Speaker Pelosi's unnecessarily provocative visit to Taiwan

#### The military-industrial complex needs enemies

The military-industrial complex, against which President Eisenhower warned in his famous farewell address, needs enemies and frightening tensions to justify obscenely enormous military budgets. Without enemies, they would wither. Friendship between the US and China is bad news for the powerful and enormously wealthy US military-industrial complex, whose wealth translates into the power to influence politicians and media. Thus, American politicians like Nancy Pelosi do everything they can to make an enemy of China.

#### Some recent news reports of US threats to China

- "U.S. Navy deploys four warships east of Taiwan as Pelosi heads to Taipei," Reuters, August 2, 2022
- "Navy transits Taiwan Strait as Esper in Taipei calls for end to 'One China' policy," Stars and Stripes, July 20, 2022
- "US military considered using nuclear weapons against China in 1958 Taiwan Strait crisis, leaked documents show," CNN, May 24, 2021
- "Would a nuclear-armed Taiwan deter China?," Australian Strategic Policy Institute (ASPI), December 24, 2020
- "Yes, Taiwan Needs Nuclear Weapons to Deter China," American Enterprise Institute (AEI), November 5, 2021
- "To avoid Ukraine's fate, Taiwan needs nuclear missiles now," Boston Globe, March 2, 2022
- "Reestablish the U.S. Military Assistance Advisory Group-Taiwan," War on the Rocks, January 7, 2022
- "US Nearly Doubled Military Personnel Stationed in Taiwan This Year," Voice of America (VOA), December 2, 2021
- "War with China: Thinking Through the Unthinkable," RAND Corporation, 2016
- "America must prepare for war with China over Taiwan," The Hill, November 24, 2021
- "Timeline: U.S. arms sales to Taiwan in 2020 total \$5 billion amid China tensions," Reuters, December 7, 2020

- "U.S. Set to Sell Taiwan \$7 Billion in Arms," Wall Street Journal, September 16, 2020
- "US makes 3rd arms sale to Taiwan under Biden admin," Anadolu Agency, April 6, 2022

#### A statement by the Chinese foreign minister

"China and the United States are two major countries. The right way for them to deal with each other lies only in mutual respect, peaceful coexistence, no-confrontation, and win-win cooperation. The Taiwan question is purely an internal affair of China, and no other country is entitled to act as a judge on the Taiwan question.

"China strongly urges the United States to stop playing the 'Taiwan card' and using Taiwan to contain China. It should stop meddling on Taiwan and interfering in China's internal affairs. It should stop supporting and conniving at 'Taiwan independence' separatist forces in any form. It should stop its acts of saying one thing but doing the opposite on the Taiwan question. It should stop distorting, obscuring, and hollowing out the One China principle. It must take credible actions to observe strictly the One China principle and the provisions of the three China-U.S. joint communiques, deliver on the 'five noes' commitment made by the U.S. leadership (i.e. not seek a "new Cold War"; not seek to change China's system; the revitalization of its alliances is not against China; not support 'Taiwan independence'; not look for conflict with China), and not go further down the wrong and dangerous path...

"In disregard of China's grave concerns and firm opposition, Pelosi insisted on visiting China's Taiwan region. This constitutes a gross interference in China's internal affairs.

"Pelosi's meddling gravely undermines China's sovereignty and territorial integrity, seriously tramples on the one-China principle, and severely threatens peace and stability across the Taiwan Strait."

#### China's reaction to Pelosi's provocative visit to Taiwan

According to the Associated Press,

"The measures, which come amid cratering relations between Beijing and Washington, are the latest in a promised series of steps intended to punish the U.S. for allowing the visit to the island it claims as its own territory, to be annexed by force if necessary. China on Thursday launched threatening military exercises in six zones just off Taiwan's coasts that it says will run through Sunday. "Missiles have also been fired over Taiwan, defense officials told state media. China routinely opposes the self-governing island having its own contacts with foreign governments, but its response to the Pelosi visit has been unusually vociferous.

#### **3.3** Militarism and money

Military-industrial complexes throughout the world involve a circular flow of money. The vast profits from arms industries are used to buy the votes of politicians, who then vote for obscenely bloated "defence" budgets. Military-industrial complexes need enemies. Without them they would wither. Thus, tensions are manufactured by corrupt politicians in the pay of arms industries. As Arundhati Roy famously observed, "Once weapons were manufactured to fight wars. Now wars are manufactured to sell weapons." Donald Trump has recently threatened to attack both Iran and North Korea with nuclear weapons. The United States, under Trump, is also threatening both Russia and China. Any such conflict could escalate uncontrollably into an all-destroying global thermonuclear war.

#### **3.4** Eisenhower's farewell address

In his famous farewell address, US President Dwight Eisenhower eloquently described the terrible effects of an overgrown Military-industrial complex. Here are his words:

"We have been compelled to create a permanent armaments industry of vast proportions.... This conjunction of an immense military establishment and a large arms industry is new in the American experience. The total influence, economic, political, even spiritual, is felt in every city, every State house, every office of the Federal government...[and] we must not fail to comprehend its grave implications. Our toil, resources and livelihood are all involved; so is the very structure of our society.

"In the councils of government, we must guard against the acquisition of unwarranted influence, whether sought or unsought, by the Military-industrial complex. The potential for the disastrous rise of misplaced power exists and will persist."

In another speech, he said: "Every gun that is made, every warship launched, every rocket fired signifies, in the final sense, a theft from those who hunger and are not fed, those who are cold and are not clothed. This world in arms is not spending money alone. It is spending the sweat of its laborers, the genius of its scientists, the hopes of its children."

Today the world spends more than 1.7 trillion dollars (\$1,700,000,000,000) every year on armaments. This vast river of money, almost too large to be imagined, is the "devil's dynamo" driving the institution of war. Politicians notoriously can be bought with a tiny fraction of this enormous amount; hence the decay of democracy. It is also plain that if

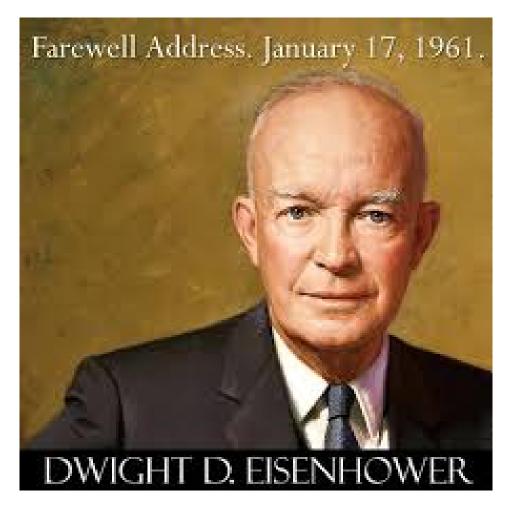


Figure 3.1: "In the councils of government, we must guard against the acquisition of unwarranted influence, whether sought or unsought, by the Militaryindustrial complex. The potential for the disastrous rise of misplaced power exists and will persist."

the almost unbelievable sums now wasted on armaments were used constructively, most of the pressing problems now facing humanity could be solved.

Because the world spends two thousand billion dollars each year on armaments, it follows that very many people make their living from war. This is the reason why it is correct to speak of war as an institution, and why it persists, although we know that it is the cause of much of the suffering that inflicts humanity.

# 3.5 The nuclear arms race

#### Flaws in the concept of nuclear deterrence

Before discussing other defects in the concept of deterrence, it must be said very clearly that the idea of "massive nuclear retaliation" is completely unacceptable from an ethical point of view. The doctrine of retaliation, performed on a massive scale, violates not only the principles of common human decency and common sense, but also the ethical principles of every major religion. Retaliation is especially contrary to the central commandment of Christianity which tells us to love our neighbor, even if he or she is far away from us, belonging to a different ethnic or political group, and even if our distant neighbor has seriously injured us. This principle has a fundamental place not only in Christianity but also in all other major religions. "Massive retaliation" completely violates these very central ethical principles, which are not only clearly stated and fundamental but also very practical, since they prevent escalatory cycles of revenge and counter-revenge.

Contrast Christian ethics with estimates of the number of deaths that would follow a US nuclear strike against Russia: Several hundred million deaths. These horrifying estimates shock us not only because of the enormous magnitude of the expected mortality, but also because the victims would include people of every kind: women, men, old people, children and infants, completely irrespective of any degree of guilt that they might have. As a result of such an attack, many millions of people in neutral countries would also die. This type of killing has to be classified as genocide.

When a suspected criminal is tried for a wrongdoing, great efforts are devoted to clarifying the question of guilt or innocence. Punishment only follows if guilt can be proved beyond any reasonable doubt. Contrast this with the totally indiscriminate mass slaughter that results from a nuclear attack!

It might be objected that disregard for the guilt or innocence of victims is a universal characteristic of modern war, since statistics show that, with time, a larger and larger percentage of the victims have been civilians, and especially children. For example, the air attacks on Coventry during World War II, or the fire bombings of Dresden and Tokyo, produced massive casualties which involved all segments of the population with complete disregard for the question of guilt or innocence. The answer, I think, is that modern war has become generally unacceptable from an ethical point of view, and this unacceptability is epitomized in nuclear weapons.

The enormous and indiscriminate destruction produced by nuclear weapons formed the



background for an historic 1996 decision by the International Court of Justice in the Hague. In response to questions put to it by WHO and the UN General Assembly, the Court ruled that "the threat and use of nuclear weapons would generally be contrary to the rules of international law applicable in armed conflict, and particularly the principles and rules of Humanitarian law."

The only *possible* exception to this general rule might be "an extreme circumstance of self-defense, in which the very survival of a state would be at stake". But the Court refused to say that even in this extreme circumstance the threat or use of nuclear weapons would be legal. It left the exceptional case undecided. In addition, the World Court added unanimously that "there exists an obligation to pursue in good faith *and bring to a conclusion* negotiations leading to nuclear disarmament in all its aspects under strict international control."

This landmark decision has been criticized by the nuclear weapon states as being decided "by a narrow margin", but the structuring of the vote made the margin seem more narrow than it actually was. Seven judges voted against Paragraph 2E of the decision (the paragraph which states that the threat or use of nuclear weapons would be generally illegal, but which mentions as a possible exception the case where a nation might be defending itself from an attack that threatened its very existence.) Seven judges voted for the paragraph, with the President of the Court, Muhammad Bedjaoui of Algeria casting the deciding vote. Thus the Court adopted it, seemingly by a narrow margin. But three of the judges who voted against 2E did so because they believed that no possible exception should be mentioned! Thus, if the vote had been slightly differently structured, the result would have be ten to four.

Of the remaining four judges who cast dissenting votes, three represented nuclear weapons states, while the fourth thought that the Court ought not to have accepted the questions from WHO and the UN. However Judge Schwebel from the United States, who voted against Paragraph 2E, nevertheless added, in a separate opinion, "It cannot be accepted that the use of nuclear weapons on a scale which would - or could - result in the deaths of many millions in indiscriminate inferno and by far-reaching fallout, have pernicious effects in space and time, and render uninhabitable much of the earth, could be lawful." Judge Higgins from the UK, the first woman judge in the history of the Court, had problems with the word "generally" in Paragraph 2E and therefore voted against it, but she thought that a more profound analysis might have led the Court to conclude in favor of illegality in all circumstances. Judge Fleischhauer of Germany said in his separate opinion, "The nuclear weapon is, in many ways, the negation of the humanitarian considerations underlying the law applicable in armed conflict and the principle of neutrality. The nuclear weapon cannot distinguish between civilian and military targets. It causes immeasurable suffering. The radiation released by it is unable to respect the territorial integrity of neutral States."

President Bedjaoui, summarizing the majority opinion, called nuclear weapons "the ultimate evil", and said "By its nature, the nuclear weapon, this blind weapon, destabilizes Humanitarian law, the law of discrimination in the use of weapons... The ultimate aim of every action in the field of nuclear arms will always be nuclear disarmament, an aim which is no longer utopian and which all have a duty to pursue more actively than ever."

Thus the concept of nuclear deterrence is not only unacceptable from the standpoint of ethics; it is also contrary to international law. The World Court's 1996 advisory Opinion unquestionably also represents the opinion of the majority of the world's peoples. Although no formal plebiscite has been taken, the votes in numerous resolutions of the UN General Assembly speak very clearly on this question. For example the New Agenda Resolution (53/77Y) was adopted by the General Assembly on 4 December 1998 by a massively affirmative vote, in which only 18 out of the 170 member states voted against the resolution.<sup>1</sup> The New Agenda Resolution proposes numerous practical steps towards complete nuclear disarmament, and it calls on the Nuclear-Weapon States "to demonstrate an unequivocal commitment to the speedy and total elimination of their nuclear weapons and without delay to pursue in good faith and bring to a conclusion negotiations leading to the elimination of these weapons, thereby fulfilling their obligations under Article VI of the Treaty on the Non-Proliferation of Nuclear Weapons (NPT)". Thus, in addition to being ethically unacceptable and contrary to international law, nuclear weapons also contrary to the principles of democracy.

Having said these important things, we can now turn to some of the other defects in the concept of nuclear deterrence. One important defect is that nuclear war may occur through accident or miscalculation - through technical defects or human failings. This possibility is made greater by the fact that despite the end of the Cold War, thousands of missiles carrying nuclear warheads are still kept on a "hair-trigger" state of alert with a quasi-automatic reaction time measured in minutes. There is a constant danger that

<sup>&</sup>lt;sup>1</sup>Of the 18 countries that voted against the New Agenda resolution, 10 were Eastern European countries hoping for acceptance into NATO, whose votes seem to have been traded for increased probability of acceptance.

a nuclear war will be triggered by error in evaluating the signal on a radar screen. For example, the BBC reported recently that a group of scientists and military leaders are worried that a small asteroid entering the earths atmosphere and exploding could trigger a nuclear war if mistaken for a missile strike.

A number of prominent political and military figures (many of whom have ample knowledge of the system of deterrence, having been part of it) have expressed concern about the danger of accidental nuclear war. Colin S. Grey<sup>2</sup> expressed this concern as follows: "The problem, indeed the enduring problem, is that we are resting our future upon a nuclear deterrence system concerning which we cannot tolerate even a single malfunction." General Curtis E. LeMay<sup>3</sup> has written, "In my opinion a general war will grow through a series of political miscalculations and accidents rather than through any deliberate attack by either side." Bruce G. Blair<sup>4</sup> has remarked that "It is obvious that the rushed nature of the process, from warning to decision to action, risks causing a catastrophic mistake."... "This system is an accident waiting to happen."

"But nobody can predict that the fatal accident or unauthorized act will never happen", Fred Ikle of the Rand Corporation has written, "Given the huge and far-flung missile forces, ready to be launched from land and sea on on both sides, the scope for disaster by accident is immense... In a matter of seconds - through technical accident or human failure - mutual deterrence might thus collapse."

Another serious failure of the concept of nuclear deterrence is that it does not take into account the possibility that atomic bombs may be used by terrorists. Indeed, the threat of nuclear terrorism has today become one of the most pressing dangers that the world faces, a danger that is particularly acute in the United States.

Since 1945, more than 3,000 metric tons (3,000,000 kilograms) of highly enriched uranium and plutonium have been produced - enough for several hundred thousand nuclear weapons. Of this, roughly a million kilograms are in Russia, inadequately guarded, in establishments where the technicians are poorly paid and vulnerable to the temptations of bribery. There is a continuing danger that these fissile materials will fall into the hands of terrorists, or organized criminals, or irresponsible governments. Also, an extensive black market for fissile materials, nuclear weapons components etc. has recently been revealed in connection with the confessions of Pakistan's bomb-maker, Dr. A.Q. Khan. Furthermore, if Pakistan's less-than-stable government should be overthrown, complete nuclear weapons could fall into the hands of terrorists.

On November 3, 2003, Mohamed ElBaradei, Director General of the International Atomic Energy Agency, made a speech to the United Nations in which he called for "limiting the processing of weapons-usable material (separated plutonium and high enriched uranium) in civilian nuclear programmes - as well as the production of new material through reprocessing and enrichment - by agreeing to restrict these operations to facilities exclusively under international control." It is almost incredible, considering the dangers of

<sup>&</sup>lt;sup>2</sup>Chairman, National Institute for Public Policy

<sup>&</sup>lt;sup>3</sup>Founder and former Commander in Chief of the United States Strategic Air Command

<sup>&</sup>lt;sup>4</sup>Brookings Institute

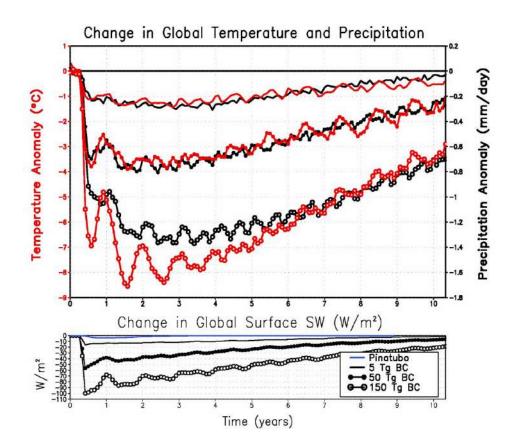


Figure 3.2: Recent studies by atmospheric scientists have shown that the smoke from burning cities produced by even a limited nuclear war would have a devastating effect on global agriculture. The studies show that the smoke would rise to the stratosphere, where it would spread globally and remain for a decade, blocking sunlight and destroying the ozone layer. Because of the devastating effect on global agriculture, darkness from even a small nuclear war (e.g. between India and Pakistan) would result in an estimated billion deaths from famine. Nuclear darkness resulting from a large-scale war involving all of the nuclear weapons that are now on high alert status would destroy all agriculture on earth for a period of ten years, and almost all humans would die of starvation. (See O. Toon , A. Robock, and R. Turco, "The Environmental Consequences of Nuclear War", Physics Today, vol. 61, No. 12, 2008, p. 37-42).

nuclear proliferation and nuclear terrorism, that such restrictions were not imposed long ago. Nuclear reactors used for "peaceful" purposes unfortunately also generate fissionable isotopes of plutonium, neptunium and americium. Thus all nuclear reactors must be regarded as ambiguous in function, and all must be put under strict international control. One might ask, in fact, whether globally widespread use of nuclear energy is worth the danger that it entails.

The Italian nuclear physicist Francesco Calogero, who has studied the matter closely, believes that terrorists could easily construct a simple gun-type nuclear bomb if they were in possession of a critical mass of highly enriched uranium. In such a simple atomic bomb, two grapefruit-sized subcritical portions of HEU are placed at opposite ends of the barrel of an artillery piece and are driven together by means of a conventional explosive. Prof. Calogero estimates that the fatalities produced by the explosion of such a device in the center of a large city could exceed 100,000.

We must remember the remark of U.N. Secretary General Kofi Annan after the 9/11/2001 attacks on the World Trade Center. He said, "*This time* it was not a nuclear explosion". The meaning of his remark is clear: If the world does not take strong steps to eliminate fissionable materials and nuclear weapons, it will only be a matter of time before they will be used in terrorist attacks on major cities. Neither terrorists nor organized criminals can be deterred by the threat of nuclear retaliation, since they have no territory against which such retaliation could be directed. They blend invisibly into the general population. Nor can a "missile defense system" prevent terrorists from using nuclear weapons, since the weapons can be brought into a port in any one of the hundreds of thousands of containers that enter on ships each year, a number far too large to be checked exhaustively.

Today we must give special weight to the danger that a catastrophic nuclear war may occur through the mental instability of a political leader or an error of judgement, since we now are living with Donald Trump and Kim Jong-un. In the words of ICAN's Executive Director Beatrice Finn, the end of human civilization and much of the biosphere is "only a tantrum away". Donald Trump has repeatedly expressed his desire for more "usable" nuclear weapons. and if nuclear weapons are ever used, there is a strong danger of escalation to a full-scale thermonuclear war.

Another problem with the concept of nuclear deterrence is that even if the danger that a catastrophic nuclear war will occur in any given year is small, over a long period of time the danger builds up into a certainty. If the dangers for any given year are 1%, 2% or 3%, the probabilities of are survival until 2100 are respectively 43%, 18% and 8%. If the period for which we must survive is extended to the year 2200, the chances of survival in the three cases are respectively .16%, .025%, and .0039%.

In this perilous situation, the only logical thing for the world to do is to get rid of both fissile materials and nuclear weapons as rapidly as possible. We must acknowledge that the idea of nuclear deterrence is a dangerous fallacy, and acknowledge that the development of military systems based on nuclear weapons has been a terrible mistake, a false step that needs to be reversed. If the most prestigious of the nuclear weapons states can sincerely acknowledge their mistakes and begin to reverse them, nuclear weapons will seem less glamorous to countries like India, Pakistan, North Korea and Iran, where they now are symbols of national pride and modernism.

Civilians have for too long played the role of passive targets, hostages in the power struggles of politicians. It is time for civil society to make its will felt. If our leaders continue to enthusiastically support the institution of war, if they will not abolish nuclear weapons, then let us have new leaders.

# 3.6 Global famine produced by nuclear war

The danger of a catastrophic nuclear war casts a dark shadow over the future of our species. It also casts a very black shadow over the future of the global environment. The environmental consequences of a massive exchange of nuclear weapons have been treated in a number of studies by meteorologists and other experts from both East and West. They predict that a large-scale use of nuclear weapons would result in fire storms with very high winds and high temperatures, which would burn a large proportion of the wild land fuels in the affected nations. The resulting smoke and dust would block out sunlight for a period of many months, at first only in the northern hemisphere but later also in the southern hemisphere.

Temperatures in many places would fall far below freezing, and much of the earth's plant life would be killed. Animals and humans would then die of starvation. The nuclear winter effect was first discovered as a result of the Mariner 9 spacecraft exploration of Mars in 1971. The spacecraft arrived in the middle of an enormous dust-storm on Mars, and measured a large temperature drop at the surface of the planet, accompanied by a heating of the upper atmosphere. These measurements allowed scientists to check their theoretical models for predicting the effect of dust and other pollutants distributed in planetary atmospheres.

Using experience gained from the studies of Mars, R.P. Turco, O.B. Toon, T. Ackerman, J.B. Pollack and C. Sagan made a computer study of the climatic effects of the smoke and dust that would result from a large-scale nuclear war. This early research project is sometimes called the TTAPS Study, after the initials of the authors.

In April 1983, a special meeting was held in Cambridge, Massachusetts, where the results of the TTAPS Study and other independent studies of the nuclear winter effect were discussed by more than 100 experts. Their conclusions were presented at a forum in Washington, D.C., the following December, under the chairmanship of U.S. Senators Kennedy and Hatfield. The numerous independent studies of the nuclear winter effect all agreed of the following main predictions:

High-yield nuclear weapons exploded near the earth's surface would put large amounts of dust into the upper atmosphere. Nuclear weapons exploded over cities, forests, oilfields and refineries would produce fire storms of the type experienced in Dresden and Hamburg after incendiary bombings during the Second World War. The combination of high-altitude dust and lower altitude soot would prevent sunlight from reaching the earth's surface, and the degree of obscuration would be extremely high for a wide range of scenarios.

A baseline scenario used by the TTAPS study assumes a 5,000-megaton nuclear ex-

change, but the threshold for triggering the nuclear winter effect is believed to be much lower than that. After such an exchange, the screening effect of pollutants in the atmosphere might be so great that, in the northern and middle latitudes, the sunlight reaching the earth would be only 1% of ordinary sunlight on a clear day, and this effect would persist for many months. As a result, the upper layers in the atmosphere might rise in temperature by as much as 100 °C, while the surface temperatures would fall, perhaps by as much a 50 °C.

The temperature inversion produced in this way would lead to superstability, a condition in which the normal mixing of atmospheric layers is suppressed. The hydrological cycle (which normally takes moist air from the oceans to a higher and cooler level, where the moisture condenses as rain) would be strongly suppressed. Severe droughts would thus take place over continental land masses. The normal cleansing action of rain would be absent in the atmosphere, an effect which would prolong the nuclear winter.

In the northern hemisphere, forests would die because of lack of sunlight, extreme cold, and drought. Although the temperature drop in the southern hemisphere would be less severe, it might still be sufficient to kill a large portion of the tropical forests, which normally help to renew the earth's oxygen.

The oxygen content of the atmosphere would then fall dangerously, while the concentration of carbon dioxide and oxides of nitrogen produced by firestorms would remain high. The oxides of nitrogen would ultimately diffuse to the upper atmosphere, where they would destroy the ozone layer.

Thus, even when the sunlight returned after an absence of many months, it would be sunlight containing a large proportion of the ultraviolet frequencies which are normally absorbed by the ozone in the stratosphere, and therefore a type of light dangerous to life. Finally, after being so severely disturbed, there is no guarantee that the global climate would return to its normal equilibrium.

Even a nuclear war below the threshold of nuclear winter might have climatic effects very damaging to human life. Professor Paul Ehrlich, of Stanford University, has expressed this in the following words:

"...A smaller war, which set off fewer fires and put less dust into the atmosphere, could easily depress temperatures enough to essentially cancel grain production in the northern hemisphere. That in itself would be the greatest catastrophe ever delivered upon Homo Sapiens, just that one thing, not worrying about prompt effects. Thus even below the threshold, one cannot think of survival of a nuclear war as just being able to stand up after the bomb has gone off."<sup>5</sup>

<sup>&</sup>lt;sup>5</sup>http://www.voanews.com/content/pope-francis-calls-for-nuclear-weapons-ban/2909357.html http://www.cadmusjournal.org/article/issue-4/flaws-concept-nuclear-deterrence

http://www.countercurrents.org/avery300713.htm

https://www.wagingpeace.org/author/john-avery/

http://www.commondreams.org/news/2015/08/06/70-years-after-bombing-hiroshima-calls-abolish-nuclear-weapons

http://www.informationclearinghouse.info/article42488.htm

http://www.informationclearinghouse.info/article42492.htm

A 2012 report published by International Physicians for the Prevention of Nuclear War states that even a small local nuclear war between India and Pakistan would put two billion people at risk of starvation.

# 3.7 Military-industrial complexes today

## "We're going to take out seven countries in five years"

In an interview with Amy Goodman<sup>6</sup>, retired 4-star General Wesley Clark said: "About ten days after 9/11, I went through the Pentagon and I saw Secretary Rumsfeld and Deputy Secretary Wolfowitz. I went downstairs just to say hello to some of the people on the Joint Staff who used to work for me, and one of the generals called me in. He said, "Sir, you've got to come in and talk to me a second." I said, "Well, you're too busy." He said, "No, no." He says, "We've made the decision we're going to war with Iraq." This was on or about the 20th of September. I said, "We're going to war with Iraq? Why?" He said, "I don't know." He said, "I guess they don't know what else to do." So I said, "Well, did they find some information connecting Saddam to al-Qaeda?" He said, "No, no." He says, "There's nothing new that way. They just made the decision to go to war with Iraq." He said, "I guess it's like we don't know what to do about terrorists, but we've got a good military and we can take down governments." And he said, "I guess if the only tool you have is a hammer, every problem has to look like a nail."

So I came back to see him a few weeks later, and by that time we were bombing in Afghanistan. I said, "Are we still going to war with Iraq?" And he said, "Oh, it's worse

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 $<sup>\</sup>label{eq:http://human-wrongs-watch.net/2015/03/30/europe-must-not-be-forced-into-a-nuclear-war-with-russia/http://www.truth-out.org/opinion/item/32073-the-us-should-eliminate-its-nuclear-arsenal-not-modernize-it$ 

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http://human-wrongs-watch.net/2015/08/03/why-nuclear-weapons/

<sup>&</sup>lt;sup>6</sup>https://genius.com/General-wesley-clark-seven-countries-in-five-years-annotated

#### REFORMING THE UNITED NATIONS



Figure 3.3: General Wesley Clark

than that." He reached over on his desk. He picked up a piece of paper. And he said, "I just got this down from upstairs" - meaning the Secretary of Defense's office - "today." And he said, "This is a memo that describes how we're going to take out seven countries in five years, starting with Iraq, and then Syria, Lebanon, Libya, Somalia, Sudan and, finishing off, Iran." I said, "Is it classified?" He said, "Yes, sir." I said, "Well, don't show it to me." And I saw him a year or so ago, and I said, "You remember that?" He said, "Sir, I didn't show you that memo! I didn't show it to you!"

# The global trade in light arms

An important poverty-generating factor in the developing countries is war - often civil war. The five permanent members of the U.N. Security Council are, ironically, the five largest exporters of small arms. Small arms have a long life. The weapons poured into Africa by both sides during the Cold War are still there, and they contribute to political chaos and civil wars that block development and cause enormous human suffering.

The United Nations website on Peace and Security through Disarmament states that "Small arms and light weapons destabilize regions; spark, fuel and prolong conflicts; obstruct relief programmes; undermine peace initiatives; exacerbate human rights abuses; hamper development; and foster a 'culture of violence'."

An estimated 639 million small arms and light weapons are in circulation worldwide,

one for every ten people. Approximately 300,000 people are killed every year by these weapons, many of them women and children.

## Examples of endemic conflict

In several regions of Africa, long-lasting conflicts have prevented development and caused enormous human misery. These regions include Ethiopia, Eritiria, Somalia (Darfur), Chad, Zimbabwe and the Democratic Republic of Congo. In the Congo, the death toll reached 5.4 million in 2008, with most of the victims dying of disease and starvation, but with war as the root cause. In view of these statistics, the international community can be seen to have a strong responsibility to stop supplying small arms and ammunition to regions of conflict. There is absolutely no excuse for the large-scale manufacture and international sale of small arms that exists today.

### The Wolfowitz Doctrine

The Wolfowitz Doctrine is the unofficial name given to the early version of the Defense Strategy for the 1990s: The Regional Defense Strategy report for the 1994-99 fiscal years. It was later released by then Secretary of Defense Dick Cheney in 1993. It brazenly advocates that America do everything in its power to retain its global hegemony and superpower status, including ensuring that Russia, China, Iran and other regional powers - but especially Russia - be prevented from attaining enough power to seriously challenge the US. In short, it's another US blueprint for total global supremacy.

There are many quotable passages from the Wolfowitz Doctrine. Here's one which sums up its aims:

"Our first objective is to prevent the re-emergence of a new rival, either on the territory of the former Soviet Union or elsewhere that poses a threat on the order of that posed formerly by the Soviet Union. This is a dominant consideration underlying the new regional defense strategy and requires that we endeavor to prevent any hostile power from dominating a region whose resources would, under consolidated control, be sufficient to generate global power. These regions include Western Europe, East Asia, the territory of the former Soviet Union, and Southwest Asia."

Similar motives guide US policy today. In February, 2018, US Secretary of Defense James Mattas said: "We will continue to prosecute the campaign against terrorists, but great-power competition - not terrorism - is now the primary focus of US national security."

## Militarism in North Korea

The following states are now believed to currently possess nuclear weapons: The United states, Russia, The United Kingdom, France, China, India, Pakistan, North Korea and Israel. The way in which North Korea obtained its nuclear weapons is described by Wikipedia in the following paragraphs:

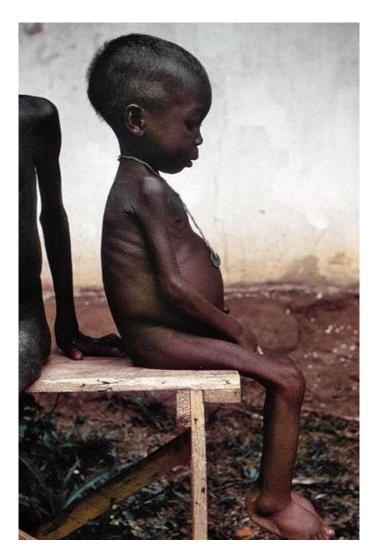
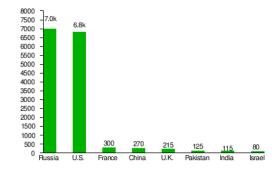


Figure 3.4: 40,000 children die each day from starvation or from poverty-related diseases. Meanwhile, the world spends more than \$2,00,000,000,000 each year on armaments.



# Figure 3.5: Countries by estimated nuclear warhead stockpiles according to the Federation of American scientists.

"The nuclear program can be traced back to about 1962, when North Korea committed itself to what it called 'all-fortressization', which was the beginning of the hyper-militarized North Korea of today. In 1963, North Korea asked the Soviet Union for help in developing nuclear weapons, but was refused. The Soviet Union agreed to help North Korea develop a peaceful nuclear energy program, including the training of nuclear scientists. Later, China, after its nuclear tests, similarly rejected North Korean requests for help with developing nuclear weapons.

"Soviet engineers took part in the construction of the Yongbyon Nuclear Scientific Research Center and began construction of an IRT-2000 research reactor in 1963, which became operational in 1965 and was upgraded to 8 MW in 1974. In 1979 North Korea indigenously began to build in Yongbyon a second research reactor, an ore processing plant and a fuel rod fabrication plant.Soviet engineers took part in the construction of the Yongbyon Nuclear Scientific Research Center, and began construction of an IRT-2000 research reactor in 1963, which became operational in 1965 and was upgraded to 8 MW in 1974. In 1979 North Korea indigenously began to build in Yongbyon a second research reactor in 1963, which became operational in 1965 and was upgraded to 8 MW in 1974. In 1979 North Korea indigenously began to build in Yongbyon a second research reactor, an ore processing plant and a fuel rod fabrication plant."

Thus like other new nuclear weapons states, North Korea obtained nuclear weapons by misuse of nuclear power generation facilities donated by other countries. In addition, North Korea spends a large fraction of its GDP on conventional armaments. Under the Songun policy, the Korean Peoples Army is the central institution of North Korean society. As of 2016, the Korean Peoples Army had 5,889,000 paramilitary personelle (25% of the population of North Korea) making it the largest paramilitary organization on earth.

Rank	Country	Annual Spending \$ Bn.	% of GDP
1	United State	611.2	3.3
2	China	215.7	1.9
3	Russia	69.2	5.3
4	Saudi Arabia	63.7	10
5	India	55.9	2.5
6	France	55.7	2.3
7	United Kingdom	48.3	1.9
8	Japan	46.1	1.0
9	Germany	41.1	1.2
10	South Korea	36.8	2.7
11	Italy	27.9	1.5
12	Australia	24.3	2.0

# Table 3.1: SIPRI Military Expenditure Database, 2016

Rank	Company	Country	Annual Arms Sales \$ Mn.
1	Lockheed Martin	United States	40,830
2	Boeing	United States	29,510
3	Raytheon	United States	22,910
4	BAE Systems	United Kingdom	22.700
5	Northrop Grumman	United States	21,400
6	General Dynamics	United States	19,230
7	Airbus	European Union	12,520
8	L-3 Communications	United States	8,890
9	Leonardo-Finmeccanica	Italy	8,500
10	Thales Group	France	8,170
11	United Technologies Corporation	United States	6,870
12	Huntington Ingalls Industries	United States	6,720

# Table 3.2: SIPRI List of arms manufacturers, 2016



Figure 3.6: North Korea's dictator, Kim Jong-un. The doctrine of nuclear deterrence rests on the assumption that political leaders will always act rationally, an assumption that seems very uncertain in the case of the U.S.-North Korean conflict.

## The SIPRI Yearbook, 2017

Dan Smith of the Stockholm International Peace Research Institute (SIPRI) wrote the following Introduction to the organization's yearbook for 2017:

"An overall perspective on 2016 finds a balance between negative developments and the continued functioning of the international system. However, the year ended with clear grounds for concern that the balance sheet seemed to be tipping towards the negative amid growing unease about the durability of key parts of the international security architecture.

"Conflicts in the Middle East continued to generate humanitarian tragedies and largescale movement of refugees, and violent conflict continued in several other parts of the world, most notably Africa, Asia and to a lesser extent Eastern Europe. Develop- ments in North Korea's nuclear programme contributed to international political instability with potentially serious knock-on effects. On the positive side, the 2015 Paris Climate Agreement entered into force in November 2016, the 2015 Iran nuclear deal began implementation on time in early 2016 and the United Nations General Assembly adopted a resolution to start negotiations in 2017 on eliminating nuclear weapons. Progress was also made on work to monitor the unfolding implementation of the UN's Agenda 2030 for international social and economic development. A major contribution to the positive side of the balance sheet in 2016 was the peace agreement in Colombia.

"Nonetheless, virtually all the major global indicators for peace and security have moved in a negative direction: more military spending, increased arms trading, more violent conflicts and the continuing forward march of military technology.

"Existing multilateral and bilateral arms control agreements and processes are also under challenge-not least due to the deteriorating relationship between Russia and the United States-raising questions of global concern and potentially epochal scope. Were the great gains in peaceful relations since the end of the cold war now being reversed? Would the return of strategic competition between the major powers have negative implications for managing increased conflict risk? These uncertainties, combined with political developments in Europe and the USA- especially the vote by the United Kingdom to leave the European Union and the election of Donald J. Trump as US President-seemed to reveal a much decreased commitment to international institutions and a renewed emphasis in several key states on a narrowly defined national interest.

"The scale of the challenges facing humanity has been summed up in the proposal to adopt the label of 'the Anthropocene' for the current era, thus designating it as one in which human activity is the dominant influence on climate and the environment. It is disconcerting to note that such cooperation risks becoming more elusive than it has seemed for most of the time since the end of the cold war, at a time when it is more needed than ever. Experience has shown that international cooperation can work. But is the international cooperative urge as persistent as the problems it needs to address?"

# 3.8 A culture of violence

#### Links with the entertainment industry

Here are a few films that glorify war:

- Black Hawk Down
- Top Gun
- Behind Enemy Lines
- Red Dawn (1984)
- American Sniper
- Iron Eagle
- Pearl Harbor
- Act of Valor
- We Were Soldiers
- The Green Berets

## Making a game of killing

The mass media are an important part of our educational system. Perhaps it is time to look more closely at the values that they are transmitting. In particular, we should perhaps look at computer games designed for young boys. They often give the strongest imaginable support to a culture of violence.

For example, a game entitled "Full Spectrum Warrior" was recently reviewed in a Danish newspaper. According to the reviewer, "...An almost perfect combination of graphics, sound, band design, and gameplay makes it seem exactly like the film Black Hawk Down - with the player as the main character. This is not just a coincidence, because the game is based on an army training program... Full Spectrum Warrior is an extremely intense experience, and despite the advanced possibilities, the controls are simple enough so that young children can play it... The player is completely drawn into the screen, and remains there until the end of the mission." The reviewer gave the game six stars (the maximum).



Figure 3.7: Tom Cruse in "Top Gun".



Figure 3.8: A culture of violence.

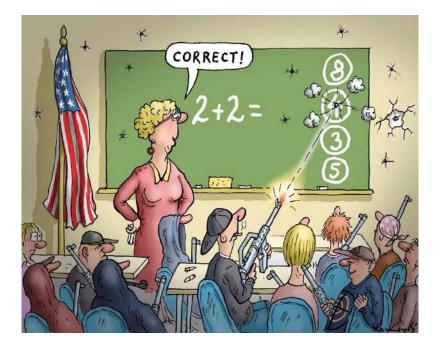


Figure 3.9: A culture of violence: In the United States the National Rifle Association has proposed guns in schools as the answer to the epidemic of school shootings.

Another genre of computer games has to do with building empires, ignoring the fact that imperialism is morally indefensible. For example, "Forge of Empires" is a browserbased strategy game. It is described as follows: "The game offers a single-player campaign for players to explore and conquer several provinces, gaining resources and new technology as they progress." Conquering countries for the sake of gaining their resources is an all-toofamiliar feature of the modern world. In the game "Forge of Empires", our young people are indoctrinated with the ethos of resource wars.

During his trial, the Norwegian mass-murderer Anders Behring Breivik described how he trained for his attack on young people on the Island of Utøya using the computer game "Call of Duty: Modern Warfare". The court also heard how he took what he called a "sabatical" for a year between the summers of 2006 and 2007. During this year, he played a game called "World of Warcraft" full-time, in the bedroom of his mother's Oslo flat, spending up to 16 hours a day using the game to distance himself from the human and moral significance of killing.

Is this not similar to the frame of mind of drone operators, sitting in comfort in their Nevada bunkers, distanced from the reality of killing? They are playing a computer game that kills targeted individuals and their families, in remote countries, by remote control. There is no need to look into the eyes of the victims. They are just abstract symbols in a computer game.

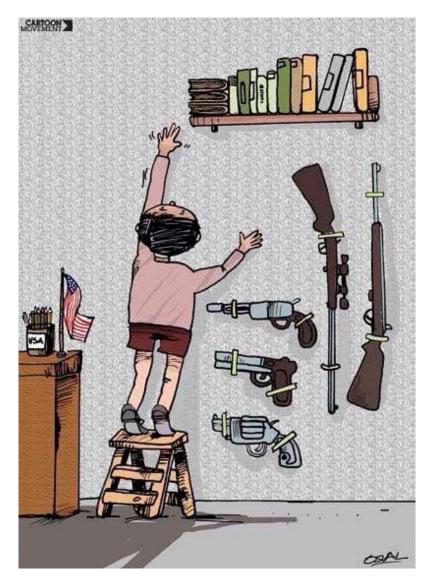


Figure 3.10: A culture of violence. Guns in schools?

# 3.9 The threats and costs of war

In the long run, because of the enormously destructive weapons, which have been produced through the misuse of science, the survival of civilization can only be insured if we are able to abolish the institution of war.

Modern warfare has become prohibitively dangerous and destructive because of the enormously powerful weapons that scientists and engineers have developed. The institution of war could not continue without their cooperation. Thus, scientists and engineers throughout the world have a special responsibility.

Wars are driven by the collective paranoia of voters, who are willing to allow colossal sums to be spent by 'Defense Departments'. But are civilians really defended? Absolutely not!

We can see this most clearly if we think of nuclear war. Nations threaten each other with "Mutually Assured Destruction", which has the very appropriate acronym MAD. What does this mean? Does it mean that civilians are being protected? Not at all. Instead they are threatened with complete destruction. Civilians here play the role of hostages in the power games of their leaders. Those leaders' goal is not protection of ordinary people, but rather protection of the gargantuan profits of the military-industrial complex. As the Indian writer Arundhati Roy put it, "Once weapons were manufactured to fight wars. Now wars are manufactured to sell weapons."

If a thermonuclear war occurs, it will be the end of human civilization and much of the biosphere. This will definitely happen in the future unless the world rids itself of nuclear weapons, since, in the long run, the finite chance of accidental nuclear war happening due to a technical or human failure during a given year will gradually build up into a certainty of disaster. Scientists and engineers must not sell their knowledge and talents to this march towards the precipice.

#### The direct and indirect costs of war

The costs of war, both direct and indirect, are so enormous that they are almost beyond comprehension. We face a direct threat because a thermonuclear war may destroy human civilization and much of the biosphere, and an indirect threat because the institution of war interferes seriously with the use of tax money for constructive and peaceful purposes.

Today, despite the end of the Cold War, the world spends roughly 2 trillion (i.e. 2 million million) US dollars each year on armaments. This colossal flood of money could have been used instead for education, famine relief, development of infrastructure, or on urgently needed public health measures.

The World Health Organization lacks funds to carry through an antimalarial program on as large a scale as would be desirable, but the entire program could be financed for less than our military establishments spend in a single day. Five hours of world arms spending is equivalent to the total cost of the 20-year WHO campaign that resulted in the eradication of smallpox. For every 100,000 people in the world, there are 556 soldiers, but only 85 doctors. Every soldier costs an average of \$20,000 per year, while the average spent on

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# Figure 3.11: Children born with birth defects due to the US use of Agent Orange during the Vietnam War. Source: stopwarcoalition.org

education is only \$380 per school-aged child. With a diversion of funds consumed by three weeks of military spending, the world could create a sanitary water supply for all its people, thus eliminating the cause of almost half of all human illness.

A new drug-resistant form of tuberculosis has recently become widespread in Asia and in the former Soviet Union. In order to combat this new and highly dangerous form of tuberculosis and to prevent its spread, WHO needs \$500 million, an amount equivalent to 1.2 hours of world arms spending.

Today's world is one in which roughly ten million children die every year from starvation or from diseases related to poverty. Besides this enormous waste of young lives through malnutrition and preventable disease, there is a huge waste of opportunities through inadequate education. The rate of illiteracy in the 25 least developed countries is 80%, and the total number of illiterates in the world is estimated to be 800 million. Meanwhile every 60 seconds the world spends \$6.5 million on armaments.

It is plain that if the almost unbelievable sums now wasted on the institution of war were used constructively, most of the pressing problems of humanity could be solved, but today the world spends more than 20 times as much on war as it does on development.

## Medical and psychological consequences; loss of life

While in earlier epochs it may have been possible to confine the effects of war mainly to combatants, in the 20th century the victims of war were increasingly civilians, and especially children. For example, according to Quincy Wright's statistics, the First and Second World Wars cost the lives of 26 million soldiers, but the toll in civilian lives was much larger: 64 million.

Since the Second World War, despite the best efforts of the UN, there have been over 150 armed conflicts; and, if civil wars are included, there are on any given day an average of 12 wars somewhere in the world. In the conflicts in Indo-China, the proportion of civilian victims was between 80% and 90%, while in the Lebanese civil war some sources state that the proportion of civilian casualties was as high as 97%.

Civilian casualties often occur through malnutrition and through diseases that would be preventable in normal circumstances. Because of the social disruption caused by war,



Figure 3.12: A little girl cries as medics attend to her injuries at al-Shifa hospital in Gaza in 2014, during the conflict. Photo: UNICEF/Eyad El Baba

normal supplies of food, safe water and medicine are interrupted, so that populations become vulnerable to famine and epidemics.<sup>7</sup>

## Effects of war on children

According to UNICEF figures, 90% of the casualties of recent wars have been civilians, and 50% children. The organization estimates that in recent years, violent conflicts have driven 20 million children from their homes. They have become refugees or internally displaced persons within their own countries.

During the last decade 2 million children have been killed and 6 million seriously injured or permanently disabled as the result of armed conflicts, while 1 million children have been orphaned or separated from their families. Of the ten countries with the highest rates of death of children under five years of age, seven are affected by armed conflicts. UNICEF estimates that 300,000 child soldiers are currently forced to fight in 30 armed conflicts throughout the world. Many of these have been forcibly recruited or abducted.

Even when they are not killed or wounded by conflicts, children often experience painful psychological traumas: the violent death of parents or close relatives, separation from their families, seeing family members tortured, displacement from home, disruption of ordinary life, exposure to shelling and other forms of combat, starvation and anxiety about the future.<sup>8</sup>

 $<sup>^{7}</sup> http://www.cadmusjournal.org/article/volume-2/issue-2-part-3/lessons-world-war-ihttp://www.truth-out.org/opinion/item/27201-the-leading-terrorist-state$ 

<sup>&</sup>lt;sup>8</sup>http://www.ncbi.nlm.nih.gov/pmc/articles/PMC2080482/



Figure 3.13: Asylum-seekers in a holding centre on Greece's Samos Island.

### Refugees

Human Rights Watch estimates that in 2001 there were 15 million refugees in the world, forced from their countries by war, civil and political conflict, or by gross violations of human rights. In addition, there were an estimated 22 million internally displaced persons, violently forced from their homes but still within the borders of their countries.

In 2001, 78% of all refugees came from ten areas: Afghanistan, Angola, Burma, Burundi, Congo-Kinshasa, Eritrea, Iraq, the Palestinian territories, Somalia and Sudan. A quarter of all refugees are Palestinians, who make up the world's oldest and largest refugee population. 45% of the world's refugees have found sanctuaries in Asia, 30% in Africa, 19% in Europe and 5% in North America.

Refugees who have crossed an international border are in principle protected by Article 14 of the Universal Declaration of Human Rights, which affirms their right "to seek and to enjoy in other countries asylum from persecution". In 1950 the Office of the High Commissioner for Refugees was created to implement Article 14, and in 1951 the Convention Relating to the Status of Refugees was adopted by the UN. By 2002 this legally binding treaty had been signed by 140 nations. However the industrialized countries have recently adopted a very hostile and restrictive attitude towards refugees, subjecting them to arbitrary arrests, denial of social and economic rights, and even forcible return to countries in which they face persecution.

The status of internally displaced persons is even worse than that of refugees who have crossed international borders. In many cases the international community simply ignores their suffering, reluctant to interfere in the internal affairs of sovereign states. In fact, the United Nations Charter is self-contradictory in this respect, since on the one hand it calls for non-interference in the internal affairs of sovereign states, but on the other hand, people everywhere are guaranteed freedom from persecution by the Charter's Universal Declaration of Human Rights.<sup>9</sup>

#### Damage to infrastructure

Most insurance policies have clauses written in fine print exempting companies from payment of damage caused by war. The reason for this is simple. The damage caused by war is so enormous that insurance companies could never come near to paying for it without going bankrupt.

We mentioned above that the world spends 2 trillion dollars each year on preparations for war. A similarly colossal amount is needed to repair the damage to infrastructure caused by war. Sometimes this damage is unintended, but sometimes it is intentional.

During World War II, one of the main aims of air attacks by both sides was to destroy the industrial infrastructure of the opponent. This made some sense in a war expected to last several years, because the aim was to prevent the enemy from producing more munitions. However, during the Gulf War of 1990, the infrastructure of Iraq was attacked, even though the war was expected to be short. Electrical generating plants and water purification facilities were deliberately destroyed with the apparent aim of obtaining leverage over Iraq after the war.

In general, because war has such a catastrophic effect on infrastructure, it can be thought of as the opposite of development. War is the greatest generator of poverty.<sup>10</sup>

## Ecological damage

Warfare during the 20th century has not only caused the loss of 175 million lives (primarily civilians) - it has also caused the greatest ecological catastrophes in human history. The damage takes place even in times of peace. Studies by Joni Seager, a geographer at the University of Vermont, conclude that "a military presence anywhere in the world is the single most reliable predictor of ecological damage".

Modern warfare destroys environments to such a degree that it has been described as an "environmental holocaust." For example, herbicides use in the Vietnam War killed an estimated 6.2 billion board-feet of hardwood trees in the forests north and west of Saigon, according to the American Association for the Advancement of Science. Herbicides such as Agent Orange also made enormous areas of previously fertile land unsuitable for agriculture for many years to come. In Vietnam and elsewhere in the world, valuable agricultural land has also been lost because land mines or the remains of cluster bombs make it too dangerous for farming.

During the Gulf War of 1990, the oil spills amounted to 150 million barrels, 650 times the amount released into the environment by the notorious Exxon Valdez disaster. During

<sup>&</sup>lt;sup>9</sup>https://www.hrw.org/topic/refugees

<sup>&</sup>lt;sup>10</sup>https://www.wsws.org/en/articles/2002/11/iraq-n04.html

http://www.globalresearch.ca/crimes-against-humanity-the-destruction-of-iraqs-electricity-infrastructure-the-social-economic-and-environmental-impacts/5355665

http://www.afdb.org/fileadmin/uploads/afdb/Documents/Publications/00157630-EN-ERP-48.PDF



Figure 3.14: Image source: Greenpeace

the Gulf War an enormous number of shells made of depleted uranium were fired. When the dust produced by exploded shells is inhaled it often produces cancer, and it will remain in the environment of Iraq for decades.

Radioactive fallout from nuclear tests pollutes the global environment and causes many thousands of cases of cancer, as well as birth abnormalities. Most nuclear tests have been carried out on lands belonging to indigenous peoples. Agent Orange also produced cancer, birth abnormalities and other serious forms of illness both in the Vietnamese population and among the foreign soldiers fighting in Vietnam<sup>11</sup>

# 3.10 The threat of nuclear war

As bad as conventional arms and conventional weapons may be, it is the possibility of a catastrophic nuclear war that poses the greatest threat to humanity. There are today roughly 16,000 nuclear warheads in the world. The total explosive power of the warheads that exist or that could be made on short notice is approximately equal to 500,000 Hiroshima bombs.

To multiply the tragedy of Hiroshima by a factor of half a million makes an enormous difference, not only quantitatively, but also qualitatively. Those who have studied the question believe that a nuclear catastrophe today would inflict irreversible damage on our civilization, genetic pool and environment.

Thermonuclear weapons consist of an inner core where the fission of uranium-235 or plutonium takes place. The fission reaction in the core is able to start a fusion reaction in the next layer, which contains isotopes of hydrogen. It is possible to add a casing of ordinary uranium outside the hydrogen layer, and under the extreme conditions produced

 $<sup>^{11} \</sup>rm http://www.dailymail.co.uk/news/article-2401378/Agent-Orange-Vietnamese-children-suffering-effects-herbicide-sprayed-US-Army-40-years-ago.html$ 



Figure 3.15: The 15 megaton explosion detonated by the United States at Bikini Atoll in 1954 produced lasting biological damage to humans and animals living on the distant Marshall Islands. Today, half a century later, the islanders still experience radiation sickness in the form of leukemia and birth defects. Source: www.theguardian.com

by the fusion reaction, this ordinary uranium can undergo fission. In this way, a fission-fusion-fission bomb of almost limitless power can be produced.

For a victim of severe radiation exposure, the symptoms during the first week are nausea, vomiting, fever, apathy, delirium, diarrhoea, oropharyngeal lesions and leukopenia. Death occurs during the first or second week.

We can perhaps be helped to imagine what a nuclear catastrophe means in human terms by reading the words of a young university professor, who was 2,500 meters from the hypocenter at the time of the bombing of Hiroshima: "Everything I saw made a deep impression: a park nearby covered with dead bodies... very badly injured people evacuated in my direction... Perhaps most impressive were girls, very young girls, not only with their clothes torn off, but their skin peeled off as well. ... My immediate thought was that this was like the hell I had always read about. ... I had never seen anything which resembled it before, but I thought that should there be a hell, this was it."

One argument that has been used in favor of nuclear weapons is that no sane political leader would employ them. However, the concept of deterrence ignores the possibility of war by accident or miscalculation, a danger that has been increased by nuclear proliferation and by the use of computers with very quick reaction times to control weapons systems.

Recent nuclear power plant accidents remind us that accidents frequently happen through human and technical failure, even for systems which are considered to be very "safe." We must also remember the time scale of the problem. To assure the future of humanity, nuclear catastrophe must be avoided year after year and decade after decade. In the long run, the safety of civilization cannot be achieved except by the abolition of nuclear weapons, and ultimately the abolition of the institution of war.

In 1985, International Physicians for the Prevention of Nuclear War received the Nobel

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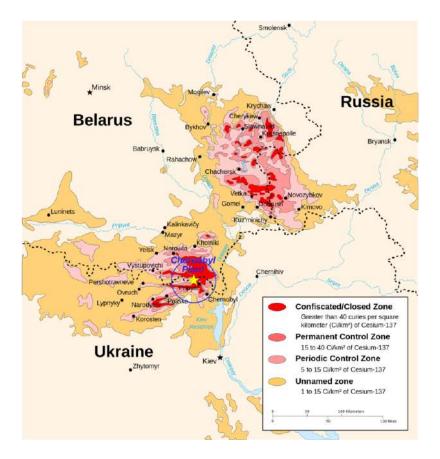


Figure 3.16: A nuclear war would be an ecological disaster, making large portions of the world permanently uninhabitable because of long-lasting radioactivity. Chernobyl radiation map 1996 30km zone by CIA Factbook. Licensed under CC BY-SA 2.5 via Wikimedia Commons.



Figure 3.17: Sculpture depicting Saint George slaying the dragon. The dragon is created from fragments of Soviet SS-20 and United States Pershing nuclear missiles. UN Photo/Milton Grant

#### 3.10. THE THREAT OF NUCLEAR WAR

Peace Prize. IPPNW had been founded in 1980 by six physicians, three from the Soviet Union and three from the United States. Today, the organization has wide membership among the world's physicians. Professor Bernard Lowen of the Harvard School of Public Health, one of the founders of IPPNW, said in a recent speech:

"...No public health hazard ever faced by humankind equals the threat of nuclear war. Never before has man possessed the destructive resources to make this planet uninhabitable... Modern medicine has nothing to offer, not even a token benefit, in the event of nuclear war..."

"We are but transient passengers on this planet Earth. It does not belong to us. We are not free to doom generations yet unborn. We are not at liberty to erase humanity's past or dim its future. Social systems do not endure for eternity. Only life can lay claim to uninterrupted continuity. This continuity is sacred."

The danger of a catastrophic nuclear war casts a dark shadow over the future of our species. It also casts a very black shadow over the future of the global environment. The environmental consequences of a massive exchange of nuclear weapons have been treated in a number of studies by meteorologists and other experts from both East and West. They predict that a large-scale use of nuclear weapons would result in fire storms with very high winds and high temperatures, which would burn a large proportion of the wild land fuels in the affected nations. The resulting smoke and dust would block out sunlight for a period of many months, at first only in the northern hemisphere but later also in the southern hemisphere.

Temperatures in many places would fall far below freezing, and much of the earth's plant life would be killed. Animals and humans would then die of starvation. The nuclear winter effect was first discovered as a result of the Mariner 9 spacecraft exploration of Mars in 1971. The spacecraft arrived in the middle of an enormous dust-storm on Mars, and measured a large temperature drop at the surface of the planet, accompanied by a heating of the upper atmosphere. These measurements allowed scientists to check their theoretical models for predicting the effect of dust and other pollutants distributed in planetary atmospheres.

Using experience gained from the studies of Mars, R.P. Turco, O.B. Toon, T. Ackerman, J.B. Pollack and C. Sagan made a computer study of the climatic effects of the smoke and dust that would result from a large-scale nuclear war. This early research project is sometimes called the TTAPS Study, after the initials of the authors.

In April 1983, a special meeting was held in Cambridge, Massachusetts, where the results of the TTAPS Study and other independent studies of the nuclear winter effect were discussed by more than 100 experts. Their conclusions were presented at a forum in Washington, D.C., the following December, under the chairmanship of U.S. Senators Kennedy and Hatfield. The numerous independent studies of the nuclear winter effect all agreed of the following main predictions:

High-yield nuclear weapons exploded near the earth's surface would put large amounts of dust into the upper atmosphere. Nuclear weapons exploded over cities, forests, oilfields and refineries would produce fire storms of the type experienced in Dresden and Hamburg after incendiary bombings during the Second World War. The combination of high-altitude dust and lower altitude soot would prevent sunlight from reaching the earth's surface, and the degree of obscuration would be extremely high for a wide range of scenarios.

A baseline scenario used by the TTAPS study assumes a 5,000-megaton nuclear exchange, but the threshold for triggering the nuclear winter effect is believed to be much lower than that. After such an exchange, the screening effect of pollutants in the atmosphere might be so great that, in the northern and middle latitudes, the sunlight reaching the earth would be only 1% of ordinary sunlight on a clear day, and this effect would persist for many months. As a result, the upper layers in the atmosphere might rise in temperature by as much as 100 °C, while the surface temperatures would fall, perhaps by as much a 50 °C.

The temperature inversion produced in this way would lead to superstability, a condition in which the normal mixing of atmospheric layers is suppressed. The hydrological cycle (which normally takes moist air from the oceans to a higher and cooler level, where the moisture condenses as rain) would be strongly suppressed. Severe droughts would thus take place over continental land masses. The normal cleansing action of rain would be absent in the atmosphere, an effect which would prolong the nuclear winter.

In the northern hemisphere, forests would die because of lack of sunlight, extreme cold, and drought. Although the temperature drop in the southern hemisphere would be less severe, it might still be sufficient to kill a large portion of the tropical forests, which normally help to renew the earth's oxygen.

The oxygen content of the atmosphere would then fall dangerously, while the concentration of carbon dioxide and oxides of nitrogen produced by firestorms would remain high. The oxides of nitrogen would ultimately diffuse to the upper atmosphere, where they would destroy the ozone layer.

Thus, even when the sunlight returned after an absence of many months, it would be sunlight containing a large proportion of the ultraviolet frequencies which are normally absorbed by the ozone in the stratosphere, and therefore a type of light dangerous to life. Finally, after being so severely disturbed, there is no guarantee that the global climate would return to its normal equilibrium.

Even a nuclear war below the threshold of nuclear winter might have climatic effects very damaging to human life. Professor Paul Ehrlich, of Stanford University, has expressed this in the following words:

"...A smaller war, which set off fewer fires and put less dust into the atmosphere, could easily depress temperatures enough to essentially cancel grain production in the northern hemisphere. That in itself would be the greatest catastrophe ever delivered upon Homo Sapiens, just that one thing, not worrying about prompt effects. Thus even below the threshold, one cannot think of survival of a nuclear war as just being able to stand up after the bomb has gone off."<sup>12</sup>

http://www.countercurrents.org/avery 300713.htm

https://www.wagingpeace.org/author/john-avery/

 $<sup>\</sup>label{eq:linear} {}^{12} http://www.voanews.com/content/pope-francis-calls-for-nuclear-weapons-ban/2909357.html http://www.cadmusjournal.org/article/issue-4/flaws-concept-nuclear-deterrance$ 

http://www.commondreams.org/news/2015/08/06/70-years-after-bombing-hiroshima-calls-abolish-

# **3.11** Flaws in the concept of nuclear deterrence

Before discussing other defects in the concept of deterrence, it must be said very clearly that the idea of "massive nuclear retaliation" is completely unacceptable from an ethical point of view. The doctrine of retaliation, performed on a massive scale, violates not only the principles of common human decency and common sense, but also the ethical principles of every major religion. Retaliation is especially contrary to the central commandment of Christianity which tells us to love our neighbor, even if he or she is far away from us, belonging to a different ethnic or political group, and even if our distant neighbor has seriously injured us. This principle has a fundamental place not only in in Christianity but also in Buddhism. "Massive retaliation" completely violates these very central ethical principles, which are not only clearly stated and fundamental but also very practical, since they prevent escalatory cycles of revenge and counter-revenge.

Contrast Christian ethics with estimates of the number of deaths that would follow a US nuclear strike against Russia: Several hundred million deaths. These horrifying estimates shock us not only because of the enormous magnitude of the expected mortality, but also because the victims would include people of every kind: women, men, old people, children and infants, completely irrespective of any degree of guilt that they might have. As a result of such an attack, many millions of people in neutral countries would also die. This type of killing has to be classified as genocide.

When a suspected criminal is tried for a wrongdoing, great efforts are devoted to clar-

nuclear-weapons

http://www.informationclearinghouse.info/article42488.htm

http://www.informationclearinghouse.info/article42492.htm

http://www.commondreams.org/views/2015/08/06/hiroshima-and-nagasaki-remembering-power and the second seco

http://human-wrongs-watch.net/2015/07/22/israel-iran-and-the-nuclear-non-proliferation-treaty/linear-induction-treaty-induction-treaty-induction-treaty-induction-treaty-ind

http://human-wrongs-watch.net/2015/06/25/militarisms-hostages/

http://human-wrongs-watch.net/2015/05/24/the-path-to-zero-dialogues-on-nuclear-dangers-by-richard-falk-and-david-krieger/

http://human-wrongs-watch.net/2015/03/30/europe-must-not-be-forced-into-a-nuclear-war-with-russia/

http://www.truth-out.org/opinion/item/32073-the-us-should-eliminate-its-nuclear-arsenal-not-modernize-it

http://www.cadmusjournal.org/article/issue-4/flaws-concept-nuclear-deterrance

http://www.cadmusjournal.org/article/issue-6/arms-trade-treaty-opens-new-possibilities-upper large-treaty-opens-new-possibilities-upper large-treaty-opens-new-possibilities-new-possibilities-new-possibilities-new-possibilities-new-possibilities-new-possibilities-new-possibilities-

http://eruditio.worldacademy.org/issue-6/article/remember-your-humanity

http://www.informationclearinghouse.info/article42568.htm

https://firstlook.org/theintercept/2014/09/23/nobel-peace-prize-fact-day-syria-7th-country-bombed-obama/

http://www.informationclearinghouse.info/article42577.htm

http://www.informationclearinghouse.info/article42580.htm

http://human-wrongs-watch.net/2015/08/06/us-unleashing-of-atomic-weapons-against-civilian-

populations-was-a-criminal-act-of-the-first-order/

http://human-wrongs-watch.net/2015/08/06/hiroshima-and-nagasaki-remembering-the-power-of-peace/linear-power-peace/linear-power-power-peace/linear-power-peace-peace-peace-peac

http://human-wrongs-watch.net/2015/08/04/atomic-bombing-hear-the-story-setsuko-thurlow/

http://human-wrongs-watch.net/2015/08/04/atomic-bombing-hear-the-story-yasuaki-yamashita/

http://human-wrongs-watch.net/2015/08/03/why-nuclear-weapons/

ifying the question of guilt or innocence. Punishment only follows if guilt can be proved beyond any reasonable doubt. Contrast this with the totally indiscriminate mass slaughter that results from a nuclear attack!

It might be objected that disregard for the guilt or innocence of victims is a universal characteristic of modern war, since statistics show that, with time, a larger and larger percentage of the victims have been civilians, and especially children. For example, the air attacks on Coventry during World War II, or the fire bombings of Dresden and Tokyo, produced massive casualties which involved all segments of the population with complete disregard for the question of guilt or innocence. The answer, I think, is that modern war has become generally unacceptable from an ethical point of view, and this unacceptability is epitomized in nuclear weapons.

The enormous and indiscriminate destruction produced by nuclear weapons formed the background for an historic 1996 decision by the International Court of Justice in the Hague. In response to questions put to it by WHO and the UN General Assembly, the Court ruled that "the threat and use of nuclear weapons would generally be contrary to the rules of international law applicable in armed conflict, and particularly the principles and rules of humanitarian law." The only *possible* exception to this general rule might be "an extreme circumstance of self-defense, in which the very survival of a state would be at stake". But the Court refused to say that even in this extreme circumstance the threat or use of nuclear weapons would be legal. It left the exceptional case undecided. In addition, the World Court added unanimously that "there exists an obligation to pursue in good faith *and bring to a conclusion* negotiations leading to nuclear disarmament in all its aspects under strict international control."

This landmark decision has been criticized by the nuclear weapon states as being decided "by a narrow margin", but the structuring of the vote made the margin seem more narrow than it actually was. Seven judges voted against Paragraph 2E of the decision (the paragraph which states that the threat or use of nuclear weapons would be generally illegal, but which mentions as a possible exception the case where a nation might be defending itself from an attack that threatened its very existence.) Seven judges voted for the paragraph, with the President of the Court, Muhammad Bedjaoui of Algeria casting the deciding vote. Thus the Court adopted it, seemingly by a narrow margin. But three of the judges who voted against 2E did so because they believed that no possible exception should be mentioned! Thus, if the vote had been slightly differently structured, the result would have be ten to four.

Of the remaining four judges who cast dissenting votes, three represented nuclear weapons states, while the fourth thought that the Court ought not to have accepted the questions from WHO and the UN. However Judge Schwebel from the United States, who voted against Paragraph 2E, nevertheless added, in a separate opinion, "It cannot be accepted that the use of nuclear weapons on a scale which would - or could - result in the deaths of many millions in indiscriminate inferno and by far-reaching fallout, have pernicious effects in space and time, and render uninhabitable much of the earth, could be lawful." Judge Higgins from the UK, the first woman judge in the history of the Court, had problems with the word "generally" in Paragraph 2E and therefore voted against it, but she thought that a more profound analysis might have led the Court to conclude in favor of illegality in all circumstances. Judge Fleischhauer of Germany said in his separate opinion, "The nuclear weapon is, in many ways, the negation of the humanitarian considerations underlying the law applicable in armed conflict and the principle of neutrality. The nuclear weapon cannot distinguish between civilian and military targets. It causes immeasurable suffering. The radiation released by it is unable to respect the territorial integrity of neutral States."

President Bedjaoui, summarizing the majority opinion, called nuclear weapons "the ultimate evil", and said "By its nature, the nuclear weapon, this blind weapon, destabilizes humanitarian law, the law of discrimination in the use of weapons... The ultimate aim of every action in the field of nuclear arms will always be nuclear disarmament, an aim which is no longer utopian and which all have a duty to pursue more actively than ever."

Thus the concept of nuclear deterrence is not only unacceptable from the standpoint of ethics; it is also contrary to international law. The World Courts 1996 advisory Opinion unquestionably also represents the opinion of the majority of the worlds peoples. Although no formal plebiscite has been taken, the votes in numerous resolutions of the UN General Assembly speak very clearly on this question. For example the New Agenda Resolution (53/77Y) was adopted by the General Assembly on 4 December 1998 by a massively affirmative vote, in which only 18 out of the 170 member states voted against the resolution.<sup>13</sup> The New Agenda Resolution proposes numerous practical steps towards complete nuclear disarmament, and it calls on the Nuclear-Weapon States "to demonstrate an unequivocal commitment to the speedy and total elimination of their nuclear weapons and without delay to pursue in good faith and bring to a conclusion negotiations leading to the elimination of these weapons, thereby fulfilling their obligations under Article VI of the Treaty on the Non-Proliferation of Nuclear Weapons (NPT)". Thus, in addition to being ethically unacceptable and contrary to international law, nuclear weapons also contrary to the principles of democracy.

More recently, on 7 July, 2017, the Treaty on the Prohibition of Nuclear Weapons was passed by a massive majority in the Gernaral Assembly of the United Nations, It was opposed only by the nuclear weapons states and a few of their allies. The Nuclear Ban Treaty makes it very clear that nuclear weapons are illegal under international law. Although the nuclear weapons states still cling to their world-destroying weapons, it is to be hoped that the force of global public opinion will eventually force them to comply with the law.

Having said these important things, we can now turn to some of the other defects in the concept of nuclear deterrence. One important defect is that nuclear war may occur through accident or miscalculation - through technical defects or human failings. This possibility is made greater by the fact that despite the end of the Cold War, thousands of missiles carrying nuclear warheads are still kept on a "hair-trigger" state of alert with

<sup>&</sup>lt;sup>13</sup>Of the 18 countries that voted against the New Agenda resolution, 10 were Eastern European countries hoping for acceptance into NATO, whose votes seem to have been traded for increased probability of acceptance.

a quasi-automatic reaction time measured in minutes. There is a constant danger that a nuclear war will be triggered by error in evaluating the signal on a radar screen. For example, the BBC reported recently that a group of scientists and military leaders are worried that a small asteroid entering the earths atmosphere and exploding could trigger a nuclear war if mistaken for a missile strike.

A number of prominent political and military figures (many of whom have ample knowledge of the system of deterrence, having been part of it) have expressed concern about the danger of accidental nuclear war. Colin S. Grey<sup>14</sup> expressed this concern as follows: "The problem, indeed the enduring problem, is that we are resting our future upon a nuclear deterrence system concerning which we cannot tolerate even a single malfunction." General Curtis E. LeMay<sup>15</sup> has written, "In my opinion a general war will grow through a series of political miscalculations and accidents rather than through any deliberate attack by either side." Bruce G. Blair<sup>16</sup> has remarked that "It is obvious that the rushed nature of the process, from warning to decision to action, risks causing a catastrophic mistake."... "This system is an accident waiting to happen."

Today, the system that is supposed to give us security is called Mutually Assured Destruction, appropriately abbreviated as MAD. It is based on the idea of deterrence, which maintains that because of the threat of massive retaliation, no sane leader would start a nuclear war.

One important defect in the concept of deterrence is the fact that nuclear war may occur through accident or miscalculation, through technical defects or human failings, or by terrorism. This possibility is made greater by the fact that despite the end of the Cold War, thousands of missiles carrying nuclear warheads are still kept on "hair-trigger alert" with a quasi-automatic reaction time measured in minutes. There is a constant danger that a nuclear war will be triggered by error in evaluating the signal on a radar screen.

Incidents in which global disaster is avoided by a hair's breadth are constantly occurring. For example, on the night of 26 September, 1983, Lt. Col. Stanislav Petrov, a young software engineer, was on duty at a surveillance center near Moscow. Suddenly the screen in front of him turned bright red.

An alarm went off. It's enormous piercing sound filled the room. A second alarm followed, and then a third, fourth and fifth. "The computer showed that the Americans had launched a strike against us", Petrov remembered later. His orders were to pass the information up the chain of command to Secretary General Yuri Andropov. Within minutes, a nuclear counterattack would be launched. However, because of certain inconsistent features of the alarm, Petrov disobeyed orders and reported it as a computer error, which indeed it was.

Most of us probably owe our lives to his coolheaded decision and knowledge of software systems. The narrowness of this escape is compounded by the fact that Petrov was on duty only because of the illness of another officer with less knowledge of software, who would

<sup>&</sup>lt;sup>14</sup>Chairman, National Institute for Public Policy

<sup>&</sup>lt;sup>15</sup>Founder and former Commander in Chief of the United States Strategic Air Command

<sup>&</sup>lt;sup>16</sup>Brookings Institute

have accepted the alarm as real.

Narrow escapes such as this show us clearly that in the long run, the combination of space-age science and stone-age politics will destroy us. We urgently need new political structures and new ethics to match our advanced technology.

# **3.12** Dangers of nuclear power generation

## The Chernobyl disaster

The dangers of nuclear power generation are exemplified by the Chernobyl disaster: On the 26th of April, 1986, during the small hours of the morning, the staff of the Chernobyl nuclear reactor in Ukraine turned off several safety systems in order to perform a test. The result was a core meltdown in Reactor 4, causing a chemical explosion that blew off the reactor's 1,000-ton steel and concrete lid. 190 tons of highly radioactive uranium and graphite were hurled into the atmosphere. The resulting radioactive fallout was 200 times greater than that caused by the nuclear bombs that destroyed Hiroshima and Nagasaki. The radioactive cloud spread over Belarus, Ukraine, Russia, Finland, Sweden and Eastern Europe, exposing the populations of these regions to levels of radiation 100 times the normal background. Ultimately, the radioactive cloud reached as far as Greenland and parts of Asia.

The exact number of casualties resulting from the Chernobyl meltdown is a matter of controversy, but according to a United Nations report, as many as 9 million people have been adversely affected by the disaster. Since 1986, the rate of thyroid cancer in affected areas has increased ten-fold. An area of 155,000 square kilometers (almost half the size of Italy) in Belarus, Ukraine and Russia is still severely contaminated. Even as far away as Wales, hundreds of farms are still under restrictions because of sheep eating radioactive grass.

Public opinion turned against nuclear power generation as a result of the Chernobyl disaster. Had the disaster taken place in Western Europe or North America, its effect on public opinion would have been still greater. Nevertheless, because of the current energy crisis, and because of worries about global warming, a number of people are arguing that nuclear energy should be given a second chance. The counter-argument is that a large increase in the share of nuclear power in the total spectrum of energy production would have little effect on climate change but it would involve unacceptable dangers, not only dangers of accidents and dangers associated with radioactive waste disposal, but above all, dangers of proliferation of nuclear weapons.

Of the two bombs that destroyed Hiroshima and Nagasaki, one made use of the rare isotope of uranium, U-235, while the other used plutonium. Both of these materials can be made by a nation with a nuclear power generation program.

#### Reactors and nuclear weapons

Uranium has atomic number 92, i.e., a neutral uranium atom has a nucleus containing 92 positively-charged protons, around which 92 negatively-charged electrons circle. All of the isotopes of uranium have the same number of protons and electrons, and hence the same chemical properties, but they differ in the number of neutrons in their nuclei. For example, the nucleus of U-235 has 143 neutrons, while that of U-238 has 146. Notice that 92+143=235, while 92+146=238. The number written after the name of an element to specify a particular isotope is the number of neutrons plus the number of protons. This is called the "nucleon number", and the weight of an isotope is roughly proportional to it. This means that U-238 is slightly heavier than U-235. If the two isotopes are to be separated, difficult physical methods dependent on mass must be used, since their chemical properties are identical. In natural uranium, the amount of the rare isotope U-235 is only 0.7 percent.

A paper published in 1939 by Niels Bohr and John A. Wheeler indicated that it was the rare isotope of uranium, U-235, that undergoes fission. A bomb could be constructed, they pointed out, if enough highly enriched U-235 could be isolated from the more common isotope, U-238 Calculations later performed in England by Otto Frisch and Rudolf Peierls showed that the "critical mass" of highly enriched uranium needed is quite small: only a few kilograms.

The Bohr-Wheeler theory also predicted that an isotope of plutonium, Pu-239, should be just as fissionable as U-235<sup>17</sup>. Instead of trying to separate the rare isotope, U-235, from the common isotope, U-238, physicists could just operate a nuclear reactor until a sufficient amount of Pu-239 accumulated, and then separate it out by ordinary chemical means.

Thus in 1942, when Enrico Fermi and his coworkers at the University of Chicago produced the world's first controlled chain reaction within a pile of cans containing ordinary (nonenriched) uranium powder, separated by blocks of very pure graphite, the chainreacting pile had a double significance: It represented a new source of energy for mankind, but it also had a sinister meaning. It represented an easy path to nuclear weapons, since one of the by-products of the reaction was a fissionable isotope of plutonium, Pu-239. The bomb dropped on Hiroshima in 1945 used U-235, while the Nagasaki bomb used Pu-239.

By reprocessing spent nuclear fuel rods, using ordinary chemical means, a nation with a power reactor can obtain weapons-usable Pu-239. Even when such reprocessing is performed under international control, the uncertainty as to the amount of Pu-239 obtained is large enough so that the operation might superficially seem to conform to regulations while still supplying enough Pu-239 to make many bombs.

<sup>&</sup>lt;sup>17</sup>Both U-235 and Pu-239 have odd nucleon numbers. When U-235 absorbs a neutron, it becomes U-236, while when Pu-239 absorbs a neutron it becomes Pu-240. In other words, absorption of a neutron converts both these species to nuclei with even nucleon numbers. According to the Bohr-Wheeler theory, nuclei with even nucleon numbers are especially tightly-bound. Thus absorption of a neutron converts U-235 to a highly-excited state of U-236, while Pu-239 is similarly converted to a highly excited state of Pu-240. The excitation energy distorts the nuclei to such an extent that fission becomes possible.

The enrichment of uranium<sup>18</sup> is also linked to reactor use. Many reactors of modern design make use of low enriched uranium (LEU) as a fuel. Nations operating such a reactor may claim that they need a program for uranium enrichment in order to produce LEU for fuel rods. However, by operating their ultracentrifuges a little longer, they can easily produce highly enriched uranium (HEU), i.e., uranium containing a high percentage of the rare isotope U-235, and therefore usable in weapons.

Known reserves of uranium are only sufficient for the generation of  $8 \times 10^{20}$  joules of electrical energy <sup>19</sup>, i.e., about 25 TWy. It is sometimes argued that a larger amount of electricity could be obtained from the same amount of uranium through the use of fast breeder reactors, but this would involve totally unacceptable proliferation risks. In fast breeder reactors, the fuel rods consist of highly enriched uranium. Around the core, is an envelope of natural uranium. The flux of fast neutrons from the core is sufficient to convert a part of the U-238 in the envelope into Pu-239, a fissionable isotope of plutonium.

Fast breeder reactors are prohibitively dangerous from the standpoint of nuclear proliferation because both the highly enriched uranium from the fuel rods and the Pu-239 from the envelope are directly weapons-usable. It would be impossible, from the standpoint of equity, to maintain that some nations have the right to use fast breeder reactors, while others do not. If all nations used fast breeder reactors, the number of nuclear weapons states would increase drastically.

It is interesting to review the way in which Israel, South Africa, Pakistan, India and North Korea<sup>20</sup> obtained their nuclear weapons, since in all these cases the weapons were constructed under the guise of "atoms for peace", a phrase that future generations may someday regard as being tragically self-contradictory.

Israel began producing nuclear weapons in the late 1960's (with the help of a "peaceful" nuclear reactor provided by France, and with the tacit approval of the United States) and the country is now believed to possess 100-150 of them, including neutron bombs. Israel's policy is one of visibly possessing nuclear weapons while denying their existence.

South Africa, with the help of Israel and France, also weaponized its civil nuclear program, and it tested nuclear weapons in the Indian Ocean in 1979. In 1991 however, South Africa destroyed its nuclear weapons and signed the NPT.

India produced what it described as a "peaceful nuclear explosion" in 1974. By 1989 Indian scientists were making efforts to purify the lithium-6 isotope, a key component of the much more powerful thermonuclear bombs. In 1998, India conducted underground tests of nuclear weapons, and is now believed to have roughly 60 warheads, constructed from Pu-239 produced in "peaceful" reactors.

Pakistan's efforts to obtain nuclear weapons were spurred by India's 1974 "peaceful nuclear explosion". As early as 1970, the laboratory of Dr. Abdul Qadeer Khan, (a metallurgist who was to become Pakistan's leading nuclear bomb maker) had been able to obtain

<sup>&</sup>lt;sup>18</sup>i.e. production of uranium with a higher percentage of U-235 than is found in natural uranium

<sup>&</sup>lt;sup>19</sup>Craig, J.R., Vaugn, D.J. and Skinner, B.J., *Resources of the Earth: Origin, Use and Environmental Impact, Third Edition*, page 210.

<sup>&</sup>lt;sup>20</sup>Israel, India and Pakistan have refused to sign the Nuclear Non-Proliferation Treaty, and North Korea, after signing the NPT, withdrew from it in 2003.

from a Dutch firm the high-speed ultracentrifuges needed for uranium enrichment. With unlimited financial support and freedom from auditing requirements, Dr. Khan purchased restricted items needed for nuclear weapon construction from companies in Europe and the United States. In the process, Dr. Khan became an extremely wealthy man. With additional help from China, Pakistan was ready to test five nuclear weapons in 1998. The Indian and Pakistani nuclear bomb tests, conducted in rapid succession, presented the world with the danger that these devastating weapons would be used in the conflict over Kashmir. Indeed, Pakistan announced that if a war broke out using conventional weapons, Pakistan's nuclear weapons would be used "at an early stage".

In Pakistan, Dr. A.Q. Khan became a great national hero. He was presented as the person who had saved Pakistan from attack by India by creating Pakistan's own nuclear weapons. In a Washington Post article<sup>21</sup> Pervez Hoodbhoy wrote: "Nuclear nationalism was the order of the day as governments vigorously promoted the bomb as the symbol of Pakistan's high scientific achievement and self-respect..." Similar manifestations of nuclear nationalism could also be seen in India after India's 1998 bomb tests.

Early in 2004, it was revealed that Dr. Khan had for years been selling nuclear secrets and equipment to Libya, Iran and North Korea, and that he had contacts with Al-Qaeda. However, observers considered that it was unlikely that Khan would be tried, since a trial might implicate Pakistan's army as well as two of its former prime ministers.

Recent assassination attempts directed at Pakistan's President, Pervez Musharraf, emphasize the precariousness of Pakistan's government. There a danger that it may be overthrown, and that the revolutionists would give Pakistan's nuclear weapons to a subnational organization. This type of danger is a general one associated with nuclear proliferation. As more and more countries obtain nuclear weapons, it becomes increasingly likely that one of them will undergo a revolution, during the course of which nuclear weapons will fall into the hands of criminals or terrorists.

If nuclear reactors become the standard means for electricity generation as the result of a future energy crisis, the number of nations possessing nuclear weapons might ultimately be as high as 40. If this should happen, then over a long period of time the chance that one or another of these nations would undergo a revolution during which the weapons would fall into the hands of a subnational group would gradually grow into a certainty.

There is also a possibility that poorly-guarded fissionable material could fall into the hands of subnational groups, who would then succeed in constructing their own nuclear weapons. Given a critical mass of highly-enriched uranium, a terrorist group, or an or-ganized criminal (Mafia) group, could easily construct a crude gun-type nuclear explosive device. Pu-239 is more difficult to use since it is highly radioactive, but the physicist Frank Barnaby believes that a subnational group could nevertheless construct a crude nuclear bomb (of the Nagasaki type) from this material.

We must remember the remark of U.N. Secretary General Kofi Annan after the 9/11/2001 attacks on the World Trade Center. He said, "*This time* it was not a nuclear explosion". The meaning of his remark is clear: If the world does not take strong steps to eliminate

<sup>&</sup>lt;sup>21</sup>1 February, 2004

fissionable materials and nuclear weapons, it will only be a matter of time before they will be used in terrorist attacks on major cities, or by organized criminals for the purpose of extortion. Neither terrorists nor organized criminals can be deterred by the threat of nuclear retaliation, since they have no territory against which such retaliation could be directed. They blend invisibly into the general population. Nor can a "missile defense system" prevent criminals or terrorists from using nuclear weapons, since the weapons can be brought into a port in any one of the hundreds of thousands of containers that enter on ships each year, a number far too large to be checked exhaustively.

Finally we must remember that if the number of nations possessing nuclear weapons becomes very large, there will be a greatly increased chance that these weapons will be used in conflicts between nations, either by accident or through irresponsible political decisions.

On November 3, 2003, Mohamed ElBaradei, Director General of the International Atomic Energy Agency, made a speech to the United Nations in which he called for "limiting the processing of weapons-usable material (separated plutonium and high enriched uranium) in civilian nuclear programs - as well as the production of new material through reprocessing and enrichment - by agreeing to restrict these operations to facilities exclusively under international control." It is almost incredible, considering the dangers of nuclear proliferation and nuclear terrorism, that such restrictions were not imposed long ago.

From the facts that we have been reviewing, we can conclude that if nuclear power generation becomes widespread during a future energy crisis, and if equally widespread proliferation of nuclear weapons is to be avoided, the powers and budget of the IAEA will have to be greatly increased. All enrichment of uranium and Reprocessing fuel rods throughout the world will have to be placed be under direct international control, as has been emphasized by Mohamed ElBaradei. Because this will need to be done with fairness, such regulations will have to hold both in countries that at present have nuclear weapons and in countries that do not. It has been proposed that there should be an international fuel rod bank, to supply new fuel rods and reprocess spent ones. In addition to this excellent proposal, one might also consider a system where all power generation reactors and all research reactors would be staffed by the IAEA.

Nuclear reactors used for "peaceful" purposes unfortunately also generate fissionable isotopes of not only of plutonium, but also of neptunium and americium. Thus all nuclear reactors must be regarded as ambiguous in function, and all must be put under strict international control. One must ask whether globally widespread use of nuclear energy is worth the danger that it entails.

Let us now examine the question of whether nuclear power generation would appreciably help to prevent global warming. The fraction of nuclear power in the present energy generation spectrum is at present approximately 1/16. Nuclear energy is used primarily for electricity generation. Thus increasing the nuclear fraction would not affect the consumption of fossil fuels used directly in industry, transportation, in commerce, and in the residential sector. Coal is still a very inexpensive fuel, and an increase in nuclear power generation would do little to prevent it from being burned. Thus besides being prohibitively dangerous, and besides being unsustainable in the long run (because of finite stocks of uranium and thorium), the large-scale use of nuclear power cannot be considered to be a solution to the problem of anthropogenic climate change.

Optimists point to the possibility of using fusion of light elements, such as hydrogen, to generate power. However, although this can be done on a very small scale (and at great expense) in laboratory experiments, the practical generation of energy by means of thermonuclear reactions remains a mirage rather than a realistic prospect on which planners can rely. The reason for this is the enormous temperature required to produce thermonuclear reactions. This temperature is comparable to that existing in the interior of the sun, and it is sufficient to melt any ordinary container. Elaborate "magnetic bottles" have been constructed to contain thermonuclear reactions, and these have been used in successful very small scale experiments. However, despite 50 years of heavily-financed research, there has been absolutely no success in producing thermonuclear energy on a large scale, or at anything remotely approaching commercially competitive prices.

#### Nuclear weapons are criminal! Every war is a crime!

War was always madness, always immoral, always the cause of unspeakable suffering, economic waste and widespread destruction, and always a source of poverty, hate, barbarism and endless cycles of revenge and counter-revenge. It has always been a crime for soldiers to kill people, just as it is a crime for murderers in civil society to kill people. No flag has ever been wide enough to cover up atrocities.

But today, the development of all-destroying modern weapons has put war completely beyond the bounds of sanity and elementary humanity.

Can we not rid ourselves of both nuclear weapons and the institution of war itself? We must act quickly and resolutely before everything that we love in our beautiful world is reduced to radioactive ashes.

### 3.13 Militarism is the US national religion

Here are some quotations from an article by William Astore entitled *Military Might Is Our* National Religion<sup>22</sup>. He lists the following facts to support his thesis:

• We believe in wars. We may no longer believe in formal declarations of war (not since December 1941 has Congress made one in our name), but that sure hasn't stopped us from waging them. From Korea to Vietnam, Afghanistan to Iraq, the Cold War to the War on Terror, and so many military interventions in between, including Grenada, Panama, and Somalia, Americans are always fighting somewhere as if we saw great utility in thumbing our noses at the Prince of Peace. (That's Jesus Christ, if I remember my Catholic catechism correctly.)

<sup>&</sup>lt;sup>22</sup>Truthout, August 13, 2019

- We believe in weaponry, the more expensive the better. The underperforming F-35 stealth fighter may cost \$1.45 trillion over its lifetime. An updated nuclear triad (land-based missiles, nuclear submarines, and strategic bombers) may cost that already mentioned \$1.7 trillion. New (and malfunctioning) aircraft carriers cost us more than \$10 billion each. And all such weaponry requests get funded, with few questions asked, despite a history of their redundancy, ridiculously high price, regular cost overruns, and mediocre performance. Meanwhile, Americans squabble bitterly over a few hundred million dollars for the arts and humanities.
- We believe in weapons of mass destruction. We believe in them so strongly that we're jealous of anyone nibbling at our near monopoly. As a result, we work overtime to ensure that "infidels" and atheists (that is, the Iranians and North Koreans, among others) don't get them. In historical terms, no country has devoted more research or money to deadly nuclear, biological, and chemical weaponry than the United States. In that sense, we've truly put our money where our mouths are (and where a devastating future might be).
- We believe with missionary zeal in our military and seek to establish our "faith" everywhere. Hence, our global network of perhaps 800 overseas military bases. We don't hesitate to deploy our elite missionaries, our equivalent to the Jesuits, the Special Operations forces to more than 130 countries annually. Similarly, the foundation for what we like to call foreign assistance is often military training and foreign military sales. Our present supreme leader, Pope Trump I, boasts of military sales across the globe, most notably to the "infidel" Saudis. Even when Congress makes what, until recently, was the rarest of attempts to rein in this deadly trade in arms, Pope Trump vetoes it. His rationale: weapons and profits should rule all.
- We believe in our college of cardinals, otherwise known as America's generals and admirals. We sometimes appoint them (or anoint them?) to the highest positions in the land. While Trump's generals Michael Flynn, James Mattis, H.R. McMaster, and John Kelly have fallen from grace at the White House, America's generals and admirals continue to rule globally. They inhabit proconsul-like positions in sweeping geographical commands that (at least theoretically) cover the planet and similarly lead commands aimed at dominating the digital-computer realm and special operations. One of them will head a new force meant to dominate space through time eternal. A "strategic" command (the successor to the Strategic Air Command, or SAC, so memorably satirized in Stanley Kubrick's Dr. Strangelove) continues to ensure that, at some future moment, the U.S. will be able to commit mass genocide by quite literally

destroying the world with nuclear weapons. Indeed, Pope Trump recently boasted that he could end America's Afghan War in a week, apparently through the mass nuclear genocide of (his figure) 10 million Afghans. Even as he then blandly dismissed the idea of wiping that country "off the face of the earth," he openly reflected the more private megalomania of those military professionals funded by the rest of us to think about "the unthinkable". In sum, everything is - theoretically at least - under the thumbs of our unelected college of cardinals. Their overblown term for it is "full-spectrum dominance," which, in translation, means they grant themselves god-like powers over our lives and that of our planet (though the largely undefeated enemies in their various wars don't seem to have acknowledged this reality).

- We believe that freedom comes through obedience. Those who break ranks from our militarized church and protest, like Chelsea Manning, are treated as heretics and literally tortured.
- We believe military spending brings wealth and jobs galore, even when it measurably doesn't. Military production is both increasingly automated and increasingly outsourced, leading to far fewer good-paying American jobs compared to spending on education, infrastructure repairs of and improvements in roads, bridges, levees, and the like, or just about anything else for that matter.
- We believe, and our most senior leaders profess to believe, that our military represents the very best of us, that we have the "finest" one in human history.
- We believe in planning for a future marked by endless wars, whether against terrorism or "godless" states like China and Russia, which means our military church must be forever strengthened in the cause of winning ultimate victory.



Figure 3.18: The peoples of the world must revolt against the endless wars of their governments. All-destroying modern weapons have made the institution of war prohibitively dangerous.

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# Chapter 4 INDIVIDUAL RESPONSIBILITY

## 4.1 The training of soldiers

Within individual countries, murder is rightly considered to be the worst of crimes. But the institution of war tries to convince us that if a soldier murders someone from another country, whom the politicians have designated as an "enemy", it is no longer a crime, no longer a violation of the common bonds of humanity. It is "heroic".

In their hearts, soldiers know that this is nonsense. Murder is always murder. The men, women and children who are supposed to be the "enemy", are just ordinary people, with whom the soldier really has no quarrel. Therefore when the training of soldiers wears off a little, so that they realize what they have done, they have to see themselves as murderers, and many commit suicide.

A recent article in the journal "Epidemiology" pointed out a startling statistic: for every American soldier killed in combat in 2012, 25 committed suicide. The article also quotes the Department of Veterans Affairs, which says that 18 veterans commit suicide every day.

Obviously, the training of soldiers must overwrite fundamental ethical principles. This training must make a soldier abandon his or her individual conscience and sense of responsibility. It must turn the soldier from a compassionate human being into an automaton, a killing machine. How is this accomplished? Through erosion of of the soldier's self-respect. Through the endless repetition of senseless rituals where obedience is paramount and from which rational thought and conscience are banished.

In his book on fanaticism, *The True Believer* (1951), the American author Eric Hoffer gives the following description of the factors promoting self-sacrifice:

"To ripen a person for self-sacrifice, he must be stripped of his individual identity. He must cease to be George, Hans, Ivan or Tado - a human atom with an existence bounded by birth and death. The most drastic way to achieve this end is by the complete assimilation of the individual into a collective body. The fully assimilated individual does not see himself and others as human beings. When asked who he is, his automatic response is that he is a German, a Russian, a Japanese, a Christian, a Muslim, a member of a certain tribe or

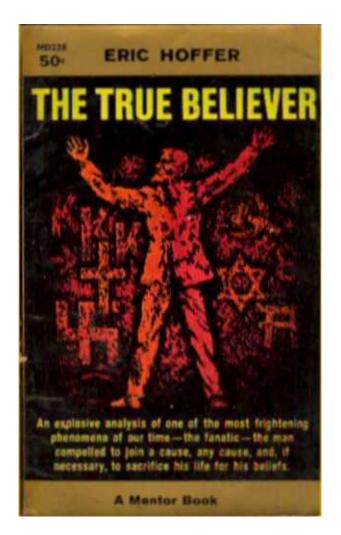


Figure 4.1: Eric Hoffer's book throws light on the training of soldiers, which turns compassionate humans into killing-machines.

family. He has no purpose, worth or destiny apart from his collective body, and as long as that body lives, he cannot really die. ...

"The effacement of individual separateness must be thorough. In every act, however trivial, the individual must, by some ritual, associate himself with the congregation, the tribe, the party, etcetera. His joys and sorrows, his pride and confidence must spring from the fortunes and capacities of the group, rather than from his individual prospects or abilities. Above all, he must never feel alone. Though stranded on a desert island, he must feel that he is under the eyes of the group. To be cast out from the group must be equivalent to being cut off from life.

"This is undoubtedly a primitive state of being, and its most perfect examples are found among primitive tribes. Mass movements strive to approximate this primitive perfection, and we are not imagining things when the anti-individualist bias of contemporary mass movements strikes us as being a throwback to the primitive."

The conditioning of a soldier in a modern army follows the pattern described in Eric Hoffer's book. The soldier's training aims at abolishing his sense of individual separateness, individual responsibility, and moral judgment. It is filled with rituals, such as saluting, by which the soldier identifies with his tribe-like army group. His uniform also helps to strip him of his individual identity and to assimilate him into the group. The result of this psychological conditioning is that the soldier's mind reverts to a primitive state. He surrenders his moral responsibility, and when the politicians tell him to kill, he kills.

### 4.2 The Nuremberg principles adopted by the UN

In 1946, the United Nations General Assembly unanimously affirmed "the principles of international law recognized by the Charter of the Nuremberg Tribunal and the judgment of the Tribunal". The General Assembly also established an International Law Commission to formalize the Nuremberg Principles. The result was a list that included Principles VI, which is particularly important in the context of the illegality of NATO:

#### Principle I

Any person who commits an act which constitutes a crime under international law is responsible therefor and liable to punishment.

#### Principle II

The fact that internal law does not impose a penalty for an act which constitutes a crime under international law does not relieve the person who committed the act from responsibility under international law.

# Principle III

The fact that a person who committed an act which constitutes a crime under international law, acted as Head of State or responsible government official, does not relieve him from responsibility under international law.

# Principle IV

The fact that a person acted pursuant to order of his Government or of a superior does not relieve him from responsibility under international law, provided a moral choice was in fact possible to him.  $^1$ 

# Principle V

Any person charged with a crime under international law has the right to a fair trial on the facts and law.

# Principle VI

- 1. The crimes hereinafter set out are punishable as crimes under international law:
  - (a) Crimes against peace and humanity:
    - i. Planning, preparation, initiation or a plan of a war of aggression or a war in violation of international treaties, agreements or assurances;
    - ii. Participation in a common plan or conspiracy for the accomplishment of any of the acts mentioned under (i).
  - (b) War crimes: Violations of the laws or customs of war which include, but are not limited to, murder, ill-treatment or deportation to slave labor or for any other purpose of civilian population of or in occupied territory; murder or illtreatment of prisoners of war or persons on the Seas, killing of hostages, plunder of public or private property, wanton destruction of cities, towns, or villages, or devastation not justified by military necessity.
  - (c) Crimes against humanity: Murder, extermination, enslavement, deportation and other inhumane acts done against any civilian population, or persecutions on political, racial, or religious grounds, when such acts are done or such persecutions are carried on in execution of or in connection with any crime against peace or any war crime.

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<sup>&</sup>lt;sup>1</sup>This principle could be paraphrased as follows: "It is not an acceptable excuse to say 'I was just following my superior's orders".



Figure 4.2: Nazi war criminals awaiting judgement at the Nuremberg trials.

# Principle VII

Complicity in the commission of a crime against peace, a war crime, or a crime against humanity as set forth in Principle VI is a crime under international law.



Figure 4.3: You cannot just say "I was acting under orders".



Figure 4.4: Judgement at Nuremberg

#### 4.3 The International Criminal Court

The need for an International Criminal Court which would hold individuals responsible for such crimes as genocide had long been recognized, and at a special session of the United Nations General Assembly in Rome in June, 1998, the ICC was established by a vote of 120 to 7, with 21 countries abstaining. The seven countries that voted against the Rome Statute, which established the ICC, were China, Iraq, Israel, Libya, Qatar, the United States, and Yemen.

In 2002, after the 60 needed ratifications had been obtained, the International Criminal Court went into force. Today the ICC is located at the Hague, Netherlands. It has the power to judge cases involving genocide, crimes against humanity and war crimes, provided that no national court is willing to judge them.

Although the ICC functions imperfectly, and is opposed by several powerful nations, it is impossible to underestimate its importance. For the first time individuals are being held responsible for crimes against international law. As we mentioned above in connection with collective punishment, attempts to coerce nation-states by means of sanctions are neither just nor effective. Political Federations, where laws act on individuals, have historically proved to be effective, just and stable. Thus the establishment of the ICC can be seen as a vital step towards a United Nations Charter reform which would transform the UN from a confederation to a federation. The ICC deserves the wholehearted support of everyone who believes that institutionalized injustice and the brutal rule of military force should be replaced by a world of peace, justice and law. We must remember the words of the Icelandic saga of Njal: "With law shall our land be built up, but with lawlessness laid waste."

# 4.4 The illegality of NATO

#### Violation of the UN Charter and the Nuremberg Principles

In recent years, participation in NATO has made European countries accomplices in US efforts to achieve global hegemony by means of military force, in violation of international law, and especially in violation of the UN Charter, the Nuremberg Principles.

Former UN Assistant Secretary General Hans Christof von Sponeck used the following words to express his opinion that NATO now violates the UN Charter and international law: "In the 1949 North Atlantic Treaty, the Charter of the United Nations was declared to be NATO's legally binding framework. However, the United-Nations monopoly of the use of force, especially as specified in Article 51 of the Charter, was no longer accepted according to the 1999 NATO doctrine. NATO's territorial scope, until then limited to the Euro-Atlantic region, was expanded by its members to include the whole world."

Article 2 of the UN Charter requires that "All members shall refrain in their international relations from the threat or use of force against the territorial integrity or political independence of any state." This requirement is somewhat qualified by Article 51, which says that "Nothing in the present Charter shall impair the inherent right of individual or collective self-defense if an armed attack occurs against a Member of the United Nations, until the Security Council has taken measures necessary to maintain international peace and security."

Thus, in general, war is illegal under the UN Charter. Self-defense against an armed attack is permitted, but only for a limited time, until the Security Council has had time to act. The United Nations Charter does not permit the threat or use of force in preemptive wars, or to produce regime changes, or for so-called "democratization", or for the domination of regions that are rich in oil. NATO must not be a party to the threat or use of force for such illegal purposes.

In 1946, the United Nations General Assembly unanimously affirmed "the principles of international law recognized by the Charter of the Nuremberg Tribunal and the judgment of the Tribunal". The General Assembly also established an International Law Commission to formalize the Nuremberg Principles. The result was a list that included Principles VI and VII, which are particularly important in the context of the illegality of NATO:

Robert H. Jackson, who was the chief United States prosecutor at the Nuremberg trials, said that "To initiate a war of aggression is... not only an international crime, it is the supreme international crime, differing from other war crimes in that it contains within itself the accumulated evil of the whole."

#### Violation of the Nuclear Nonproliferation Treaty

At present, NATO's nuclear weapons policies violate both the spirit and the text of the Nuclear Nonproliferation Treaty in several respects: Today there are an estimated 200 US nuclear weapons still in Europe The air forces of the nations in which they are based are regularly trained to deliver the US weapons. This "nuclear sharing", as it is called, violates Articles I and II of the NPT, which forbid the transfer of nuclear weapons to non-nuclear-weapon states. It has been argued that the NPT would no longer be in force if a crisis arose, but there is nothing in the NPT saying that the treaty would not hold under all circumstances.

Article VI of the NPT requires states possessing nuclear weapon to get rid of them within a reasonable period of time. This article is violated by fact that NATO policy is guided by a Strategic Concept, which visualizes the continued use of nuclear weapons "in the foreseeable future."

The principle of no-first-use of nuclear weapons has been an extremely important safeguard over the years, but it is violated by present NATO policy, which permits the first-use of nuclear weapons in a wide variety of circumstances.

#### Must Europe really be dragged into a potentially catastrophic war with Russia?

At present the United States government is trying to force the European members of NATO to participate in aggressive military operations near to Russia. Europe must refuse.

#### 4.5. WHOSE RESPONSIBILITY IS IT TO SAVE THE WORLD BY CHANGING IT?139

The hubris, and reckless irresponsibility of the US government in risking a catastrophic war with Russia is almost beyond belief, but the intervention in Ukraine is only one in a long series of US interventions:

During the period from 1945 to the present, the US interfered, militarily or covertly, in the internal affairs of a large number of nations: China, 1945-49; Italy, 1947-48; Greece, 1947-49; Philippines, 1946-53; South Korea, 1945-53; Albania, 1949-53; Germany, 1950s; Iran, 1953; Guatemala, 1953-1990s; Middle East, 1956-58; Indonesia, 1957-58; British Guiana/Guyana, 1953-64; Vietnam, 1950-73; Cambodia, 1955-73; The Congo/Zaire, 1960-65; Brazil, 1961-64; Dominican Republic, 1963-66; Cuba, 1959-present; Indonesia, 1965; Chile, 1964-73; Greece, 1964-74; East Timor, 1975-present; Nicaragua, 1978-89; Grenada, 1979-84; Libya, 1981-89; Panama, 1989; Iraq, 1990-present; Afghanistan 1979-92; El Salvador, 1980-92; Haiti, 1987-94; Yugoslavia, 1999; and Afghanistan, 2001-present, Syria, 2013-present. Egypt, 2013-present.

Most of these interventions were explained to the American people as being necessary to combat communism (or more recently, terrorism), but an underlying motive was undoubtedly the desire of the ruling oligarchy to put in place governments and laws that would be favorable to the economic interests of the US and its allies. Also, the militaryindustrial complex needs justification for the incredibly bloated military budgets that drain desperately needed resources from social and environmental projects.

Do the people of Europe really want to participate in the madness of aggression against Russia? Of course not! What about European leaders? Why don't they follow the will of the people and free Europe from bondage to the United States? Have our leaders been bribed? Or have they been blackmailed through personal secrets, discovered by the long arm of NSA spying?

# 4.5 Whose responsibility is it to save the world by changing it?

Whose responsibility is it to save the world by changing it? Whose responsibility is it to replace our anachronistic social, political and economic institutions by new institutions that will harmonize with the realities of the new world that modern science has created?

If you ask politicians they say it is not their responsibility. They cannot act without popular support if they want to be re-elected.

If you ask ordinary people they say it is not their responsibility. What can one person do?

If you ask journalists, they say that if they ever reported the news in a way that did not please their employers, they would immediately lose their jobs. But in reality, perhaps all three actors - politicians, ordinary people, and journalists - have a responsibility to be more courageous and far-sighted, and to act together. No one acting alone can achieve the changes that we so desperately need; but all of us together, joining hands, can do it.

#### Suggestions for further reading

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- 4. David Bosco, Rough Justice: The International Criminal Court's Battle to Fix the World, One Prosecution at a Time, Oxford University Press, (2014).
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- 6. Anne-Marie de Brouwer, Supranational Criminal Prosecution of Sexual Violence: The ICC and the Practice of the ICTY and the ICTR. Antwerp - Oxford: Intersentia (2005).
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# Chapter 5

# NUCLEAR WEAPONS AS COLLECTIVE PUNISHMENT

"The unleashed power of the atom has changed everything except our ways of thinking, and thus we drift towards unparalleled catastrophes."

"I don't know what will be used in the next world war, but the 4th will be fought with stones."

Albert Einstein



# 5.1 The erosion of ethical principles during World War II

When Hitler invaded Poland in September, 1939, US President Franklin Delano Roosevelt appealed to Great Britain, France, and Germany to spare innocent civilians from terror bombing. "The ruthless bombing from the air of civilians in unfortified centers of population during the course of the hostilities", Roosevelt said (referring to the use of air bombardment during World War I) "...has sickened the hearts of every civilized man and woman, and has profoundly shocked the conscience of humanity." He urged "every Government which may be engaged in hostilities publicly to affirm its determination that its armed forces shall in no event, and under no circumstances, undertake the bombardment from the air of civilian populations or of unfortified cities."

Two weeks later, British Prime Minister Neville Chamberlain responded to Roosevelt's appeal with the words: "Whatever the lengths to which others may go, His Majesty's Government will never resort to the deliberate attack on women and children and other civilians for purposes of mere terrorism."

Much was destroyed during World War II, and among the casualties of the war were the ethical principles that Roosevelt and Chamberlain announced at its outset. At the time of Roosevelt and Chamberlain's declarations, terror bombing of civilians had already begun in the Far East. On 22 and 23 September, 1937, Japanese bombers attacked civilian populations in Nanjing and Canton. The attacks provoked widespread protests. The British Under Secretary of State for Foreign Affairs, Lord Cranborne, wrote: "Words cannot express the feelings of profound horror with which the news of these raids has been received by the whole civilized world. They are often directed against places far from the actual area of hostilities. The military objective, where it exists, seems to take a completely second place. The main object seems to be to inspire terror by the indiscriminate slaughter of civilians..."

On the 25th of September, 1939, Hitler's air force began a series of intense attacks on Warsaw. Civilian areas of the city, hospitals marked with the Red Cross symbol, and fleeing refugees all were targeted in a effort to force the surrender of the city through terror. On the 14th of May, 1940, Rotterdam was also devastated. Between the 7th of September 1940 and the 10th of May 1941, the German Luftwaffe carried out massive air attacks on targets in Britain. By May, 1941, 43,000 British civilians were killed and more than a million houses destroyed.

Although they were not the first to start it, by the end of the war the United States and Great Britain were bombing of civilians on a far greater scale than Japan and Germany had ever done. For example, on July 24-28, 1943, British and American bombers attacked Hamburg with an enormous incendiary raid whose official intention "the total destruction" of the city.

The result was a firestorm that did, if fact, lead to the total destruction of the city. One airman recalled, that "As far as I could see was one mass of fire. 'A sea of flame' has been the description, and that's an understatement. It was so bright that I could read the target maps and adjust the bomb-sight." Another pilot was "…amazed at the awe-inspiring sight of the target area. It seemed as though the whole of Hamburg was on fire from one end to the other and a huge column of smoke was towering well above us - and we were on 20,000 feet! It all seemed almost incredible and, when I realized that I was looking at a city with a population of two millions, or about that, it became almost frightening to think of what must be going on down there in Hamburg."

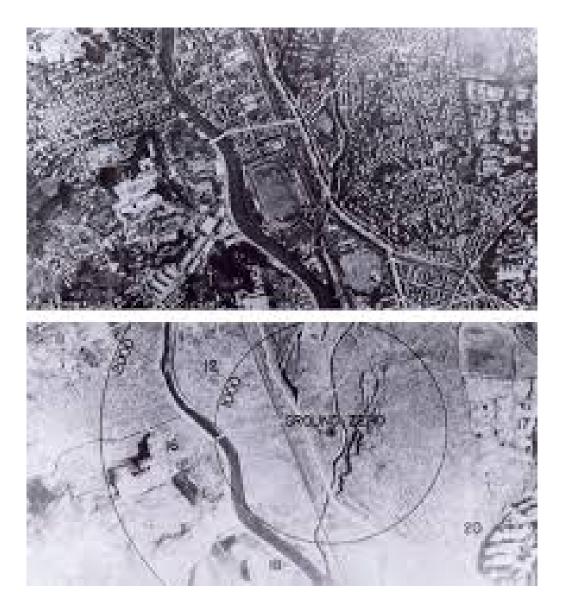
Below, in the burning city, temperatures reached 1400 degrees Fahrenheit, a temperature at which lead and aluminum have long since liquefied. Powerful winds sucked new air into the firestorm. There were reports of babies being torn by the high winds from their mothers' arms and sucked into the flames. Of the 45,000 people killed, it has been estimated that 50 percent were women and children and many of the men killed were elderly, above military age. For weeks after the raids, survivors were plagued by "...droves of vicious rats, grown strong by feeding on the corpses that were left unburied within the rubble as well as the potatoes and other food supplies lost beneath the broken buildings."

The German cities Kassel, Pforzheim, Mainz, Dresden and Berlin were similarly destroyed, and in Japan, US bombing created firestorms in many cities, for example Tokyo, Kobe and Yokohama. In Tokyo alone, incendiary bombing caused more than 100,000 civilian casualties.

#### 5.2 The nuclear arms race

On August 6, 1945, at 8.15 in the morning, a nuclear fission bomb was exploded in the air over the civilian population of Hiroshima in an already virtually defeated Japan. The force of the explosion was equivalent to fifteen thousand tons of TNT. Out of a city of two hundred and fifty thousand, one hundred thousand were killed immediately, and another hundred thousand were hurt. Many of the injured died later from radiation sickness. A few days later, Nagasaki was similarly destroyed.

The tragic destruction of the two Japanese cities was horrible enough in itself, but it



#### 5.2. THE NUCLEAR ARMS RACE



# Figure 5.1: Birth defects continue to be common on the Marshall Islands half a century after the Bikini tests

also marked the start of a nuclear arms race that continues to cast a very dark shadow over the future of civilization. Not long afterwards, the Soviet Union exploded its own atomic bomb, creating feelings of panic in the United States. President Truman authorized an all-out effort to build superbombs based on thermonuclear reactions, the reactions that heat the sun and stars.

In March, 1954, the US tested a thermonuclear bomb at Bikini Atoll in the Pacific Ocean. It was 1000 times more powerful than the Hiroshima bomb. The Japanese fishing boat, Lucky Dragon, was 135 kilometers from the Bikini explosion, but radioactive fallout from the explosion killed one crew member and made all the others seriously ill. The distance to the Marshall Islands was equally large, but even today, islanders continue to suffer from the effects of fallout from the test, for example frequent birth defects.

Driven by the paranoia of the Cold War, the number of nuclear weapons on both sides reached truly insane heights. At the worst point, there were 50,000 nuclear weapons in the world, with a total explosive power roughly a million times the power of the Hiroshima bomb. This was equivalent to 4 tons of TNT for every person on the planet - enough to destroy human civilization many times over - enough to threaten the existence of all life on earth. At the end of the Cold War, most people heaved a sigh of relief and pushed the problem of nuclear weapons away from their minds. It was a threat to life too horrible to think about. People felt that they could do nothing in any case, and they hoped that the problem had finally disappeared.

Today, however, many thoughtful people realize that the problem of nuclear weapons has by no means disappeared, and in some ways it is even more serious now than it was during the Cold War. There are still 27,000 nuclear weapons in the world, many of them hydrogen bombs, many on hair-trigger alert, ready to be fired with only a few minutes warning. The world has frequently come extremely close to accidental nuclear war. If nuclear weapons are allowed to exist for a long period of time, the probability for such a catastrophic accident to happen will grow into a certainty.

Current dangers also come from proliferation. Recently, more and more nations have come to possess nuclear weapons, and thus the danger that they will be used increases. For example, if Pakistan's less-than-stable government should fall, its nuclear weapons might find their way into the hands of terrorists, and against terrorism deterrence has no effect.

Thus we live at a special time in history - a time of crisis for civilization. We did not ask to be born at a moment of crisis, but such is our fate. Every person now alive has a special responsibility: We owe it, both to our ancestors and to future generations, to build a stable and cooperative future world. It must be a war-free world, from which nuclear weapons have been completely abolished. No person can achieve these changes alone, but together we can build the world that we desire. This will not happen through inaction, but it can happen through the dedicated work of large numbers of citizens.

Civilians have for too long played the role of passive targets, hostages in the power struggles of politicians. It is time for civil society to make its will felt. If our leaders continue to enthusiastically support the institution of war, if they will not abolish nuclear weapons, then let us have new leaders.

# 5.3 Targeting civilians: The Geneva Conventions

In Protocol I of the Geneva Conventions, Articles 51 and 54 outlaw indiscriminate attacks on civilian populations, and destruction of food, water, and other materials needed for survival. Indiscriminate attacks include directly attacking civilian (non-military) targets, but also using technology such as biological weapons, nuclear weapons and land mines, whose scope of destruction cannot be limited. A total war that does not distinguish between civilian and military targets is considered a war crime.

Throughout history, military forces have frequently committed the crime of deliberately targeting civilian populations. An early example of this was the bombardment of neutral Copenhagen by British forces, which took place, without a declaration of war, from 2-5

September, 1807. The object of the bombardment was to terrorize the citizens of the city, so that they would persuade their government to surrender the Danish-Norwegian fleet to the British. Besides exploding shells, incendiary rockets were used, and about a third of the city was destroyed. In England, news of the bombardment was greeted with mixed reactions. Canning wrote that "Nothing ever was more brilliant, more salutary or more effectual than the success [at Copenhagen]", but Lord Erskine condemned it by saying "if hell did not exist before, Providence would create it now to punish the ministers for that damnable measure."

Another instance of targeting of civilians was the 1937 Fascist and Nazi destruction of Guernica, made famous by Picasso's painting. A report described the event as follows: "Guernica, the most ancient town of the Basques and the centre of their cultural tradition, was completely destroyed yesterday afternoon by insurgent air raiders. The bombardment of this open town far behind the lines occupied precisely three hours and a quarter, during which a powerful fleet of aeroplanes consisting of three types [of] Junkers and Heinkel bombers, did not cease unloading on the town bombs weighing from 1,000 lbs. downwards and, it is calculated, more than 3,000 two-pounder aluminum incendiary projectiles. The fighters, meanwhile, plunged low from above the centre of the town to machine-gun those of the civilian population who had taken refuge in the fields"

The Nanking Massacre was an episode of mass murder, mass rape and looting committed by Japanese troops against civilians and unarmed prisoners of war in Nanking (Nanjing), during the Second Sino-Japanese War. The massacre occurred during a six-week period starting on December 13, 1937, the day that the city surrendered to the Japanese. The International Tribunal of the Far East estimated in 1948 that over 200,000 people were killed in this incident. Neither pregnant women, babies, young girls, nor old people were spared.

On the 25th of September, 1939, Hitler's air force began a series of intense attacks on Warsaw. Civilian areas of the city, hospitals and fleeing refugees all were targeted. On the 14th of May, 1940, Rotterdam was also devastated. The German Luftwaffe also carried out massive air attacks on targets in Britain.

Although they were not the first to start it, by the end of the war, the United States and Britain were bombing civilian populations on a far greater scale than Japan and Germany had ever done. We can think of the terrible fire bombings of Hamburg, Kassel, Pforzheim, Mainz, Dresden and Berlin, as well as Tokyo, Kobe, Yokohama, and the nuclear destruction of Hiroshima and Nagasaki. General Curtis LeMay, under whose command many of the attacks on Japanese civilians were carried out, said later: "I suppose that if [we] had lost the war, I would have been tried as a war criminal."

Among the most savage recent attacks on civilians were those that occurred during the Vietnam War. Besides conventional high explosives, chemical weapons were used, including the notorious Agent Orange. This was a defoliant which not only lastingly damaged the ecology of Vietnam, but also had terrible effects on the health of the civilian population.

According to Wikipedia, "The government of Vietnam says that 4 million of its citizens were exposed to Agent Orange, and as many as 3 million have suffered illnesses because of it; these figures include the children of people who were exposed....Children in the areas where Agent Orange was used have been affected, and have multiple health problems, including cleft palate, mental disabilities, hernias and extra fingers and toes. In the 1970's high levels of dioxin were found in the breast milk of South-Vietnamese women, and in the blood of US military personnel who had served in Vietnam."

During the Vietnam war, the effect of conventional high-explosive bombs was also enormous. According to a study by Edward Miguel and Gérard Roland of the University of California, "The United States Air Force dropped in Indochina, from 1964 to August 15, 1973, a total of 6,162,000 tons of bombs [in Indochina]...This tonnage far exceeded that expended in World War II."

Of this enormous quantity, more than million tons of bombs were dropped on the tiny country of Laos, making it, per capita, the most heavily bombed nation in history The bombings were part of the U.S. Secret War in Laos to support the Royal Lao Government against the Pathet Lao and to interdict traffic along the Ho Chi Minh Trail. The bombings destroyed many villages and displaced hundreds of thousands of Lao civilians during the nine-year period. Up to a third of the bombs did not explode, leaving Laos contaminated with vast quantities of unexploded ordnance. <sup>1</sup>

Genocides must also be included if we are to have a complete picture of the way in which governments attack civilian populations. These include the mass murder of Jews, Poles and Gypsies by the Nazis during World War II, Armenian Genocide, the genocides in Rwanda and Darfur, the genocidal treatment of Palestinians by Israel, and many many other cases.

#### Do our "Defense Departments" really defend us?

What is the point of this long and gruesome list of crimes committed by military forces against civilians? What I am trying to show, is that the very name, "Department of Defense" is a fraud. The military-industrial complex sells itself by claiming to defend civilians. It justifies vast and crippling budgets by the same claim. But it is a fraud. Soldiers do not "guard us while we sleep" as Kipling believed. They do not defend us. They do not care about civilian lives. What the generals, arms manufacturers and politicians are really defending is their own power, and their own profits. Civilians are just hostages. They are expendable.

We can see this most clearly if we think of nuclear war. Nations threaten each other with "Mutually Assured Destruction", which has the very appropriate acronym MAD. What does this mean? Does it mean that civilians are being protected? Not at all. Instead they are threatened with complete destruction. Civilians here play the role of hostages in the power games of their leaders.

If a thermonuclear war occurs it will be the end of human civilization and much of the biosphere. This will definitely happen in the future unless the world rids itself of nuclear weapons since, in the long run, the finite chance of accidental nuclear war happening due to a technical or human failure during a given year will gradually build up into a certainty

<sup>&</sup>lt;sup>1</sup>http://legaciesofwar.org/about-laos/secret-war-laos/



Figure 5.2: Saint Paul's Cathedral during the London Blitz. Determined firefighting by citizens saved the cathedral from burning, (Wikipedia)

of disaster. Nevertheless, our leaders stubbornly hold onto their nuclear toys, which seem to give them a sense of god-like power.

Civilians must stop being passive hostages. Civil society must make its will felt. Where democracy has decayed, it must be restored. If our leaders continue to enthusiastically support the institution of war, if they continue to cling to nuclear weapons, then let us have new leaders!

Today, the greatest threats facing human civilization and the biosphere are catastrophic climate change and nuclear war. Each of these could potentially destroy our civilization, kill most humans, and make most of our planet uninhabitable for most species, including our own.

The peoples of the world must unite and work with dedication to avoid these twin threats.

### Hiroshima and Nagasaki

On August 6, 1945, at 8:15 in the morning, an atomic bomb was exploded in the air over Hiroshima. The force of the explosion was equivalent to twenty thousand tons of T.N.T.. Out of a city of two hundred and fifty thousand people, almost one hundred thousand were killed by the bomb; and another hundred thousand were hurt.

In some places, near the center of the city, people were completely vaporized, so that only their shadows on the pavement marked the places where they had been. Many people



Figure 5.3: A view of Dresden after the firebombing with a statue of "Goodness" in the foreground. (Wikipedia)

who were not killed by the blast or by burns from the explosion, were trapped under the wreckage of their houses. Unable to move, they were burned to death in the fire which followed.

Some accounts of the destruction of Hiroshima, written by children who survived it, have been collected by Professor Arata Osada. Among them is the following account, written by a boy named Hisato Ito. He was 11 years old when the atomic bomb was exploded over the city:

"On the morning of August 5th (we went) to Hiroshima to see my brother, who was at college there. My brother spent the night with us in a hotel... On the morning of the 6th, my mother was standing near the entrance, talking with the hotel proprietor before paying the bill, while I played with the cat. It was then that a violent flash of blue-white light swept in through the doorway."

"I regained consciousness after a little while, but everything was dark. I had been flung to the far end of the hall, and was lying under a pile of debris caused by the collapse of two floors of the hotel. Although I tried to crawl out of this, I could not move. The fine central pillar, of which the proprietor was so proud, lay flat in front of me."

"I closed my eyes and was quite overcome, thinking that I was going to die, when I heard my mother calling my name. At the sound of her voice, I opened my eyes; and then I saw the flames creeping close to me. I called frantically to my mother, for I knew that I should be burnt alive if I did not escape at once. My mother pulled away some burning boards and saved me. I shall never forget how happy I felt at that moment - like a bird let out of a cage."

"Everything was so altered that I felt bewildered. As far as my eyes could see, almost all the houses were destroyed and on fire. People passed by, their bodies red, as if they had been peeled. Their cries were pitiful. Others were dead. It was impossible to go farther along the street on account of the bodies, the ruined houses, and the badly wounded who lay about moaning. I did not know what to do; and as I turned to the west, I saw that the flames were drawing nearer.."

"At the waters edge, opposite the old Sentai gardens, I suddenly realized that I had become separated from my mother. The people who had been burned were plunging into the river Kobashi, and then were crying out: 'Its hot! Its hot! They were too weak to swim, and they drowned while crying for help."

In 1951, shortly after writing this account, Hisato Ito died of radiation sickness. His mother died soon afterward from the same cause.

#### The postwar nuclear arms race

When the news of the atomic bombing of Hiroshima and Nagasaki reached Albert Einstein, his sorrow and remorse were extreme. During the remainder of his life, he did his utmost to promote the cause of peace and to warn humanity against the dangers of nuclear warfare. Together with Bertrand Russell and Joseph Rotblat he helped to found Pugwash Conferences on Science and World Affairs (Nobel Peace Prize 1995), an organization of scientists and other scholars devoted to world peace and to the abolition of nuclear weapons.



Figure 5.4: **Hiroshima** (duniverso.com.br)



Figure 5.5: Hiroshima. The greater absorption of thermal energy by dark colors resulted in the clothes pattern, in the tight-fitting areas on this survivor, being burnt into the skin.(Public domain)



Figure 5.6: Nagasaki before the nuclear explosion and firestorm. (Public domain)

When Otto Hahn, the discoverer of fission, heard the news of the destruction of Hiroshima, he and nine other German atomic scientists were being held prisoner at an English country house near Cambridge. Hahn became so depressed that his colleagues feared that he would take his own life.

World public opinion was also greatly affected by the indiscriminate destruction of human life in Hiroshima and Nagasaki. Shortly after the bombings, the French existentialist author Albert Camus wrote: "Our technical civilization has just reached its greatest level of savagery. We will have to choose, in the more or less near future, between collective suicide and the intelligent use of our scientific conquests. Before the terrifying prospects now available to humanity, we see even more clearly that peace is the only battle worth waging. This is no longer a prayer, but a demand to be made by all peoples to their governments - a demand to choose definitively between hell and reason."

Among the scientists who had worked at Chicago and Los Alamos, there was relief that the war was over; but as descriptions of Hiroshima and Nagasaki became available there were also sharp feelings of guilt. Many scientists who had worked on the bomb project made great efforts to persuade the governments of the United States, England and the

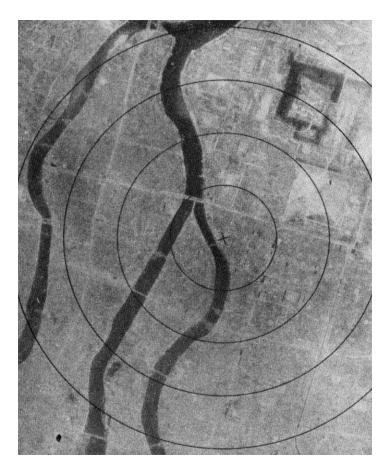


Figure 5.7: Nagasaki afterwards. (Public domain)

Soviet Union to agree to international control of atomic energy; but these efforts met with failure; and the nuclear arms race developed with increasing momentum.

In 1946, the United States proposed the Baruch Plan to internationalize atomic energy, but the plan was rejected by the Soviet Union, which had been conducting its own secret nuclear weapons program since 1943. On August 29, 1949, the USSR exploded its first nuclear bomb. It had a yield equivalent to 21,000 tons of TNT, and had been constructed from Pu-239 produced in a nuclear reactor. Meanwhile the United Kingdom had begun to build its own nuclear weapons.

The explosion of the Soviet nuclear bomb caused feelings of panic in the United States, and President Truman authorized an all-out effort to build superbombs using thermonuclear reactions - the reactions that heat the sun and stars. The idea of using a U-235 fission bomb to trigger a thermonuclear reaction in a mixture of light elements had first been proposed by Enrico Fermi in a 1941 conversation with his Chicago colleague Edward Teller. After this conversation, Teller (perhaps the model for Stanley Kubrick's character Dr. Strangelove) became a fanatical advocate of the superbomb.

After Truman's go-ahead, the American program to build thermonuclear weapons made rapid progress, and on October 31, 1952, the first US thermonuclear device was exploded



Figure 5.8: The United States exploded a hydrogen bomb near the island of Enewetak in the South Pacific in 1952. The explosive force of the bomb was 500 times greater than the bombs that destroyed Hiroshima and Nagasaki. The Soviet Union tested its first hydrogen bomb in 1953. In March, 1954, the US tested another hydrogen bomb at the Bikini Atoll in the Pacific Ocean. It was 1000 times more powerful than the Hiroshima bomb. The Japanese fishing boat, Lucky Dragon, was 130 kilometers from the Bikini explosion, but radioactive fallout from the test killed one crew member and made all the others seriously ill. (Public domain)



Figure 5.9: After discussing the Bikini test and its radioactive fallout with Joseph Rotblat, Lord Russell became concerned for the future of the human gene pool if large numbers of such bombs should ever be used in a war. To warn humanity of the danger, he wrote what came to be known as the Russell-Einstein Manifesto. On July 9, 1955, with Rotblat in the chair, Russell read the Manifesto to a packed press conference. The document contains the words: "Here then is the problem that we present to you, stark and dreadful and inescapable: Shall we put an end to the human race, or shall mankind renounce war?... There lies before us, if we choose, continual progress in happiness, knowledge and wisdom. Shall we, instead, choose death because we cannot forget our quarrels? We appeal as human beings to human beings: Remember your humanity, and forget the rest." Lord Russell devoted much of the remainder of his life to working for the abolition of nuclear weapons. Here he is seen in 1962 in Trafalgar Square, London, addressing a meeting of the Campaign for Nuclear Disarmament. (Public domain)

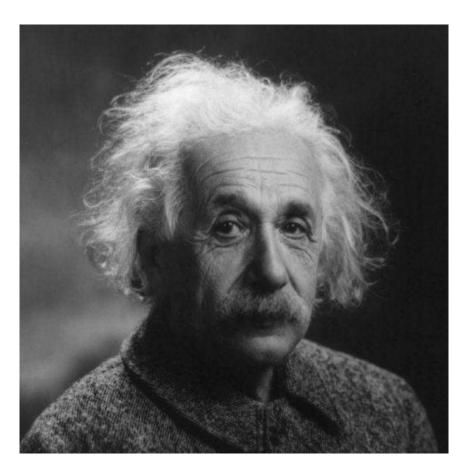


Figure 5.10: Albert Einstein wrote: "The unleashed power of the atom has changed everything save our modes of thinking, and we thus drift toward unparalleled catastrophes." He also said, "I don't know what will be used in the next world war, but the 4th will be fought with stones." (Wikimedia)



Figure 5.11: Joseph Rotblat devoted the remainder of his life to working for peace and for the abolition of nuclear weapons. He became the president and guiding spirit of the Pugwash Conferences on Science and World Affairs, an organization of scientists and other scholars devoted to these goals. In his 1995 Nobel Peace Prize acceptance speech, Sir Joseph Rotblat (as he soon became) emphasized the same point that had been made in the Russell-Einstein Manifesto - that war itself must be eliminated in order to free civilization from the danger of nuclear destruction. (Pugwash Conferences)

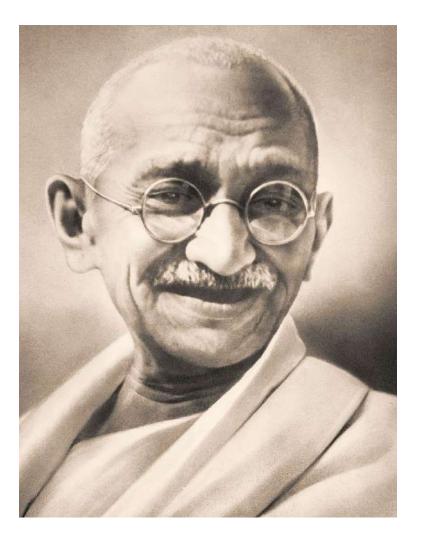


Figure 5.12: To the insidious argument that "the end justifies the means", Mahatma Gandhi answered firmly: "They say 'means are after all means. I would say 'means are after all everything. As the means, so the end. Indeed the Creator has given us control (and that very limited) over means, none over end... The means may be likened to a seed, and the end to a tree; and there is the same inviolable connection between the means and the end as there is between the seed and the tree. Means and end are convertible terms in my philosophy of life." In other words, if evil means are used, the end achieved will be contaminated by the means used to achieve it. Gandhi's insight can be applied to the argument that the nuclear bombings that destroyed Hiroshima and Nagasaki helped to end World War II and were therefore justified. In fact, these terrible events lead to a nuclear arms race that still casts an extremely dark shadow over the future of human civilization. (Public domain)

at Eniwetok Atoll in the Pacific Ocean. It had a yield of 10.4 megatons, that is to say it had an explosive power equivalent to 10,400,000 tons of TNT. Thus the first thermonuclear bomb was five hundred times as powerful as the bombs that had devastated Hiroshima and Nagasaki. Lighter versions of the device were soon developed, and these could be dropped from aircraft or delivered by rockets.

The Soviet Union and the United Kingdom were not far behind. In 1955 the Soviets exploded their first thermonuclear device, followed in 1957 by the UK. In 1961 the USSR exploded a thermonuclear bomb with a yield of 58 megatons. A bomb of this size, three thousand times the size of the Hiroshima bomb, would be able to totally destroy a city even if it missed it by 50 kilometers. Fall-out casualties would extend to a far greater distance.

In the late 1950s General Gavin, Chief of Army Research and Development in the United States, was asked by the Symington Committee, "If we got into a nuclear war and our strategic air force made an assault in force against Russia with nuclear weapons exploded in a way where the prevailing winds would carry them south-east over Russia, what would be the effect in the way of death?"

General Gavin replied: "Current planning estimates run on the order of several hundred million deaths. That would be either way depending on which way the wind blew. If the wind blew to the south-east they would be mostly in the USSR, although they would extend into the Japanese area and perhaps down into the Philippine area. If the wind blew the other way, they would extend well back into Western Europe."

Between October 16 and October 28, 1962, the Cuban Missile Crisis occurred, an incident in which the world came extremely close to a full-scale thermonuclear war. During the crisis, President Kennedy and his advisers estimated that the chance of an all-out nuclear war with Russia was 50%. Recently-released documents indicate that the probability of war was even higher than Kennedy's estimate. Robert McNamara, who was Secretary of Defense at the time, wrote later, "We came within a hairbreadth of nuclear war without realizing it... Its no credit to us that we missed nuclear war..."

In 1964 the first Chinese nuclear weapon was tested, and this was followed in 1967 by a Chinese thermonuclear bomb with a yield of 3.3 megatons. France quickly followed suit testing a fission bomb in 1966 and a thermonuclear bomb in 1968. In all about thirty nations contemplated building nuclear weapons, and many made active efforts to do so.

Because the concept of deterrence required an attacked nation to be able to retaliate massively even though many of its weapons might be destroyed by a preemptive strike, the production of nuclear warheads reached insane heights, driven by the collective paranoia of the Cold War. More than 50,000 nuclear warheads were produced worldwide, a large number of them thermonuclear. The collective explosive power of these warheads was equivalent to 20,000,000,000 tons of TNT, i.e. 4 tons for every man, woman and child on the planet, or, expressed differently, a million times the explosive power of the bomb that destroyed Hiroshima.

### The end of the Cold War

In 1985, Michael Gorbachev (1931-2022) became the General Secretary of the Communist Party of the Soviet Union. Gorbachev had become convinced by his conversations with scientists that the policy of nuclear confrontation between the United States and the USSR was far too dangerous to be continued over a long period of time. If continued, sooner or later, through accident of miscalculation, it would result in a disaster of unprecedented proportions. Gorbachev also believed that the USSR was in need of reform, and he introduced two words to characterize what he felt was needed: *glasnost* (openness) and *perestroika* (reconstruction).

In 1986, US President Ronald Reagan met Mikhail Gorbachev in Reykjavik, Iceland. The two leaders hoped that they might find ways of reducing the danger that a thermonuclear Third World War would be fought between their two countries. Donald Reagan, the White House Chief of Staff, was present at the meeting, and he records the following conversation: "At one point in time Gorbachev said 'I would like to do away with all nuclear weapons. And Reagan hit the table and said 'Well why didn't you say so in the first place! Thats exactly what I want to do! And if you want to do away with all the weapons, Ill agree to do away with all the weapons. Of course well do away with all the weapons. 'Good, [said Gorbachev] 'Thats great, but you must confine SDI to the laboratory. 'No I wont, said Reagan. 'No way. SDI continues. I told you that I am never going to give up SDI." The SDI program, which seemingly prevented Presidents Reagan and Gorbachev from reaching an agreement to completely eliminate their nuclear weapons was Reagan's "Star Wars" program which (in violation of the ABM Treaty) proposed to set up a system of of radar, satellites and missiles to shoot down attacking missiles.

Gorbachev s reforms effectively granted self-government to the various parts of the Soviet Union, and he himself soon resigned from his post as its leader, since the office was no longer meaningful. Most of the newly-independent parts of the old USSR began to introduce market economies, and an astonished world witnessed a series of unexpected and rapid changes: On September 10, 1989 Hungarian government opened its border for East German refugees; on November 9, 1989 Berlin Wall was reopened; on December 22, 1989 Brandenburg Gate was opened; and on October 3, 1990 Germany was reunited. The Cold War was over!

#### The Non-Proliferation Treaty

During the Cold War, a number of international treaties attempting to reduce the global nuclear peril had been achieved after much struggle. Among these, the 1968 Nuclear Non-Proliferation Treaty (NPT) has special importance. The NPT was designed to prevent the spread of nuclear weapons beyond the five nations that already had them; to provide assurance that "peaceful" nuclear activities of non-nuclear-weapon states would not be used to produce such weapons; to promote peaceful use of nuclear energy to the greatest extent consistent with non-proliferation of nuclear weapons; and finally, to ensure that definite steps towards complete nuclear disarmament would be taken by all states, as well steps towards comprehensive control of conventional armaments (Article VI).

The non-nuclear-weapon states insisted that Article VI be included in the treaty as a price for giving up their own ambitions. The full text of Article VI is as follows: "Each of the Parties to the Treaty undertakes to pursue negotiations in good faith on effective measures relating cessation of the nuclear arms race at an early date and to nuclear disarmament, and on a Treaty on general and complete disarmament under strict international control."

The NPT has now been signed by 187 countries and has been in force as international law since 1970. However, Israel, India, Pakistan, and Cuba have refused to sign, and North Korea, after signing the treaty, withdrew from it in 1993. Israel began producing nuclear weapons in the late 1960s (with the help of a reactor provided by France) and the country is now believed to possess 100-150 of them, including neutron bombs. Israels policy is one of "nuclear opacity" - i.e., visibly possessing nuclear weapons while denying their existence.

South Africa, with the help of Israel and France, also produced nuclear weapons, which it tested in the Indian Ocean in 1979. In 1991 however, South Africa signed the NPT and destroyed its nuclear weapons.

India produced what it described as a "peaceful nuclear explosion" in 1974. By 1989 Indian scientists were making efforts to purify the lithium-6 isotope, a key component of the much more powerful thermonuclear bombs. In 1998, India conducted underground tests of nuclear weapons, and is now believed to have roughly 60 warheads, constructed from Pu-239 produced in "peaceful" reactors.

Pakistan's efforts to obtain nuclear weapons were spurred by India's 1974 "peaceful nuclear explosion". Zulfiquar Ali Bhutto, who initiated Pakistan's program, first as Minister of Fuel, Power and Natural Resources, and later as President and Prime Minister, declared: "There is a Christian Bomb, a Jewish Bomb and a Hindu Bomb. There must be an Islamic Bomb! We will get it even if we have to starve - even if we have to eat grass!" As early as 1970, the laboratory of Dr. Abdul Qadeer Khan, (a metallurgist who was to become Pakistan's leading nuclear bomb maker) had been able to obtain from a Dutch firm the high-speed ultracentrafuges needed for uranium enrichment. With unlimited financial support and freedom from auditing requirements, Dr. Khan purchased restricted items needed for nuclear weapon construction from companies in Europe and the United States. In the process, Dr. Khan became an extremely wealthy man. With additional help from China, Pakistan was ready to test five nuclear weapons in 1998. The Indian and Pakistani nuclear bomb tests, conducted in rapid succession, presented the world with the danger that these devastating bombs would be used in the conflict over Kashmir. Indeed, Pakistan announced that if a war broke out using conventional weapons, Pakistan's nuclear weapons would be used "at an early stage".

In Pakistan, Dr. A.Q. Khan became a great national hero. He was presented as the person who had saved Pakistan from attack by India by creating Pakistan's own nuclear weapons. In a Washington Post article<sup>2</sup> Pervez Hoodbhoy wrote: "Nuclear nationalism was the order of the day as governments vigorously promoted the bomb as the symbol of Pakistan's high scientific achievement and self-respect, and as the harbinger of a new

<sup>&</sup>lt;sup>2</sup>1 February, 2004

Muslim era." Similar manifestations of nuclear nationalism could also be seen in India after India's 1998 bomb tests.

Early in 2004, it was revealed that Dr. Khan had for years been selling nuclear secrets and equipment to Lybia, Iran and North Korea. However, observers considered that it was unlikely that Khan would be tried for these offenses, since a trial might implicate Pakistan's army as well as two of its former prime ministers. Furthermore, Dr. Khan has the strong support of Pakistan's Islamic fundamentalists. Recent assassinations emphasize the precariousness of Pakistan's government. There is a danger that it may be overthrown by Islamic fundamentalists, who would give Pakistan's nuclear weapons to terrorist organizations. This type of danger is a general one associated with nuclear proliferation. As more and more countries obtain nuclear weapons, it becomes increasingly likely that one of them will undergo a revolution, during the course of which nuclear weapons will fall into the hands of subnational organizations.

Article VIII of the Non-Proliferation Treaty provides for a conference to be held every five years to make sure that the NPT is operating as intended. In the 1995 NPT Review Conference, the lifetime of the treaty was extended indefinitely, despite the general dissatisfaction with the bad faith of the nuclear weapon states: They had dismantled some of their warheads but had taken no significant steps towards complete nuclear disarmament. The 2000 NPT Review Conference made it clear that the nuclear weapons states could not postpone indefinitely their commitment to nuclear disarmament by linking it to general and complete disarmament, since these are separate and independent goals of Article VI. The Final Document of the conference also contained 13 Practical Steps for Nuclear Disarmament, including ratification of a Comprehensive Test Ban Treaty (CTBT), negotiations on a Fissile Materials Cutoff Treaty, the preservation and strengthening of the Anti-Ballistic Missile (ABM) Treaty, greater transparency with regard to nuclear arsenals, and making irreversability a principle of nuclear reductions. Another review conference is scheduled for 2010, a year that marks the 55th anniversary of the destruction of Hiroshima and Nagasaki.

Something must be said about the concept of irreversability mentioned in the Final Document of the 2000 NPT Review Conference. Nuclear weapons can be destroyed in a completely irreversible way by getting rid of the special isotopes which they use. In the case of highly enriched uranium (HEU), this can be done by mixing it thoroughly with ordinary unenriched uranium. In natural uranium, the rare fissile isotope U-235 is only 0.7%. The remaining 99.3% consists of the common isotope, U-238, which under ordinary circumstances cannot undergo fission. If HEU is mixed with a sufficient quantity of natural uranium, so that the concentration of U-235 falls below 20%, it can no longer be used in nuclear weapons.

Getting rid of plutonium irreversibly is more difficult, but it could be cast into large concrete blocks and dumped into extremely deep parts of the ocean (e.g. the Japan Trench) where recovery would be almost impossible. Alternatively, it could be placed in the bottom of very deep mine shafts, which could afterwards be destroyed by means of conventional explosives. None of the strategic arms reduction treaties, neither the SALT treaties nor the 2002 Moscow Treaty, incorporate irreversability.

#### 5.3. TARGETING CIVILIANS: THE GENEVA CONVENTIONS

The recent recommendation by four distinguished German statesmen that all shortrange nuclear weapons be destroyed is particularly interesting [13]. The strongest argument for the removal of US tactical nuclear weapons from Europe is the danger of collapse of the NPT. The 2005 NPT Review Conference was a disaster, and there is a danger that at the 2010 Review Conference, the NPT will collapse entirely because of the discriminatory position of the nuclear weapon states (NWS) and their failure to honor their commitments under Article VI. NATOs present nuclear weapon policy also violates the NPT, and correcting this violation would help to save the 2010 Review Conference from failure.

At present, the air forces of the European countries in which the US nuclear weapons are stationed perform regular training exercises in which they learn how to deliver the weapons. This violates the spirit, and probably also the letter, of Article IV, which prohibits the transfer of nuclear weapons from an NWS to a non-NWS. The "nuclear sharing" proponents maintain that such transfers would only happen in an emergency; but there is nothing in the NPT saying that the treaty would not hold under all circumstances. Furthermore, NATO would be improved, rather than damaged, by giving up "nuclear sharing".

#### Establishment opinion shifts towards nuclear abolition

Today there are indications that the establishment is moving towards the point of view that the peace movement has always held: - that nuclear weapons are essentially genocidal, illegal and unworthy of civilization; and that they must be completely abolished as quickly as possible. There is a rapidly-growing global consensus that a nuclear-weapon-free world can and must be achieved in the very near future.

One of the first indications of the change was the famous Wall Street Journal article by Schultz, Perry, Kissinger and Nunn advocating complete abolition of nuclear arms [1]. This was followed quickly by Mikhail Gorbachev's supporting article, published in the same journal [2], and a statement by distinguished Italian statesmen [3]. Meanwhile, in October 2007, the Hoover Institution had arranged a symposium entitled "Reykjavik Revisited; Steps Towards a World Free of Nuclear Weapons" [4].

In Britain, Sir Malcolm Rifkind, Lord Hurd and Lord Owen (all former Foreign Secretaries) joined the former NATO Secretary General Lord Robertson as authors of an article in The Times advocating complete abolition of nuclear weapons [5]. The UK's Secretary of State for Defense, Des Brown, speaking at a disarmament conference in Geneva, proposed that the UK "host a technical conference of P5 nuclear laboratories on the verification of nuclear disarmament before the next NPT Review Conference in 2010" to enable the nuclear weapon states to work together on technical issues.

In February, 2008, the Government of Norway hosted an international conference on "Achieving the Vision of a World Free of Nuclear Weapons" [7]. A week later, Norway's Foreign Minister, Jonas Gahr Støre, reported the results of the conference to a disarmament meeting in Geneva [8]. On July 11, 2008, speaking at a Pugwash Conference in Canada, Norway's Defense Minister, Anne-Grete Strøm-Erichsen, reiterated her country's strong support for the complete abolition of nuclear weapons [9].

In July 2008, Barack Obama said in his Berlin speech, "It is time to secure all loose

nuclear materials; to stop the spread of nuclear weapons; and to reduce the arsenals from another era. This is the moment to begin the work of seeking the peace of a world without nuclear weapons."

Later that year, in September, Vladimir Putin said, "Had I been told just two or three years ago I wouldn't believe that it would be possible, but I believe that it is now quite possible to liberate humanity from nuclear weapons..."

Other highly-placed statesmen added their voices to the growing consensus: Australia's Prime Minister, Kevin Rudd, visited the Peace Museum at Hiroshima, where he made a strong speech advocating nuclear abolition. He later set up an International Commission on Nuclear Non-Proliferation and Disarmament co-chaired by Australia and Japan [10].

On January 9, 2009, four distinguished German statesmen (Richard von Weizäcker, Helmut Schmidt, Egon Bahr and Hans-Dietrich Genscher) published an article entitled "Towards a Nuclear-Free World: a German View" in the International Herald Tribune [12]. Among the immediate steps recommended in the article are the following:

- The vision of a nuclear-weapon-free world... must be rekindled.
- Negotiations aimed at drastically reducing the number of nuclear weapons must begin...
- The Nuclear Non-Proliferation Treaty (NPT) must be greatly reinforced.
- America should ratify the Comprehensive Nuclear Test-Ban Treaty.
- All short-range nuclear weapons must be destroyed.
- The Anti-Ballistic Missile (ABM) Treaty must be restored. Outer space may only be used for peaceful purposes.

#### Going to zero

On December 8-9, 2008, approximately 100 international leaders met in Paris to launch the Global Zero Campaign [11]. They included Her Majesty Queen Noor of Jordan, Norway's former Prime Minister Gro Harlem Brundtland, former UK Foreign Secretaries Sir Malcolm Rifkind, Margaret Beckett and David Owen, Ireland's former Prime Minister Mary Robinson, UK philanthropist Sir Richard Branson, former UN Under-Secretary-General Jayantha Dhanapala, and Nobel Peace Prize winners President Jimmy Carter, President Mikhail Gorbachev, Archbishop Desmond Tutu and Prof. Muhammad Yunus. The concrete steps advocated by Global Zero include:

- Deep reductions to Russian-US arsenals, which comprise 96% of the worlds 27,000 nuclear weapons.
- Russia and the United States, joined by other nuclear weapons states, cutting arsenals to zero in phased and verified reductions.

• Establishing verification systems and international management of the fuel cycle to prevent future development of nuclear weapons.

The Global Zero website [11] contains a report on a new public opinion poll covering 21 nations, including all of the nuclear weapons states. The poll showed that public opinion overwhelmingly favors an international agreement for eliminating all nuclear weapons according to a timetable. It was specified that the agreement would include monitoring. The average in all countries of the percent favoring such an agreement was 76%. A few results of special interest mentioned in the report are Russia 69%; the United States, 77%; China, 83%; France, 86%, and Great Britain, 81%.

In his April 5, 2009 speech in Prague the newly-elected U.S. President Barack Obama said: "To reduce our warheads and stockpiles, we will negotiate a new strategic arms reduction treaty with Russia this year. President Medvedev and I will begin this process in London, and we will seek an agreement by the end of the year that is sufficiently bold. This will set the stage for further cuts, and we will seek to involve all nuclear weapon states in this endeavor... To achieve a global ban on nuclear testing, my administration will immediately and aggressively pursue U.S. ratification of the Comprehensive Test Ban Treaty."

A few days later, on April 24, 2009, the European Parliament recommended complete nuclear disarmament by 2020. An amendment introducing the "Model Nuclear Weapons Convention" and the "Hiroshima-Nagasaki Protocol" as concrete tools to achieve a nuclear weapons free world by 2020 was approved with a majority of 177 votes against 130. The Nuclear Weapons Convention is analogous to the conventions that have successfully banned chemical and biological weapons.

#### The role of public opinion

Public opinion is extremely important for the actual achievement of complete nuclear abolition. In the first place, the fact that the public is overwhelmingly against the retention of nuclear weapons means that the continuation of nuclear arsenals violates democratic principles. Secondly, the weapons are small enough to be easily hidden. Therefore the help of "whistle-blowers" will be needed to help inspection teams to make sure that no country violates its agreement to irreversibly destroy every atomic bomb. What is needed is a universal recognition that nuclear weapons are an absolute evil, and that their continued existence is a threat to human civilization and to the life of every person on the planet.

Our aim must be to delegitimize nuclear weapons, in much the same way that unnecessary greenhouse gas emissions have recently been delegitimized, or cigarette smoking delegitimized, or racism delegitimized. This should be an easy task because of the essentially genocidal nature of nuclear weapons. For half a century, ordinary people have been held as hostages, never knowing from day to day whether their own lives and the lives of those they love would suddenly be sacrificed on the altar of thermonuclear nationalism and power politics. We must let the politicians know that we are no longer willing to be hostages; and we must also accept individual responsibility for reporting violations of



Figure 5.13: Women Strike for Peace during the Cuban Missile Crisis in 1962. (Public domain)

international treaties, although our own nation might be the violator.

Most of us grew up in schools where we were taught that duty to our nation was the highest duty; but the times we live in today demand a change of heart, a higher loyalty to humanity as a whole. If the mass media cooperate in delegitimizing nuclear weapons, if educational systems cooperate and if religions <sup>3</sup> cooperate, the change of heart that we need - the global ethic that we need - can quickly be achieved.

## Complete abolition of nuclear weapons

Although the Cold War has ended, the danger of a nuclear catastrophe is greater today than ever before. There are almost 16,000 nuclear weapons in the world today, of which

 $<sup>^{3}</sup>$ As an example of the role that religions can play, we can consider the Buddhist organization Soka Gakkai International (SGI), which has 12 million members throughout the world. SGIs President Daisaku Ikeda has declared nuclear weapons to be an absolute evil and for more than 50 years the organization has worked for their abolition.

more than 90 percent are in the hands of Russia and the United States. About 2,000 of these weapons are on hair-trigger alert, meaning that whoever is in charge of them has only a few minutes to decide whether the signal indicating an attack is real, or an error. The most important single step in reducing the danger of a disaster would be to take all weapons off hair-trigger alert.

Bruce G. Blair, Brookings Institute, has remarked "It is obvious that the rushed nature of the process, from warning to decision to action, risks causing a catastrophic mistake... This system is an accident waiting to happen." Fred Ikle of the Rand Corporation has written, 'But nobody can predict that the fatal accident or unauthorized act will never happen. Given the huge and far-flung missile forces, ready to be launched from land and sea on on both sides, the scope for disaster by accident is immense... In a matter of seconds, through technical accident or human failure, mutual deterrence might thus collapse."

Although their number has been substantially reduced from its Cold War maximum, the total explosive power of todays weapons is equivalent to roughly half a million Hiroshima bombs. To multiply the tragedy of Hiroshima and Nagasaki by a factor of half a million changes the danger qualitatively. What is threatened today is the complete breakdown of human society.

There is no defense against nuclear terrorism. We must remember the remark of U.N. Secretary General Kofi Annan after the 9/11/2001 attacks on the World Trade Center. He said, 'This time it was not a nuclear explosion". The meaning of his remark is clear: If the world does not take strong steps to eliminate fissionable materials and nuclear weapons, it will only be a matter of time before they will be used in terrorist attacks on major cities. Neither terrorists nor organized criminals can be deterred by the threat of nuclear retaliation, since they have no territory against which such retaliation could be directed. They blend invisibly into the general population. Nor can a "missile defense system" prevent terrorists from using nuclear weapons, since the weapons can be brought into a port in any one of the hundreds of thousands of containers that enter on ships each year, a number far too large to be checked exhaustively.

As the number of nuclear weapon states grows larger, there is an increasing chance that a revolution will occur in one of them, putting nuclear weapons into the hands of terrorist groups or organized criminals. Today, for example, Pakistans less-than-stable government might be overthrown, and Pakistans nuclear weapons might end in the hands of terrorists. The weapons might then be used to destroy one of the worlds large coastal cities, having been brought into the port by one of numerous container ships that dock every day. Such an event might trigger a large-scale nuclear conflagration.

Today, the world is facing a grave danger from the reckless behavior of the government of the United States, which recently arranged a coup that overthrew the elected government of Ukraine. Although Victoria Nulands December 13, 2013 speech talks much about democracy, the people who carried out the coup in Kiev can hardly be said to be democracy's best representatives. Many belong to the Svoboda Party, which had its roots in the Social-National Party of Ukraine (SNPU). The name was an intentional reference to the Nazi Party in Germany.

It seems to be the intention of the US to establish NATO bases in Ukraine, no doubt

armed with nuclear weapons. In trying to imagine how the Russians feel about this, we might think of the US reaction when a fleet of ships sailed to Cuba in 1962, bringing Soviet nuclear weapons. In the confrontation that followed, the world was bought very close indeed to an all-destroying nuclear war. Does not Russia feel similarly threatened by the thought of hostile nuclear weapons on its very doorstep? Can we not learn from the past, and avoid the extremely high risks associated with the similar confrontation in Ukraine today?

In general, aggressive interventions, in Iran, Syria, Ukraine, the Korean Peninsula and elsewhere, all present dangers for uncontrollable escalation into large and disastrous conflicts, which might potentially threaten the survival of human civilization.

Few politicians or military figures today have any imaginative understanding of what a war with thermonuclear weapons would be like. Recent studies have shown that in a nuclear war, the smoke from firestorms in burning cities would rise to the stratosphere where it would remain for a decade, spreading throughout the world, blocking sunlight, blocking the hydrological cycle and destroying the ozone layer. The effect on global agriculture would be devastating, and the billion people who are chronically undernourished today would be at risk. Furthermore, the tragedies of Chernobyl and Fukushima remind us that a nuclear war would make large areas of the world permanently uninhabitable because of radioactive contamination. A full-scale thermonuclear war would be the ultimate ecological catastrophe. It would destroy human civilization and much of the biosphere.

One can gain a small idea of the terrible ecological consequences of a nuclear war by thinking of the radioactive contamination that has made large areas near to Chernobyl and Fukushima uninhabitable, or the testing of hydrogen bombs in the Pacific, which continues to cause cancer, leukemia and birth defects in the Marshall Islands more than half a century later.

The United States tested a hydrogen bomb at Bikini in 1954. Fallout from the bomb contaminated the island of Rongelap, one of the Marshall Islands 120 kilometers from Bikini. The islanders experienced radiation illness, and many died from cancer. Even today, half a century later, both people and animals on Rongelap and other nearby islands suffer from birth defects. The most common defects have been ''jelly fish babies", born with no bones and with transparent skin. Their brains and beating hearts can be seen. The babies usually live a day or two before they stop breathing.

A girl from Rongelap describes the situation in the following words: ' 'I cannot have children. I have had miscarriages on seven occasions... Our culture and religion teach us that reproductive abnormalities are a sign that women have been unfaithful. For this reason, many of my friends keep quiet about the strange births that they have had. In privacy they give birth, not to children as we like to think of them, but to things we could only describe as octopuses, apples, turtles and other things in our experience. We do not have Marshallese words for these kinds of babies, because they were never born before the radiation came."

The Republic of the Marshall Islands is suing the nine countries with nuclear weapons at the International Court of Justice at The Hague, arguing they have violated their legal obligation to disarm. The Guardian reports that ' 'In the unprecedented legal action, comprising nine separate cases brought before the ICJ on Thursday, the Republic of the Marshall Islands accuses the nuclear weapons states of a 'flagrant denial of human justice. It argues it is justified in taking the action because of the harm it suffered as a result of the nuclear arms race.

The Pacific chain of islands, including Bikini Atoll and Enewetak, was the site of 67 nuclear tests from 1946 to 1958, including the Bravo shot, a 15-megaton device equivalent to a thousand Hiroshima blasts, detonated in 1954. The Marshallese islanders say they have been suffering serious health and environmental effects ever since.

The island republic is suing the five 'established nuclear weapons states recognized in the 1968 nuclear non-proliferation treaty (NPT), the US, Russia (which inherited the Soviet arsenal), China, France and the UK, as well as the three countries outside the NPT who have declared nuclear arsenals: India, Pakistan and North Korea, and the one undeclared nuclear weapons state, Israel. The Republic of the Marshall Islands is not seeking monetary compensation, but instead it seeks to make the nuclear weapon states comply with their legal obligations under Article VI of the Nuclear Nonproliferation Treaty and the 1996 ruling of the International Court of Justice.

The Nuclear Age Peace Foundation (NAPF) is a consultant to the Marshall Islands on the legal and moral issues involved in bringing this case. David Krieger, President of NAPF, upon hearing of the motion to dismiss the case by the U.S. responded, ''The U.S. government is sending a terrible message to the world, that is, that U.S. courts are an improper venue for resolving disputes with other countries on U.S. treaty obligations. The U.S. is, in effect, saying that whatever breaches it commits are all right if it says so. That is bad for the law, bad for relations among nations, bad for nuclear non-proliferation and disarmament, and not only bad, but extremely dangerous for U.S. citizens and all humanity."

The RMI has appealed the U.S. attempt to reject its suit in the U.S, Federal Court, and it will continue to sue the nine nuclear nations in the International Court of Justice. Whether or not the suits succeed in making the nuclear nations comply with international law, attention will be called to the fact the nine countries are outlaws. In vote after vote in the United Nations General Assembly, the peoples of the world have shown how deeply they long to be free from the menace of nuclear weapons. Ultimately, the tiny group of power-hungry politicians must yield to the will of the citizens whom they are at present holding as hostages.

It is a life-or-death question. We can see this most clearly when we look far ahead. Suppose that each year there is a certain finite chance of a nuclear catastrophe, let us say 2 percent. Then in a century the chance of survival will be 13.5 percent, and in two centuries, 1.8 percent, in three centuries, 0.25 percent, in 4 centuries, there would only be a 0.034 percent chance of survival and so on. Over many centuries, the chance of survival would shrink almost to zero. Thus by looking at the long-term future, we can clearly see that if nuclear weapons are not entirely eliminated, civilization will not survive.

Civil society must make its will felt. A thermonuclear war today would be not only genocidal but also omnicidal. It would kill people of all ages, babies, children, young people, mothers, fathers and grandparents, without any regard whatever for guilt or innocence. Such a war would be the ultimate ecological catastrophe, destroying not only human civilization but also much of the biosphere. Each of us has a duty to work with dedication to prevent it.

One important possibility for progress on the seemingly intractable issue of nuclear disarmament would be for a nation or group of nations to put forward a proposal for a Nuclear Weapons Convention for direct vote on the floor of the UN General Assembly. It would almost certainly be adopted by a massive majority. I believe that such a step would be a great achievement, even if bitterly opposed by some of the nuclear weapons states. When the will of the majority of the worlds peoples is clearly expressed in an international treaty, even if the treaty functions imperfectly, the question of legality is clear. Everyone can see which states are violating international law. In time, world public opinion will force the criminal states to conform with international law.

In the case of a Nuclear Weapons Convention, world public opinion would have especially great force. It is generally agreed that a full-scale nuclear war would have disastrous effects, not only on belligerent nations but also on neutral countries. Mr. Javier Pérez de Cuéllar , former Secretary-General of the United Nations, emphasized this point in one of his speeches: "I feel", he said, ' 'that the question may justifiably be put to the leading nuclear powers: by what right do they decide the fate of humanity? From Scandinavia to Latin America, from Europe and Africa to the Far East, the destiny of every man and woman is affected by their actions. No one can expect to escape from the catastrophic consequences of a nuclear war on the fragile structure of this planet. …"

' 'No ideological confrontation can be allowed to jeopardize the future of humanity. Nothing less is at stake: todays decisions affect not only the present; they also put at risk succeeding generations. Like supreme arbiters, with our disputes of the moment, we threaten to cut off the future and to extinguish the lives of innocent millions yet unborn. There can be no greater arrogance. At the same time, the lives of all those who lived before us may be rendered meaningless; for we have the power to dissolve in a conflict of hours or minutes the entire work of civilization, with all the brilliant cultural heritage of humankind.

"...In a nuclear age, decisions affecting war and peace cannot be left to military strategists or even to governments. They are indeed the responsibility of every man and woman. And it is therefore the responsibility of all of us... to break the cycle of mistrust and insecurity and to respond to humanity's yearning for peace."

The eloquent words of Javier Pérez de Cuéllar express the situation in which we now find ourselves: Accidental nuclear war, nuclear terrorism, insanity of a person in a position of power, or unintended escalation of a conflict, could at any moment plunge our beautiful world into a catastrophic thermonuclear war which might destroy not only human civilization but also much of the biosphere.

A model Nuclear Weapons Convention already exists. It was drafted in 1996 and updated in 2007 by three NGOs: International Association of Lawyers Against Nuclear Arms, International Network of Engineers and Scientists Against Nuclear Proliferation and International Physicians for the Prevention of Nuclear War. The Nuclear Weapons Convention (NWC) can be downloaded in many languages from the website of Unfold Zero. It could be put to a direct vote at the present session of the UN General Assembly. The mechanism for doing this could exactly parallel the method by which the Arms Trade Treaty was adopted in 2013. The UN Ambassador of Costa Rica could send a copy of the NWC to Secretary General Ban Ki-moon, asking him, on behalf of Costa Rica, Mexico and Austria to put it to a swift vote in the General Assembly.

There is strong evidence that the NWC would be passed by a large majority. For example, Humanitarian Initiative Joint Statement of 2015 was endorsed by 159 governments. Furthermore, the consensus document of the NPT Review Conference of 2010, endorsed by 188 state parties, contains the following sentence: 'The Conference expresses its deep concern at the humanitarian consequences of any use of nuclear weapons and reaffirms the need for all States at all times to comply with applicable international law, including international humanitarian law".

We can expect that the adoption of a Nuclear Weapons Convention will be opposed by the states that currently possess these weapons. One reason for this is the immense profits that suppliers make by 'modernizing" nuclear arsenals. For example, the Arms Control Association states 'The U.S. military is in the process of modernizing all of its existing strategic delivery systems and refurbishing the warheads they carry to last for the next 30-50 years." It adds 'Three independent estimates put the expected total cost over the next 30 years at as much as \$1 trillion." We should notice that these plans for long-term retention of nuclear weapons are blatant violations of Article VI of the NPT.

Money is often the motive for crimes, and in this case, a vast river of money is driving us in the direction of a catastrophic nuclear war. If we wait for the approval of the nuclear weapon states, we will have to wait forever, and the general public, whose active help we need in abolishing nuclear weapons, will feel more and more helpless and powerless. To prevent this, we need concrete progress rather than endless delay.

There are strong precedents for the adoption of the NWC against the opposition of powerful states. The Arms Trade Treaty is one precedent, the International Criminal Court is another and the Ottawa Treaty is a third.

The adoption of an Arms Trade Treaty is a great step forward; the adoption of the ICC, although its operation is imperfect, is also a great step forward, and likewise, the Antipersonnel Land-Mine Convention is a great step forward. In my opinion, the adoption of a Nuclear Weapons Convention, even in the face of powerful opposition, would also be a great step forward. When the will of the majority of the worlds peoples is clearly expressed in an international treaty, even if the treaty functions imperfectly, the question of legality is clear. Everyone can see which states are violating international law. In time, world public opinion will force the criminal states to conform to the law.

#### REFORMING THE UNITED NATIONS

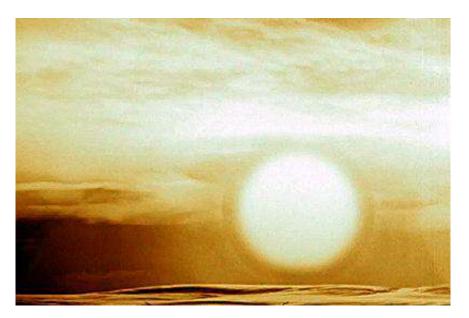


Figure 5.14: Fireball of the Tsar Bomba (RDS-220), the largest weapon ever detonated (1961). Fission-fusion-fission bombs of almost unlimited power can be constructed by adding a layer of inexpensive ordinary uranium outside a core containing a fission-fusion bomb. Such a bomb would completely destroy a city even if it missed the target by 50 kilometers. (Fair use: "Tsar Bomba", Wikipedia)

# 5.4 The Nuclear Weapons Convention

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On July 7, 2017, a treaty banning nuclear weapons was adopted by an overwhelming majority at the United Nations General Assembly [34]. Although opposed by all of the nuclear weapon states, the treaty is a great achievement. Here are the first few articles:

# Article 1: Prohibitions

- 1. Each State Party undertakes never under any circumstances to:
  - (a) Develop, test, produce, manufacture, otherwise acquire, possess, or stockpile nuclear weapons or other nuclear explosive devices.
  - (b) Transfer to any recipient whatsoever nuclear weapons or other nuclear explosive devices or control over such weapons or explosive devices, directly or indirectly.
  - (c) Receive the transfer of or control over nuclear weapons or other nuclear explosive devices directly or indirectly.

<sup>&</sup>lt;sup>4</sup>https://www.un.org/disarmament/ptnw/ http://www.abolition2000.org/en/

- (d) Use or threaten to use nuclear weapons or other nuclear explosive devices.
- (e) Assist, encourage, or induce, in any way, anyone to engage in any activity prohibited to a state party.

# 5.5 ICAN receives the Nobel Peace Prize

The International Campaign to Abolish Nuclear Weapons, abbreviated ICAN, is a coalition of 468 NGO's in 101 countries. The purpose of ICAN is to change the focus in the disarmament debate to "the the humanitarian threat posed by nuclear weapons, drawing attention to their unique destructive capacity, their catastrophic health and environmental consequences, their indiscriminate targeting, the debilitating impact of a detonation on medical infrastructure and relief measures, and the long-lasting effects of radiation on the surrounding area."

ICAN was founded in 2007 by the International Physicians for the Prevention of Nuclear War, an organization which itself received a Nobel Peace Prize in 1985. IPPNW was inspired by the success of the campaign that achieved the Ottawa Treaty in 1997, a treaty which banned antipersonnel land-mines against bitter opposition from the worst offenders. Thus, from the start. ICAN envisioned a treaty passed and without the participation or signatures of the nuclear weapons states. ICAN believed that such a treaty would have the great value of unambiguously underlining the illegality, immorality and omnicidal nature of nuclear weapons. Nuclear weapons states would eventually be forced to yield to the will of the vast majority of humankind.

On July 7, 2017, the Treaty on the Prohibition of Nuclear Weapons was adopted by an overwhelming majority, 122 to 1, by the United Nations General Assembly. The adoption of the treaty, a milestone in humanity's efforts to rid itself of nuclear insanity, was to a large extent due to the efforts of ICAN's participating organizations.

On December 10, 2017 ICAN's efforts were recognized by the award of the Nobel Peace Prize. Part of the motivation for the award was the fact that the threat of a thermonuclear global catastrophe is higher today than it has been at any time since the Cuban Missile Crisis. Because of the belligerent attitudes and mental instability of Donald Trump and Kim Jong Un, the end of human civilization and much of the biosphere is, in the words of Beatrice Fihn, "only a tantrum away".



Figure 5.15: From left to right: Berit Reiss-Andersen, Chairman of the Norwegian Nobel Committee, Setsuko Thurlow, an 85-year-old survivor of the 1945 atomic bombing of Hiroshima, and ICAN Executive Director Beatrice Fihn.



Figure 5.16: Celebrating the award.

# 5.6 The ICAN Nobel Lecture by Beatrice Fihn

Your Majesties, Members of the Norwegian Nobel Committee, Esteemed guests,

Today, it is a great honour to accept the 2017 Nobel Peace Prize on behalf of thousands of inspirational people who make up the International Campaign to Abolish Nuclear Weapons.

Together we have brought democracy to disarmament and are reshaping international law.

We most humbly thank the Norwegian Nobel Committee for recognizing our work and giving momentum to our crucial cause.

We want to recognize those who have so generously donated their time and energy to this campaign.

We thank the courageous foreign ministers, diplomats, Red Cross and Red Crescent staff, UN officials, academics and experts with whom we have worked in partnership to advance our common goal.

And we thank all who are committed to ridding the world of this terrible threat.

At dozens of locations around the world - in missile silos buried in our earth, on submarines navigating through our oceans, and aboard planes flying high in our sky - lie 15,000 objects of humankind's destruction.

Perhaps it is the enormity of this fact, perhaps it is the unimaginable scale of the consequences, that leads many to simply accept this grim reality. To go about our daily lives with no thought to the instruments of insanity all around us.

For it is insanity to allow ourselves to be ruled by these weapons. Many critics of this movement suggest that we are the irrational ones, the idealists with no grounding in reality. That nuclear-armed states will never give up their weapons.

But we represent the only rational choice. We represent those who refuse to accept nuclear weapons as a fixture in our world, those who refuse to have their fates bound up in a few lines of launch code.

Ours is the only reality that is possible. The alternative is unthinkable.

The story of nuclear weapons will have an ending, and it is up to us what that ending will be.

Will it be the end of nuclear weapons, or will it be the end of us?

One of these things will happen.

The only rational course of action is to cease living under the conditions where our mutual destruction is only one impulsive tantrum away.

Today I want to talk of three things: fear, freedom, and the future.

By the very admission of those who possess them, the real utility of nuclear weapons is in their ability to provoke fear. When they refer to their "deterrent" effect, proponents of nuclear weapons are celebrating fear as a weapon of war.

They are puffing their chests by declaring their preparedness to exterminate, in a flash, countless thousands of human lives.

Nobel Laureate William Faulkner said when accepting his prize in 1950, that "There is only the question of 'when will I be blown up?" But since then, this universal fear has given way to something even more dangerous: denial. Gone is the fear of Armageddon in an instant, gone is the equilibrium between two blocs that was used as the justification for deterrence, gone are the fallout shelters.

But one thing remains: the thousands upon thousands of nuclear warheads that filled us up with that fear.

The risk for nuclear weapons use is even greater today than at the end of the Cold War. But unlike the Cold War, today we face many more nuclear armed states, terrorists, and cyber warfare. All of this makes us less safe.

Learning to live with these weapons in blind acceptance has been our next great mistake.

Fear is rational. The threat is real. We have avoided nuclear war not through prudent leadership but good fortune. Sooner or later, if we fail to act, our luck will run out.

A moment of panic or carelessness, a misconstrued comment or bruised ego, could easily lead us unavoidably to the destruction of entire cities. A calculated military escalation could lead to the indiscriminate mass murder of civilians.

If only a small fraction of today's nuclear weapons were used, soot and smoke from the firestorms would loft high into the atmosphere - cooling, darkening and drying the Earth's surface for more than a decade.

It would obliterate food crops, putting billions at risk of starvation.

Yet we continue to live in denial of this existential threat.

But Faulkner in his Nobel speech also issued a challenge to those who came after him. Only by being the voice of humanity, he said, can we defeat fear; can we help humanity endure.

ICAN's duty is to be that voice. The voice of humanity and humanitarian law; to speak up on behalf of civilians. Giving voice to that humanitarian perspective is how we will create the end of fear, the end of denial. And ultimately, the end of nuclear weapons.

That brings me to my second point: freedom.

As the International Physicians for the Prevention of Nuclear War, the first ever antinuclear weapons organization to win this prize, said on this stage in 1985:

"We physicians protest the outrage of holding the entire world hostage. We protest the moral obscenity that each of us is being continuously targeted for extinction."

Those words still ring true in 2017.

We must reclaim the freedom to not live our lives as hostages to imminent annihilation.

Man - not woman! - made nuclear weapons to control others, but instead we are controlled by them.

They made us false promises. That by making the consequences of using these weapons so unthinkable it would make any conflict unpalatable. That it would keep us free from war.

But far from preventing war, these weapons brought us to the brink multiple times throughout the Cold War. And in this century, these weapons continue to escalate us towards war and conflict.

In Iraq, in Iran, in Kashmir, in North Korea. Their existence propels others to join the nuclear race. They don't keep us safe, they cause conflict.

As fellow Nobel Peace Laureate, Martin Luther King Jr, called them from this very stage in 1964, these weapons are "both genocidal and suicidal".

#### 5.6. THE ICAN NOBEL LECTURE BY BEATRICE FIHN

They are the madman's gun held permanently to our temple. These weapons were supposed to keep us free, but they deny us our freedoms.

It's an affront to democracy to be ruled by these weapons. But they are just weapons. They are just tools. And just as they were created by geopolitical context, they can just as easily be destroyed by placing them in a humanitarian context.

That is the task ICAN has set itself - and my third point I wish to talk about, the future. I have the honour of sharing this stage today with Setsuko Thurlow, who has made it her life's purpose to bear witness to the horror of nuclear war.

She and the hibakusha were at the beginning of the story, and it is our collective challenge to ensure they will also witness the end of it.

They relive the painful past, over and over again, so that we may create a better future. There are hundreds of organizations that together as ICAN are making great strides

towards that future.

There are thousands of tireless campaigners around the world who work each day to rise to that challenge.

There are millions of people across the globe who have stood shoulder to shoulder with those campaigners to show hundreds of millions more that a different future is truly possible.

Those who say that future is not possible need to get out of the way of those making it a reality.

As the culmination of this grassroots effort, through the action of ordinary people, this year the hypothetical marched forward towards the actual as 122 nations negotiated and concluded a UN treaty to outlaw these weapons of mass destruction.

The Treaty on the Prohibition of Nuclear Weapons provides the pathway forward at a moment of great global crisis. It is a light in a dark time.

And more than that, it provides a choice.

A choice between the two endings: the end of nuclear weapons or the end of us.

It is not naive to believe in the first choice. It is not irrational to think nuclear states can disarm. It is not idealistic to believe in life over fear and destruction; it is a necessity.

All of us face that choice. And I call on every nation to join the Treaty on the Prohibition of Nuclear Weapons.

The United States, choose freedom over fear. Russia, choose disarmament over destruction. Britain, choose the rule of law over oppression. France, choose human rights over terror. China, choose reason over irrationality. India, choose sense over senselessness. Pakistan, choose logic over Armageddon. Israel, choose common sense over obliteration. North Korea, choose wisdom over ruin.

To the nations who believe they are sheltered under the umbrella of nuclear weapons, will you be complicity in your own destruction and the destruction of others in your name?

To all nations: choose the end of nuclear weapons over the end of us!

This is the choice that the Treaty on the Prohibition of Nuclear Weapons represents. Join this Treaty.

We citizens are living under the umbrella of falsehoods. These weapons are not keeping us safe, they are contaminating our land and water, poisoning our bodies and holding hostage our right to life. To all citizens of the world: Stand with us and demand your government side with humanity and sign this treaty. We will not rest until all States have joined, on the side of reason.

No nation today boasts of being a chemical weapon state. No nation argues that it is acceptable, in extreme circumstances, to use sarin nerve agent. No nation proclaims the right to unleash on its enemy the plague or polio.

That is because international norms have been set, perceptions have been changed.

And now, at last, we have an unequivocal norm against nuclear weapons.

Monumental strides forward never begin with universal agreement.

With every new signatory and every passing year, this new reality will take hold.

This is the way forward. There is only one way to prevent the use of nuclear weapons: prohibit and eliminate them.

Nuclear weapons, like chemical weapons, biological weapons, cluster munitions and land mines before them, are now illegal. Their existence is immoral. Their abolishment is in our hands.

The end is inevitable. But will that end be the end of nuclear weapons or the end of us? We must choose one.

We are a movement for rationality. For democracy. For freedom from fear.

We are campaigners from 468 organizations who are working to safeguard the future, and we are representative of the moral majority: the billions of people who choose life over death, who together will see the end of nuclear weapons.

Thank you.

# 5.7 The Nobel Lecture continued by Setsuko Thurlow

Your Majesties, Distinguished members of the Norwegian Nobel Committee, My fellow campaigners, here and throughout the world, Ladies and gentlemen,

It is a great privilege to accept this award, together with Beatrice, on behalf of all the remarkable human beings who form the ICAN movement. You each give me such tremendous hope that we can - and will - bring the era of nuclear weapons to an end.

I speak as a member of the family of hibakusha - those of us who, by some miraculous chance, survived the atomic bombings of Hiroshima and Nagasaki. For more than seven decades, we have worked for the total abolition of nuclear weapons.

We have stood in solidarity with those harmed by the production and testing of these horrific weapons around the world. People from places with long-forgotten names, like Moruroa, Ekker, Semipalatinsk, Maralinga, Bikini. People whose lands and seas were irradiated, whose bodies were experimented upon, whose cultures were forever disrupted.

We were not content to be victims. We refused to wait for an immediate fiery end or the slow poisoning of our world. We refused to sit idly in terror as the so-called great powers took us past nuclear dusk and brought us recklessly close to nuclear midnight. We rose up. We shared our stories of survival. We said: humanity and nuclear weapons cannot coexist.

Today, I want you to feel in this hall the presence of all those who perished in Hiroshima and Nagasaki. I want you to feel, above and around us, a great cloud of a quarter million souls. Each person had a name. Each person was loved by someone. Let us ensure that their deaths were not in vain.

I was just 13 years old when the United States dropped the first atomic bomb, on my city Hiroshima. I still vividly remember that morning. At 8:15, I saw a blinding bluish-white flash from the window. I remember having the sensation of floating in the air.

As I regained consciousness in the silence and darkness, I found myself pinned by the collapsed building. I began to hear my classmates' faint cries: "Mother, help me. God, help me."

Then, suddenly, I felt hands touching my left shoulder, and heard a man saying: "Don't give up! Keep pushing! I am trying to free you. See the light coming through that opening? Crawl towards it as quickly as you can." As I crawled out, the ruins were on fire. Most of my classmates in that building were burned to death alive. I saw all around me utter, unimaginable devastation.

Processions of ghostly figures shuffled by. Grotesquely wounded people, they were bleeding, burnt, blackened and swollen. Parts of their bodies were missing. Flesh and skin hung from their bones. Some with their eyeballs hanging in their hands. Some with their bellies burst open, their intestines hanging out. The foul stench of burnt human flesh filled the air.

Thus, with one bomb my beloved city was obliterated. Most of its residents were civilians who were incinerated, vaporized, carbonized - among them, members of my own family and 351 of my schoolmates.

In the weeks, months and years that followed, many thousands more would die, often in random and mysterious ways, from the delayed effects of radiation. Still to this day, radiation is killing survivors.

Whenever I remember Hiroshima, the first image that comes to mind is of my fouryear-old nephew, Eiji - his little body transformed into an unrecognizable melted chunk of flesh. He kept begging for water in a faint voice until his death released him from agony.

To me, he came to represent all the innocent children of the world, threatened as they are at this very moment by nuclear weapons. Every second of every day, nuclear weapons endanger everyone we love and everything we hold dear. We must not tolerate this insanity any longer.

Through our agony and the sheer struggle to survive - and to rebuild our lives from the ashes - we hibakusha became convinced that we must warn the world about these apocalyptic weapons. Time and again, we shared our testimonies.

But still some refused to see Hiroshima and Nagasaki as atrocities - as war crimes. They accepted the propaganda that these were "good bombs" that had ended a "just war". It was this myth that led to the disastrous nuclear arms race - a race that continues to this day.

Nine nations still threaten to incinerate entire cities, to destroy life on earth, to make

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our beautiful world uninhabitable for future generations. The development of nuclear weapons signifies not a country's elevation to greatness, but its descent to the darkest depths of depravity. These weapons are not a necessary evil; they are the ultimate evil.

On the seventh of July this year, I was overwhelmed with joy when a great majority of the world's nations voted to adopt the Treaty on the Prohibition of Nuclear Weapons. Having witnessed humanity at its worst, I witnessed, that day, humanity at its best. We hibakusha had been waiting for the ban for seventy-two years. Let this be the beginning of the end of nuclear weapons.

All responsible leaders will sign this treaty. And history will judge harshly those who reject it. No longer shall their abstract theories mask the genocidal reality of their practices. No longer shall "deterrence" be viewed as anything but a deterrent to disarmament. No longer shall we live under a mushroom cloud of fear.

To the officials of nuclear-armed nations - and to their accomplices under the so-called "nuclear umbrella" - I say this: Listen to our testimony. Heed our warning. And know that your actions are consequential. You are each an integral part of a system of violence that is endangering humankind. Let us all be alert to the banality of evil.

To every president and prime minister of every nation of the world, I beseech you: Join this treaty; forever eradicate the threat of nuclear annihilation.

When I was a 13-year-old girl, trapped in the smouldering rubble, I kept pushing. I kept moving toward the light. And I survived. Our light now is the ban treaty. To all in this hall and all listening around the world, I repeat those words that I heard called to me in the ruins of Hiroshima: "Don't give up! Keep pushing! See the light? Crawl towards it."

Tonight, as we march through the streets of Oslo with torches aflame, let us follow each other out of the dark night of nuclear terror. No matter what obstacles we face, we will keep moving and keep pushing and keep sharing this light with others. This is our passion and commitment for our one precious world to survive.

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# Chapter 6

# **EXAMPLES OF FEDERATIONS**

# 6.1 Federations, past, present and future

A federation of states is, by definition, a limited union where the federal government has the power to make laws that are binding on individuals, but where the laws are confined to interstate matters, and where all powers not expressly delegated to the federal government are retained by the individual states. In other words, in a federation each of the member states runs its own internal affairs according to its own laws and customs; but in certain agreed-on matters, where the interests of the states overlap, authority is specifically delegated to the federal government.

For example, if the nations of the world considered the control of narcotics to be a matter of mutual concern; if they agreed to set up a commission with the power to make laws preventing the growing, refinement and distribution of harmful drugs, and the power to arrest individuals for violating those laws, then we would have a world federation in the area of narcotics control.

If the community of nations decided to give the federal authority the additional power to make laws defining the rights and obligations of multinational corporations, and the power to arrest or fine individuals violating those laws, then we would have a world federation with even broader powers; but these powers would still be carefully defined and limited. In setting up a federation, the member states can decide which powers they wish to delegate to it; and all powers not expressly delegated are retained by the individual states.

Since the federal structure seems well suited to a world government with limited and carefully-defined powers that would preserve as much local autonomy as possible, it is worthwhile to look at the histories of a few of the federations. There is much that we can learn from their experiences.

In ancient Greece there were many federations, one example being the Amphictyonic League. This was originally a league of 12 tribes, and it was devoted to regulating religious matters and maintaining shrines. The League had meetings in the spring at the temple of Demeter near Thermopylae and in the autumn at Delphi. The Amphictyonic League is an example of a special-purpose federation. It had authority over certain religious matters,

but all other decisions were taken locally by the members of its constituent tribes.

Another special-purpose federation was the Hanseatic League which flourished in Northern Europe during the 12th-17th centuries. The Hanseatic League began as an association of merchants who were interested in salting and selling the herring catch of the Baltic. This was a profitable business during the late Middle Ages because there were so many fast days on which it was forbidden to eat meat, but permissible to eat fish. At the height of its power, the Hansa included merchants from more than sixty cities, for example merchants from such cities as Bruges, Hamburg, Lubeck, Rostock, Danzig, Riga, Novgorod and Bergen. Each city had its own merchant association, but matters concerning intercity trade were organized by a loose federation, the Hanseatic Diet.

As a final example of a special-purpose federation, we can think of the Universal Postal Union. Prior to the UPU, countries that wished to cooperate with each other in postal matters did so through bilateral treaties. However, this was a clumsy solution, and in 1863 an international postal congress was held at the request of the United States. As a result of the congress, the Treaty of Berne was signed in 1874, creating the General Postal Union. In 1878 it was renamed, and it became the Universal Postal Union. The UPU introduced several innovations:- a more or less uniform flat rate to mail a letter anywhere in the world; equal treatment of foreign and domestic mail; and the retention by each country of the money collected for international postage. After the formation of the UPU, it was no longer necessary for a letter or package to bear the stamps of all the countries through which it would pass, as had previously been the case. The Universal Postal Union has proved to be incredibly robust, and it has usually continued to function well despite the political upheavals and animosities of its constituent members.

From these examples of special-purpose federations we can see that it is possible to limit the authority of a federation to a small domain of activities. However, we can notice in the evolution of the Hanseatic League, a gradual enlargement of federal powers: The League began as an organization of merchants, but it gradually acquired political and military powers, as can be seen from the Hansa's destruction of Copenhagen's castle in 1369.

Let us next turn to the history of nations that have been formed as federations of smaller units. Almost half of the countries of today's world are federations.

The Swiss Federation is an interesting example, because it's regions speak three different languages: German, French and Italian. In 1291, citizens of Uri, Schwyz and Unterwalden, standing on the top of a small mountain called Rütli, swore allegiance to the first Swiss federation with the words "we will be a one and only nation of brothers". During the 14th century, Luzern, Zürich, Glarus, Zug and Bern also joined. Later additions during the 15th and 16th centuries included Fribourg, Solothurn, Basel, Schaffhausen and Appenzell. In 1648 Switzerland declared itself to be an independent nation, and in 1812, the Swiss Federation declared its neutrality. In 1815, the French-speaking regions Valais, Neuchatel and Genéve were added, giving Switzerland its final boundaries.

The Federal Constitution of United States of America is one of the most important and influential constitutions in history. It later formed a model for many other governments, especially in South America. The example of the United States is especially interesting because the original union of states formed by the Articles of Confederation in 1777 proved to be too weak, and it had to be replaced eleven years later by a federal constitution. Additional lessons can be learned from the tragedy of the American Civil War.

During the revolutionary war against England the 13 former colonies sent representatives to a Continental Congress, and on May 10, 1776, the Congress authorized each of the colonies to form its own local provincial government. On July 4, 1776 it published a formal Declaration of Independence. The following year, the Congress adopted the Articles of Confederation defining a government of the new United States of America. The revolutionary war continued until 1783, when the Treaty of Paris was signed by the combatants, ending the war and giving independence to the United States. However, the Articles of Confederation soon proved to be too weak. The main problem with the Articles was that laws of the Union acted on its member states rather than on individual citizens.

In 1887, a Constitutional Convention was held in Philadelphia with the aim of drafting a new and stronger constitution. In the same year, Alexander Hamilton began to publish the Federalist Papers, a penetrating analysis of the problems of creating a workable government uniting a number of semi-independent states. The key idea of the Federalist Papers is that the coercion of states is neither just nor feasible, and that a government uniting several states must function by acting on individuals. This central idea was incorporated into the Federal Constitution of the United States, which was adopted in 1788. Another important feature of the new Constitution was that legislative power was divided between the Senate, where the states had equal representation regardless of their size, and the House of Representatives, where representation was proportional to the populations of the states. The functions of the executive, the legislature and the judiciary were separated in the Constitution, and in 1789 a Bill of Rights was added.

George Mason, one of the architects of the federal constitution of the United States, believed that "such a government was necessary as could directly operate on individuals, and would punish those only whose guilt required it", while James Madison (another drafter of the U.S. federal constitution) remarked that the more he reflected on the use of force, the more he doubted "the practicability, the justice and the efficacy of it when applied to people collectively, and not individually". Finally, Alexander Hamilton, in his Federalist Papers, discussed the Articles of Confederation with the following words: "To coerce the states is one of the maddest projects that was ever devised... Can any reasonable man be well disposed towards a government which makes war and carnage the only means of supporting itself - a government that can exist only by the sword? Every such war must involve the innocent with the guilty. The single consideration should be enough to dispose every peaceable citizen against such a government... What is the cure for this great evil? Nothing, but to enable the... laws to operate on individuals, in the same manner as those of states do."

The United Nations has a charter analogous to the Articles of Confederation: It acts by attempting to coerce states, a procedure which Alexander Hamilton characterized as "one of the maddest projects that was ever devised". Whether this coercion takes the form of economic sanctions, or whether it takes the form of military intervention, the practicability, the justice and the efficacy of the U.N.'s efforts are hampered because they are applied to people collectively and not one by one. What is the cure for this great evil? "Nothing", Hamilton tells us, "but to enable the laws to act on individuals, in the same manner as those of states do."

In looking at the history of the Articles of Confederation, it is important to remember that the present United Nations Charter is similar to this fatally weak union, that lasted only eleven years, from 1777 to 1788. Like it, the UN attempts to act by coercing states. Although the United Nations Charter has lasted almost sixty years and has been enormously valuable, its weaknesses are also apparent, like those of the Articles. One can conclude that the proper way to reform the United Nations is to make it into a full federation, with the power to make and enforce laws that are binding on individuals.

Because the states were initially distrustful of each other and jealous of their independence, the powers originally granted to the US federal government were minimal. However, as it evolved, the Federal Government of the United States gradually became stronger, and bit by bit it became involved in an increasingly wide range of activities. (We can recall that during the evolution of the Hanseatic League, the League also increased its range of activities.)

What is to be learned from the American Civil War? First we can learn that for a federation to function successfully it requires a very careful division of the powers that are granted to the federal government and those that are retained by the member states. In general, this division should be made by following the principle of subsidiarity, i.e., by the principle that a decision ought to be taken at the lowest level at which there are no important externalities. The American Civil War was caused by a disagreement between North and the South on the division of powers between the Federal Government and the states. A second aspect of the Civil War was that it marked a departure from the main principle of the US Constitution - the principle that coercion of states is neither just nor feasible and that therefore the federal government must act on private citizens. It might be claimed that during the American Civil War, the North successfully coerced the South, but the counterargument is that a conflict which produced a million casualties can hardly be characterized as a success. The lessons of the American Civil War should be borne in mind as we work to reform and improve the United Nations.

The successes and problems of the European Union provide invaluable experience as we consider the measures that will be needed to strengthen and reform the United Nations. On the whole, the EU has been an enormous success, demonstrating beyond question that it is possible to begin with a very limited special-purpose federation and to gradually expand it, judging at each stage whether the cautiously taken steps have been successful. The European Union has today made war between its member states virtually impossible. This goal, now achieved, was in fact the vision that inspired the leaders who initiated the European Coal and Steel Community in 1950.

The European Union is by no means without its critics or without problems, but, as we try to think of what is needed for United Nations reform, these criticisms and problems are just as valuable to us as are the successes of the EU.

Countries that have advanced legislation protecting the rights of workers or protecting the environment complain that their enlightened laws will be nullified if everything is reduced to the lowest common denominator in the EU. This complaint is a valid one, and

#### 6.2. THE TOBIN TAX

two things can be said about it: Firstly, diversity is valuable, and therefore it may be undesirable to homogenize legislation, even if uniform rules make trade easier. Secondly, if certain rules are to be made uniform, it is the most enlightened environmental laws or labor laws that ought to be made the standard, rather than the least enlightened ones. Similar considerations would hold for a reformed and strengthened United Nations.

Another frequently heard complaint about the EU is that it takes decision-making far away from the voters, to a remote site where direct political will of the people can hardly be felt. This criticism is also very valid. Often, in practice, the EU has ignored or misunderstood one of the basic ideas of federalism: A federation is a compromise between the desirability of local self-government, balanced against the necessity of making central decisions on a few carefully selected issues. As few issues as possible should taken to Bruxelles, but there are certain issues that are so intrinsically transnational in their implications that they must be decided centrally. This is the principle of subsidiarity, so essential for the proper operation of federations - local government whenever possible, and only a few central decisions when absolutely necessary. In applying the principle of subsidiarity to a world government of the future, one should also remember that UN reform will take us into new and uncharted territory. Therefore it is prudent to grant only a few carefully chosen powers, one at a time, to a reformed and strengthened UN, to see how these work, and then to cautiously grant other powers, always bearing in mind that wherever possible, local decisions are the best.

We are faced with the challenge of constructing a world government which will preserve the advantages of local self-government while granting certain carefully chosen powers to larger regional or global authorities. Which things should be decided locally, or regionally, and which globally?

Security, and controls on the manufacture and export of armaments will require an effective authority at the global level. It should also be the responsibility of the international community to prevent gross violations of human rights.

Looking towards the future, we can perhaps foresee a time when the United Nations will have been converted to a federation and given the power to make international laws which are binding on individuals. Under such circumstances, true police action will be possible, incorporating all of the needed safeguards for lives and property of the innocent.

One can hope for a future world where public opinion will support international law to such an extent that a new Hitler or Saddam Hussein or a future Milosevic will not be able to organize large-scale resistance to arrest - a world where international law will be seen by all to be just, impartial and necessary - a well-governed global community within which each person will owe his or her ultimate loyalty to humanity as a whole.

## 6.2 The Tobin tax

A strengthened UN would need a reliable source of income to make the organization less dependent on wealthy countries, which tend to give support only to those interventions of which they approve. A promising solution to this problem is the so-called "Tobin tax", named after the Nobel-laureate economist James Tobin of Yale University. Tobin proposed that international currency exchanges should be taxed at a rate between 0.1 and 0.25 percent. He believed that even this extremely low rate of taxation would have the beneficial effect of damping speculative transactions, thus stabilizing the rates of exchange between currencies. When asked what should be done with the proceeds of the tax, Tobin said, almost as an afterthought, "Let the United Nations have it."

The volume of money involved in international currency transactions is so enormous that even the tiny tax proposed by Tobin would provide the United Nations with between 100 billion and 300 billion dollars annually. By strengthening the activities of various UN agencies, such as WHO, UNESCO and FAO, the additional income would add to the prestige of the United Nations and thus make the organization more effective when it is called upon to resolve international political conflicts.

Besides the Tobin tax, other measure have been proposed to increase the income of the United Nations. For example, it has been proposed that income from resources of the sea bed be given to the UN, and that the UN be given the power to tax carbon dioxide emissions. All of the proposals for giving the United Nations an adequate income have been strongly opposed by a few nations<sup>1</sup> that wish to control the UN through its purse strings. However, it is absolutely essential for the future development of the United Nations that the organization be given the power to impose taxes. No true government can exist without this power. It is just as essential as is the power to make and enforce laws that are binding on individuals.

### 6.3 An international police force?

In evaluating the concept of an international police force directly responsible to the United Nations, it is helpful to examine the way in which police act to enforce laws and to prevent violence and crime at local and national levels. Within a community which is characterized by good government, police are not highly armed, nor are they very numerous. Law and order are not maintained primarily by the threat of force, but by the opinion of the vast majority of the citizens that the system of laws is both just and necessary. Traffic stops when the signal light is red and moves when it is green whether or not a policeman is present, because everyone understands why such a system is necessary. Nevertheless, although the vast majority of the citizens in a well-governed community support the system of laws and would never wish to break the law, we all know that the real world is not heaven. The total spectrum of human nature includes evil as well as a good. If there were no police at all, and if the criminal minority were completely unchecked, every citizen would be obliged to be armed. No one's life or property would be safe. Robbery, murder and rape would flourish.

 $<sup>^{1}\</sup>mathrm{especially}$  by the United States, which has threatened to withdraw from the UN if a Tobin tax is introduced

Within a society with a democratic and just government, whose powers are derived from the consent of the governed, a small and lightly armed force of police is able to maintain the system of laws. One reason why this is possible has just been mentioned - the force of public opinion. A second reason is that the law acts on individuals. Since obstruction of justice and the murder of policemen both rank as serious crimes, an individual criminal is usually not able to organize massive resistance against police action.

Edith Wynner, one of the pioneers of the World Federalist movement, lists the following characteristics of police power in a well-governed society:

- 1. "A policeman operates within a framework of organized government having legislative, executive and judicial authority operating on individuals. His actions are guided by a clearly stated criminal code that has the legislative sanction of the community. Should he abuse the authority vested in him, he is subject to discipline and court restraint."
- 2. "A policeman seeing a fight between two men does not attempt to determine which of them is in the right and then help him beat up the one he considers wrong. His function is to restrain violence by both, to bring them before a judge who has authority to determine the rights of the dispute, and to see that the court's decision is carried out."
- 3. "In carrying out his duties, the policeman must apprehend the suspected individual without jeopardizing either the property or the lives of the community where the suspect is to be arrested. And not only is the community safeguarded against destruction of property and loss of life but the rights of the suspect are also carefully protected by an elaborate network of judicial safeguards."

# 6.4 A few concrete steps towards United Nations reform

- 1. Introduce a Tobin tax on all international currency transactions, the proceeds being used to support the United Nations. Other new sources of funds for the UN should also be introduced.
- 2. Strengthen UN agencies, such as the World Health Organization, the Food and Agricultural Organization, UNESCO and the UN Development Programme. The budgets of these agencies should not just be doubled but should be multiplied by a factor of at least twenty. With increased budgets the UN agencies could sponsor research and other actions aimed at solving the world's most pressing problems - AIDS, drugresistant infections diseases, tropical diseases, food insufficiencies, pollution, climate change, alternative energy strategies, population stabilization, peace education, as

well as combating poverty, malnutrition, illiteracy, lack of safe water and so on. Scientists would would be less tempted to find jobs with arms-related industries if offered the chance to work on idealistic projects.

- 3. Give the United Nations its own television channel. Introduce unbiased news programs, cultural programs, and "State of the World" addresses by the UN Secretary General.
- 4. Give the United Nations a Legislature with a reformed voting system. The UN Legislature should have the power to make laws that are binding on individuals.
- 5. Expand the International Criminal Court and increase its range of jurisdiction.
- 6. Prohibit the export of arms and ammunition from industrialized countries to the developing countries.
- 7. Give the UN a very strong, permanent and highly mobile Emergency Force/UN Police Force composed of volunteers from all nations, under the direct command of the Secretary General, The General Assembly, and the International Criminal Court.
- 8. Get rid of the veto in the Security Council.
- 9. Address the problem of third world debt. Reform the World Bank and other UN financial institutions.
- 10. In connection with the problems of abolishing nuclear, chemical, and biological weapons, legislation should be introduced to protect whistleblowers, such as Mordechai Vanunu.

# 6.5 Governments of large nations and global government

The problem of achieving internal peace over a large geographical area is not insoluble. It has already been solved. There exist today many nations or regions within each of which there is internal peace, and some of these are so large that they are almost worlds in themselves. One thinks of China, India, Brazil, Australia, the Russian Federation, the United States, and the European Union. Many of these enormous societies contain a variety of ethnic groups, a variety of religions and a variety of languages, as well as striking contrasts between wealth and poverty. If these great land areas have been forged into peaceful and cooperative societies, cannot the same methods of government be applied globally?

Today there is a pressing need to enlarge the size of the political unit from the nationstate to the entire world. The need to do so results from the terrible dangers of modern weapons and from global economic interdependence. The progress of science has created this need, but science has also given us the means to enlarge the political unit: Our almost miraculous modern communications media, if properly used, have the power to weld all of humankind into a single supportive and cooperative society.

# 6.6 Both EU successes and failures teach us valuable lessons

The successes and problems of the European Union provide invaluable experience as we consider the measures that will be needed to make the United Nations into a federation. On the whole, the EU has been an enormous success, demonstrating beyond question that it is possible to begin with a very limited special-purpose federation and to gradually expand it, judging at each stage whether the cautiously taken steps have been successful.

The European Union has today made was between its member states virtually impossible. This goal, now achieved, was in fact the vision that inspired the leaders who initiated the European Coal and Steel Community in 1950.

The European Union is by no means without its critics or without problems, but, as we try to think of what is needed for United Nations reform, these criticisms and problems are just as valuable to us as are the successes of the EU.

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REFORMING THE UNITED NATIONS

# Chapter 7

# SECRETARY GENERALS OF THE UNITED NATIONS

# 7.1 Trygve Lie

### A Norwegian politician

Trygve Halvdan Lie (1896-1968) was a Norwegian socialist politician who was elected to the Norwegian Parliament in 1937. He held several ministerial posts: Minister of Justice, Minister of Trade and Minister of Supplies.

#### World war II

When Norway was invaded by the Nazis in 1940, Trygve Lie ordered all Norwegian ships to sail to Allied ports. During World War II, Lie held the post of Foreign Minister of the Norwegian government in exile.

#### The San Fransisco Conference

After the war, Lie was the leading Norwegian delegate to the San Francisco Conference that established the United Nations. He was a candidate for the post of President of the UN General Assembly, but lost the election. Later, however, he was elected, by a massive majority, to the post of UN Secretary General.

#### The first United Nations Secretary General

As the first United Nations Secretary General, Trygve Lie worked to define the role that all future occupants of the post would play in world affairs.



Figure 7.1: Trygve Lie in 1938. He was UN Secretary General from 1946 to 1952

# 7.2 Dag Hammarskjöld

#### A Swedish nobleman

Dag Hjalmar Agne Carl Hammarskjöld (1905-1961) was born into a Swedish noble family. His childhood home was Uppsala Castle. His father, Hjalmar Hammarskjöld, was Prime Minister of Sweden from 1914 to 1917.

#### The second United Nations Secretary General

After a brilliant carrer i economics and government, Dag Hammarskjöld was elected Secretary General of the United Nations in 1953. He was 47 years old at the time, and he remains the youngest person ever elected to that position. He was unamously re-elected in 1957.

During his time as Secretary Geeral, Dag Hammarskjöld worked to expand the powers of the United Nations and to increase its effectiveness. He is remembered as one of the very best Secretary Generals in UN history.

#### Was Dag Hammarskjöld assanated?

The most likely answer to this question is yes. Wikipedia gives the following account of his death;

..."According to a dozen witnesses interviewed by Swedish aid worker Göran Björkdahl in the 2000s, Hammarskjöld's plane was shot down by another aircraft. Björkdahl also reviewed previously unavailable archive documents and internal UN communications. He believes that there was an intentional shoot down for the benefit of mining companies like Union Minière. A US intelligence officer who was stationed at an electronic surveillance station in Cyprus stated that he heard a cockpit recording from Ndola. In the cockpit recording a pilot talks of closing in on the DC-6 in which Hammarskjöld was traveling, guns are heard firing, and then the words 'I've hit it'."...

#### Nobel peace prize

Dag Hammarskjöld was posthumously awarded the Nobel Peace Prize in 1961. John F. Kennedy called him "The greatest statesman of our century".



Figure 7.2: Dag Hammarskjöld. He was UN Secretary General from 1953 to 1961.

# 7.3 U Thant

#### Thant's family background

U Thant (1909-1974)<sup>1</sup> was born into a moderately wealthy family of Burmese land-owners and rice merchants, His father, Po Hnit, who had been educated in Calcutta, spoke English very well and had a large library of books in English, which he encouraged his family to read. Thus, as a boy, Thant became an avid reader, and was nick-named "The Philosopher".

#### U Thant's friendship with U Nu

During his university studies, U Thant became a close friend of U Nu, who later became the first prime minister of Burma when Burma gained its independence from England in 1948. Because of this close friendship, U Thant was drawn into Burmese governmental activities, and served in many important positions.

#### The third United Nations Secretary General

When Dag Hammarskjöld was killed, U Thant was appointed as temporary UN Secretary General for the remainder of his term. He performed his duties so well that he was elected for two more terms, Finally, when asked to run for a third term, he refused, and retired, dying of lunc cancer a few years later in 1974.

#### Defusing the Cuban Missile Crisis

The Cuban Missile Crisis of 1962 was a moment when the world came very close to nuclear catastrophe, and U Thant played a critical role in defusing the crisis. U Thant proposed that the United States should give a guarantee the the US would not invade Cuba in exchange for the withdrawal of Soviet nuclear weapons. Kruchchev agreed and Kennedy too, although Kennedy was under intense pressure from the Joint Chiefs of Staff to invade Cuba. With the help of U Thant, the agreement was extended to include the removal of US nuclear weapons form Turkey.

#### Criticizing the United States for the war in Vietnam

U thant was outspoken in his criticism of the US role in the Vietnam war. This decreased his popularity with some people in the United States, but many US citizens who opposed the war applauded his stance.

<sup>&</sup>lt;sup>1</sup>According to Burmese custom, U is an honorific term added to the names of highly respected people

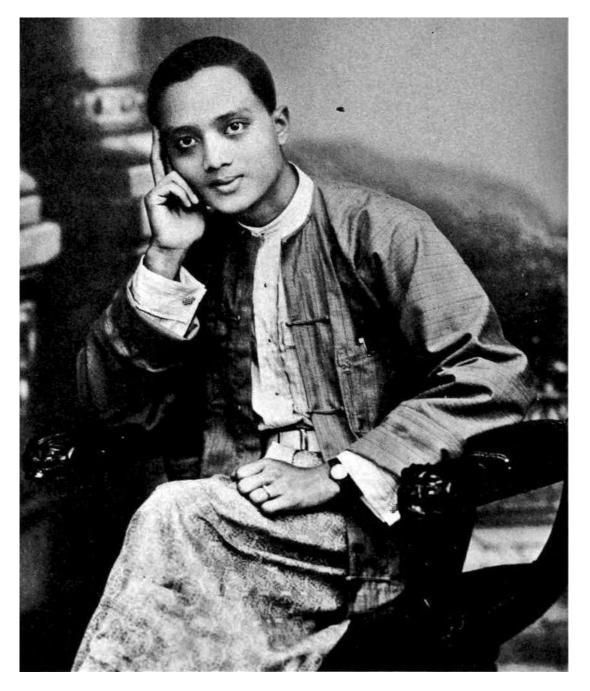


Figure 7.3: Thant as a Rangoon University student in 1927.



Figure 7.4: U Thant. He was UN Secretary General from 1961 to 1971.

# 7.4 Kurt Waldheim

#### Wakdheim's family and education

Kurt Waldheim (1918-2007) had a comfortable muddle-class childhood. His father, who was of Czch origin, was a superintendent of schools in Sankt Andrä-Wördern, near Vienna. Kurt Waldheim was unusually tall: six feet and 4 inches. His father wanted him to sudy medicine, but he chose diplomacy instead. Like the rest of his family, Kurt Waldheim opposed the Nazi anexation of Austria, and he suffered because of this. Among other things, his father was fired from his position as superintendent of schools, and Kurt Waldheim's university scholarship was cancelled. However, he managed to complete his education, earning money by tutoring, and borrowing from relatives.

#### United Nations Secretary General

After finishing his studies in law at the University of Vienna, Kurt Waldheim joined the Austrian diplomatic service. He rose through the ranks, and became the Austrian Ambassador toCanada. Later, he became Austria's permanent representative to the United Nations. He was elected, by accident, to be the United Nations' Secretary General when China, the United States, and the United Kingdom failed to coordinate their vetos, and all three abstained in the third roung of voting.

### President of Austria

Kurt Waldheim was elected President of Austria in 1986. He had previously run for the position and lost, but in 1986 he was successful. He continued as President until 1992.

#### Did Waldheim commit war crimes?

There is some evidence that Kurt Waldheim was associated with war crimes when he served as a Nazi SS officer in Greece and Yugoslavia during World War II. The debate on the truth of this accusation continues.

#### 7.4. KURT WALDHEIM

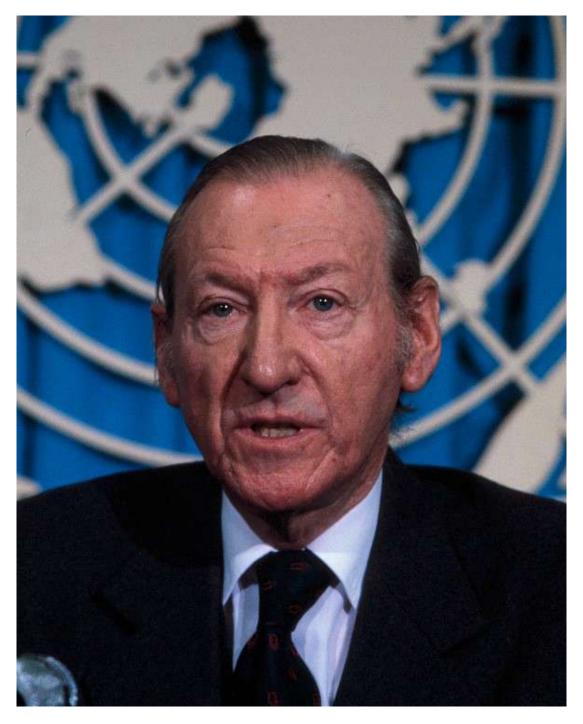


Figure 7.5: Kurt Waldheim. He was UN Secretary General from 1972 to 1981.

# 7.5 Javier Pérez de Cuéllar

#### Family and education

Javier Felipe Ricardo Pérez de Cuéllar de la Guerra (1920-2020) was born into a wealthy Peruvian family of Spanish descent. Ne was educated at the Colegio San AgustÃn, and afterwards at the Pontifical Catholic University of Peru.

#### In Peru's diplomatic service

When he had finished his education, Javier Pérez de Cuéllar entered the Peruvian diplomatic service. After rising through the ranks he became the Peruvian Ambassador to Switzerland in 1964. Later he served as Peruvian Ambassador to the Soviet Union and Poland (1969-1971), and Venezuela (1977-1979).

#### Permanent Representative of Peru at the United Nations

In 1971, Javier Pérez de Cuéllar was appointed to be the permanent representative of Peru at the United Nations. In this capacity he also served as head of the Security Council. Thus he was a familiar figure at the UN when it became necessary to choose a successor to Kurt Waldheim.

#### United Nations Secretary General

Javier Pérez de Cuéllar was selected after a five-week deadlock between the re-election of Kurt Waldheim and China's candidate, Salim Ahmed Salim of Tanzania. He was unanimously elected for a second term. During his time in office, he mediated between Britian and Argentina at the end of the Falklands war, helped the Contadora Group tobring peace to Central America, helped negotiations for the independence of Namibia, mediated in conflicts in Yugoslavia, Serbia and Cyprus, and initiated the World Commission on Environment and Development. When requested to run for a third term, he refused.

### Prime Minister of Peru

Javier Pérez de Cuéllar served briefly as Prime Minister of Peru, from from November 2000 until July 2001. He lived to be 100 years old.



Figure 7.6: Javier Pérez de Cuéllar. He was UN Secretary General from 1982 to 1991.



Figure 7.7: Javier Pérez de Cuéllar and Iranian president Ali Khamenei in Tehran, 1987.

# 7.6 Boutros Boutros-Ghali

#### Family and education

Boutros Boutros-Ghali (1922-2016) was born in Cairo Egypt into a Coptic Christian family. His grandfather and namesake, Boutros Ghali (1846-1910), had been Prime Minister of Egypt from 1908 until his assination in 1910.

Boutros Boutros-Ghali studied at Cairo University, graduating in 1946. He later received a Ph.D. in international law from the University of Paris and in international relations from the Paris Institute of Political Studies.

#### A professor of international law

From 1949 until 1979, Boutros Boutros-Ghali served as Professor of International Law at Cairo University. He became President of the Centre of Political and Strategic Studies in 1975 and President of the African Society of Political Studies in 1980.

#### Boutros Boutros-Ghali's political career

During the presidency of Anwar Sadat, Boutros Boutros-Ghali served as Egypt's Minister of State for Foreign Affairs. He held this office from 1977 until early 1991. He played a role in a peace agreement between Israel and Egypt.

#### Secretary General of the United Nations

In 1991, Boutros Boutros-Ghali was elected to the post of Secretary General of the United Nations. His first term of office coincided with several difficult crises: war in Somalia, the Rwandan genocide, the Angolan Civil War, and war after the breakup of Yugoslavia. Despite his best efforts, Boutros-Ghali was unable to mobilize UN forces quickly enough to prevent the death of half a million people in Rwanda. His reputation became entangled in the larger controversies over the effectiveness of the UN and the role of the United States in the UN. As a result, his second term was vetoed by the United States.

#### Later life

Boutros Boutros-Ghali was appointed to the post of Secretary General of Organisation internationale de la Francophonie, a union of French-speaking nations. It is a global organization that includes 88 member states.

Boutros-Ghali also played an important role in creating Egypt's National Council for Human Rights, and served as its president until 2012. Also he campaigned for a UN Parliament, stressing the necessity of involving citizens of the world more directly in the activities of the United Nations.

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Figure 7.8: Boutros Boutros-Ghali. He was UN Secretary General from 1992 to 1996.



Figure 7.9: Boutros Boutros-Ghali with the Pakastani diplomat Naela Chohan at UNESCO in Paris, 2002.

# 7.7 Kofi Annan

## Family and education

Kofi Atta Annan (1938-2018) was born into an aristocratic family in the Gold Coast (present-day Ghana). Both of his grandfathers as well as his uncle were important chieftans. He studied economics at Macalester College, international relations at the Graduate Institute Geneva, and management at MIT.

### **Diplomatic career**

In 1983 Kofi Annan became the director of administrative management services of the UN Secretariat in New York. In 1987, Annan was appointed as an assistant secretary-general for Human Resources Management and Security Coordinator for the UN system. In 1990, he became Assistant Secretary-General for Program Planning, Budget and Finance, and Control. In 1993, he was appointed Under-Secretary-General in charge of the newly established Department of Peacekeeping Operations.

# Secretary General of the United Nations

Kofi Annan was chosen to succeed Boutros Boutros-Ghali, whose second term had been vetoed by the United States. He served two terms as Secretary General, from 1997 until 2006.

# Annan's recommendations for UN reform

Kofi Annan made numerous recomendations for improving the effectiveness and finances of the United Nations. His proposals stemed both from his education in economics and management, and from his experiece as Assistant Secretary-General for Program Planning, Budget and Finance, and Control.

### 2001 Nobel Peace Prize

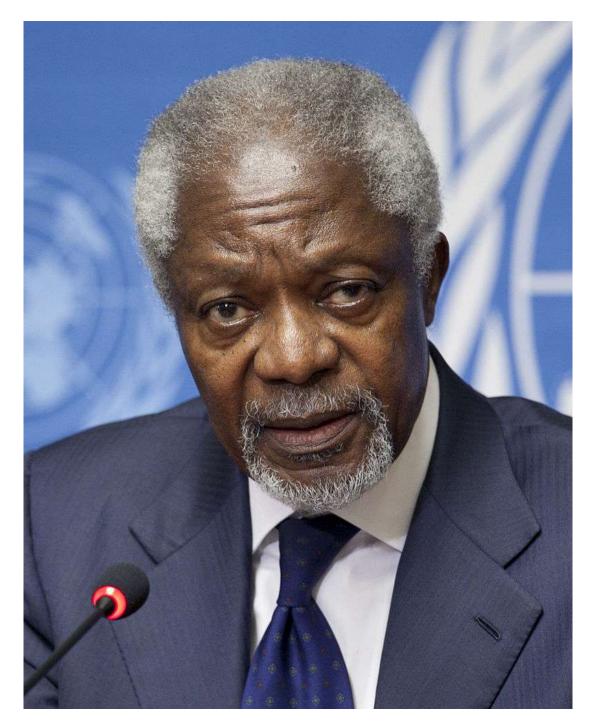


Figure 7.10: Kofi Annan. He was UN Secretary General from 1997 to 2006.

## 7.7. KOFI ANNAN



Figure 7.11: Annan during the South Sudanese independence referendum with fellow elder Jimmy Carter, 2011.

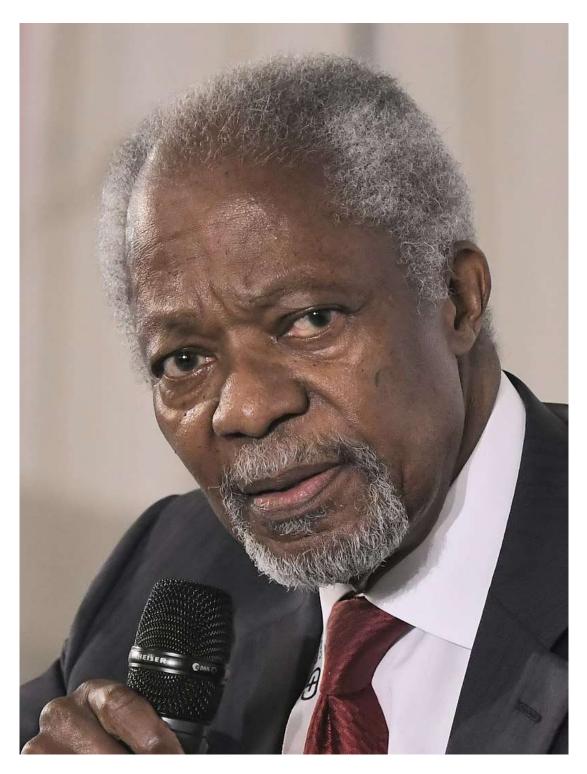


Figure 7.12: Annan during the 54th Munich Security Conference in February 2018.

# 7.8 Ban Ki-moon

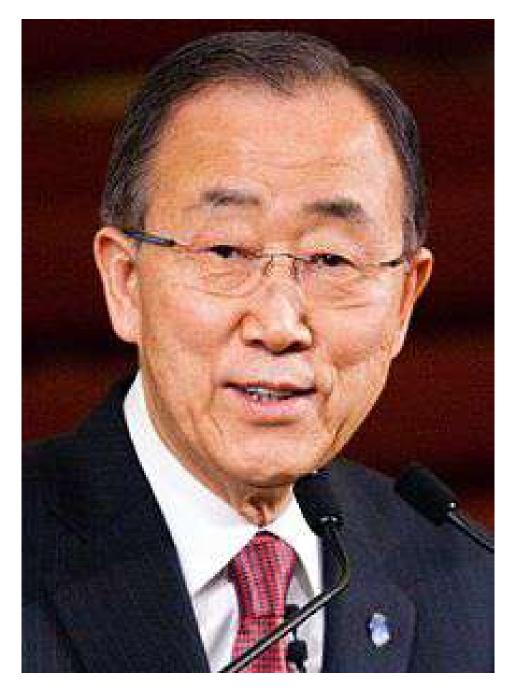


Figure 7.13: Ban Ki-moon. He was UN Secretary General from 2007 to 2016.

# 7.9 António Guterres



Figure 7.14: António Guterres, the current UN Secretary General. His term in office began on January 1, 2017.

## 7.10 Some speeches by António Guterres

### Secretary-General's remarks on Signing of Black Sea Grain Initiative

Your Excellency, President Erdoğan, Excellencies, Ladies and Gentlemen,

Today, there is a beacon on the Black Sea.

A beacon of hope - a beacon of possibility - a beacon of relief – in a world that needs it more than ever.

I want to recognize and thank all those who helped make it happen.

To our hosts, President Erdoğan and the government of Türkiye: Your facilitation and persistence have been essential through every step of this process. Thank you very much.

To the representatives of the Russian Federation and Ukraine: You have overcome obstacles and put aside differences to pave the way for an initiative that will serve the common interests of all.

Promoting the welfare of humanity has been the driving force of these talks. The question has not been what is good for one side or the other. The focus has been on what matters most for the people of our world.

And let there be no doubt - this is an agreement for the world. It will bring relief for developing countries on the edge of bankruptcy and the most vulnerable people on the edge of famine. And it will help stabilize global food prices which were already at record levels even before the war - a true nightmare for developing countries.

Specifically, the initiative we just signed opens a path for significant volumes of commercial food exports from three key Ukrainian ports in the Black Sea -Odesa, Chernomorsk and Yuzhny. The shipment of grain and food stocks into world markets will help bridge the global food supply gap and reduce pressure on high prices.

Excellencies, Ladies and gentlemen, This agreement did not come easily. Since the war started, I have been highlighting that there is no solution to the global food crisis without ensuring full global access to Ukraine's food products and Russian food and fertilizers.

Today we took important steps to achieve this objective. But it has been a long road. In April, after being received by President Erdoğan, I met with President Putin and President Zelenskyy to propose a plan for solutions. We have been working every day since.

It took immense efforts and commitment by all sides and weeks of aroundthe-clock negotiations. That commitment and dedication are even more vital today. This initiative must be fully implemented, because the world so desperately needs it to tackle the global food crisis. We count on the government of Türkiye to maintain its critical role going forward... This is an unprecedented agreement between two parties engaged in bloody conflict. But that conflict continues. People are dying every day. Fighting is raging every day.

The beacon of hope on the Black Sea is shining bright today, thanks to the collective efforts of so many. In these trying and turbulent times for the region and our globe, let that beacon guide the way towards easing human suffering and securing peace.

Thank you.

#### Secretary-General's opening remarks to United Nations Ocean Conference

Excellencies, Distinguished delegates, Dear Friends,...

When we see the Earth from space, we truly appreciate that we live on a blue planet. The ocean connects us all.

Sadly, we have taken the ocean for granted, and today we face what I would call an "Ocean Emergency". We must turn the tide.

Global heating is pushing ocean temperatures to record levels, creating fiercer and more frequent storms. Sea levels are rising. Low-lying island nations face inundation, as do many major coastal cities in the world. The climate crisis is also making the ocean more acidic, which is disrupting the marine food chain. Ever more coral reefs are bleaching and dying. Coastal ecosystems, such as mangroves, seagrasses and wetlands, are being degraded.

Pollution from land is creating vast coastal dead zones. Nearly 80 per cent of wastewater is discharged into the sea without treatment. And some 8 million tons of plastic waste enter the oceans ever year. Without drastic action, this plastic could outweigh all the fish in the oceans by 2050. Plastic waste is now found in the most remote areas and deepest ocean trenches. It kills marine life and is doing major harm to communities that depend on fishing and tourism. One mass of plastic in the Pacific is bigger than France.

Unsustainable fishing practices are also rampant. Overfishing is crippling fish stocks.

So excellencies, we cannot have a healthy planet without a healthy ocean. Our failure to care for the ocean will have ripple effects across the entire 2030 Agenda. The ocean produces more than half of the oxygen we breathe. It is the main source of sustenance for more than one billion people. And industries relating to the ocean employ some 40 million people. And, a healthy and productive ocean is vital to our shared future...

#### The Secretary-General's appeal for global ceasefire

Our world faces a common enemy: COVID-19. The virus does not care about nationality or ethnicity, faction or faith. It attacks all, relentlessly. Meanwhile,

armed conflict rages on around the world. The most vulnerable - women and children, people with disabilities, the marginalized and the displaced - pay the highest price. They are also at the highest risk of suffering devastating losses from COVID-19.

Let's not forget that in war-ravaged countries, health systems have collapsed. Health professionals, already few in number, have often been targeted. Refugees and others displaced by violent conflict are doubly vulnerable.

The fury of the virus illustrates the folly of war. That is why today, I am calling for an immediate global ceasefire in all corners of the world. It is time to put armed conflict on lockdown and focus together on the true fight of our lives.

To warring parties, I say: Pull back from hostilities. Put aside mistrust and animosity. Silence the guns; stop the artillery; end the airstrikes. This is crucial. To help create corridors for life-saving aid. To open precious windows for diplomacy. To bring hope to places among the most vulnerable to COVID-19.

Let us take inspiration from coalitions and dialogue slowly taking shape among rival parties in some parts to enable joint approaches to COVID-19. But we need much more. End the sickness of war and fight the disease that is ravaging our world. It starts by stopping the fighting everywhere. Now.

That is what our human family needs, now more than ever.

#### **Remarks to Major Economies Forum on Energy and Climate**

President Biden, Excellencies,

I thank President Biden for this opportunity. I will be brief and, if you'll allow me, I will be blunt. You represent the major economies - and the major emitters - of the world.

The first duty of leadership is to protect people from clear and present dangers. Now nothing could be more clear or present than the danger of fossil fuel expansion. Even in the short-term, it doesn't make political or economic sense. Yet we seem trapped in a world where fossil fuel producers and financiers have humanity by the throat.

For decades, many in the fossil fuel industry has invested heavily in pseudoscience and public relations - with a false narrative to minimize their responsibility for climate change and undermine ambitious climate policies. They exploited precisely the same scandalous tactics as Big Tobacco decades before. Like tobacco interests, fossil fuel interests and their financial accomplices must not escape responsibility.

The argument of putting climate action aside to deal with domestic problems also rings hollow. Had we invested earlier and massively in renewable energy, we would not find ourselves once again at the mercy of unstable fossil fuel markets. So let's make sure the war in Ukraine is not used to increase that dependency.

Today's most pressing domestic problems - like inflation and gas prices - are themselves climate and fossil fuel problems. Without bolder climate action, these and other related problems are just the tip of a fast-melting iceberg.

The math is simple. The current model of infinite growth in a world of finite physical resources will deliver a permanent triple whammy of inflation, climate chaos and conflict.

The solution is equally clear: we do have infinite resources at our disposal when it comes to energy needs. Wind, sun and tides never run out. f we can successfully replace finite, polluting fossil fuels with infinite renewable resources, we can make the energy equation add up. We can put stable prices and sustainable economic growth within reach.

These renewable energy sources are already cheaper than fossil fuels and create three times more jobs. Renewables not only fight the climate crisis, they support energy security. The time for hedging bets has ended.

The world has gambled on fossil fuels and lost. That is why I have put forward a five-point plan for a renewable energy revolution:

Treat renewable technologies as a freely available global public good.

Expand and diversify renewable energy supply chains.

Shift fossil fuel subsidies to vulnerable people that want to engage in the green economy.

Reform bureaucracies to fast-track approval processes.

And triple public and private investments in renewables to at least \$4 trillion dollars a year.

Excellencies, the climate crisis is our number one emergency. Renewables are the peace plan of the 21st century, together with all the new technologies that President Biden has referred to. I count on your governments to end the age of fossil fuels. The renewables revolution starts now. Thank you.

Secretary-General's address at Columbia University: "The State of the Planet"

President Bollinger, Dear friends, I thank Columbia University for hosting this gathering - and I welcome those joining online around the world.

We meet in this unusual way as we enter the last month of this most unusual year. We are facing a devastating pandemic, new heights of global heating, new lows of ecological degradation and new setbacks in our work towards global goals for more equitable, inclusive and sustainable development. To put it simply, the state of the planet is broken.

Dear friends, humanity is waging war on nature. This is suicidal. Nature always strikes back – and it is already doing so with growing force and fury.

Biodiversity is collapsing. One million species are at risk of extinction. Ecosystems are disappearing before our eyes. Deserts are spreading. Wetlands are being lost. Every year, we lose 10 million hectares of forests. Oceans are overfished – and choking with plastic waste. The carbon dioxide they absorb is acidifying the seas. Coral reefs are bleached and dying.

Air and water pollution are killing 9 million people annually - more than six times the current toll of the pandemic. And with people and livestock encroaching further into animal habitats and disrupting wild spaces, we could see more viruses and other disease-causing agents jump from animals to humans. Let's not forget that 75 per cent of new and emerging human infectious diseases are zoonotic.

Today, two new authoritative reports from the World Meteorological Organization and the United Nations Environment Programme spell out how close we are to climate catastrophe. 2020 is on track to be one of the three warmest years on record globally - even with the cooling effect of this year's La Nina.

The past decade was the hottest in human history. Ocean heat is at record levels. This year, more than 80 per cent of the world's oceans experienced marine heatwaves.

In the Arctic, 2020 has seen exceptional warmth, with temperatures more than 3 degrees Celsius above average - and more than 5 degrees in northern Siberia. Arctic sea ice in October was the lowest on record - and now refreezing has been the slowest on record. Greenland ice has continued its longterm decline, losing an average of 278 gigatons a year. Permafrost is melting and so releasing methane, a potent greenhouse gas.

Apocalyptic fires and floods, cyclones and hurricanes are increasingly the new normal. The North Atlantic hurricane season has seen 30 storms, more than double the long-term average and breaking the record for a full season. Central America is still reeling from two back-to-back hurricanes, part of the most intense period for such storms in recent years. Last year such disasters cost the world \$150 billion.

COVID-19 lockdowns have temporarily reduced emissions and pollution. But carbon dioxide levels are still at record highs - and rising. In 2019, carbon dioxide levels reached 148 per cent of pre-industrial levels. In 2020, the upward trend has continued despite the pandemic. Methane soared even higher - to 260 per cent. Nitrous oxide, a powerful greenhouse gas but also a gas that harms the ozone layer, has escalated by 123 per cent. Meanwhile, climate policies have yet to rise to the challenge. Emissions are 62 per cent higher now than when international climate negotiations began in 1990.

Every tenth of a degree of warming matters. Today, we are at 1.2 degrees of warming and already witnessing unprecedented climate extremes and volatility in every region and on every continent. We are headed for a thundering temperature rise of 3 to 5 degrees Celsius this century. The science is crystal clear: to limit temperature rise to 1.5-degrees Celsius above pre-industrial levels, the

world needs to decrease fossil fuel production by roughly 6 per cent every year between now and 2030. Instead, the world is going in the opposite direction planning an annual increase of 2 per cent.

The fallout of the assault on our planet is impeding our efforts to eliminate poverty and imperiling food security. And it is making our work for peace even more difficult, as the disruptions drive instability, displacement and conflict.

It is no coincidence that seventy per cent of the most climate vulnerable countries are also among the most politically and economically fragile.

It is not happenstance that of the 15 countries most susceptible to climate risks, eight host a United Nations peacekeeping or special political mission. As always, the impacts fall most heavily on the world's most vulnerable people. Those who have done the least to cause the problem are suffering the most. Even in the developed world, the marginalized are the first victims of disasters and the last to recover...

Dear friends, A new world is taking shape. More and more people are recognizing the limits of conventional yardsticks such as Gross Domestic Product, in which environmentally damaging activities count as economic positives. Mindsets are shifting. More and more people are understanding the need for their own daily choices to reduce their carbon footprint and respect planetary boundaries. And we see inspiring waves of social mobilization by young people. From protests in the streets to advocacy on-line; from classroom education to community engagement; from voting booths to places of work. Young people are pushing their elders to do what is right. And we are in a university. This is a moment of truth for people and planet alike...

# Chapter 8

# FEDERALISM AND GLOBAL GOVERNANCE

"To coerce the states is one of the maddest projects that was ever devised... What is the cure for this great evil? Nothing, but to enable the... laws to operate on individuals, in the same manner as those of states do." Alexander Hamilton, 1787

# 8.1 A personal note

I have been a World Federalist ever since 1954. Sixty-eight years ago, I graduated from MIT and went on to do postgraduate work in theoretical physics at the University of Chicago. At that time, my political opinions were not very different from those of my parents, who were Eisenhower-supporting Republicans. I was very much against the institution of war, and in favor of world government. However, I thought that the establishment of a world authority would have to wait until most of the the member states had decent governments.

At the University of Chicago, the general atmosphere was quite liberal, and I may have been influenced by it. But what really changed my mind was hearing a speech by a World Federalist named Vernon Nash. Besides convincing me that a world government ought to be a federation, he also made me see that if we waited until all the member states had governments of which we could approve, we would have waited too long. We need global governance precisely because of faults in the governments of the nations of the world.

Vernon Nash had once been in favor of abolishing the United Nations and starting again from scratch with a World Constitutional Convention. He had justified this position by saying "No one has ever got across a ditch of any size in two jumps". However, other World Federalists had later made him see how impractical his position was, and he finally agreed that gradual reform of the UN was the best way to go forward.

After studying the writings of the World Federalists, I reached beliefs that are very close to the ones that I hold today. I recently expressed these ideas in an article in Cadmus, a journal of the World Academy of Art and Science. You can find the article by typing "John Scales Avery, Cadmus" into a search engine.

But what are the reforms that are needed? After the horrors of World War II, the United Nations was founded to eliminate the institution of war. However, the UN Charter drafted in 1945 was far too weak to achieve this goal because it was a confederation rather than a federation. This was very similar to what happened during the early history of the United States: First a confederation was tried, but it soon proved to be too weak, and it was replaced by the present US federal constitution. The debates that occurred at that time are very relevant to UN reform today.

George Mason, one of the architects of the federal constitution of the United States, believed that "such a government was necessary as could directly operate on individuals, and would punish those only whose guilt required it", while James Madison (another drafter of the U.S. federal constitution) remarked that the more he reflected on the use of force, the more he doubted "the practicability, the justice and the efficacy of it when applied to people collectively, and not individually".

Finally, Alexander Hamilton, in his Federalist Papers, discussed the Articles of Confederation with the following words: "To coerce the states is one of the maddest projects that was ever devised... Can any reasonable man be well disposed towards a government which makes war and carnage the only means of supporting itself - a government that can exist only by the sword? Every such war must involve the innocent with the guilty. The single consideration should be enough to dispose every peaceable citizen against such a government... What is the cure for this great evil? Nothing, but to enable the... laws to operate on individuals, in the same manner as those of states do."

In other words, the essential difference between a confederation and a federation, both of them unions of states, is that a federation has the power to make and to enforce laws that act on individuals, rather than attempting to coerce states (in Hamilton's words, "one of the maddest projects that was ever devised.")

Other reforms are also needed: If the UN is to become an effective World Federation, it will need a reliable source of income to make the organization less dependent on wealthy countries, which tend to give support only to those interventions of which they approve. A promising solution to this problem is the so-called "Tobin tax", named after the Nobel-laureate economist James Tobin of Yale University. Tobin proposed that international currency exchanges should be taxed at a rate between 0.1 and 0.25 percent. He believed that even this extremely low rate of taxation would have the beneficial effect of damping speculative transactions, thus stabilizing the rates of exchange between currencies. When asked what should be done with the proceeds of the tax, Tobin said, almost as an afterthought, "Let the United Nations have it."

The volume of money involved in international currency transactions is so enormous that even the tiny tax proposed by Tobin would provide the United Nations with between 100 billion and 300 billion dollars annually. By strengthening the activities of various UN agencies, the additional income would add to the prestige of the United Nations and thus make the organization more effective when it is called upon to resolve international political conflicts.

The budgets of UN agencies, such as the World Health Organization, the Food and

#### 8.1. A PERSONAL NOTE

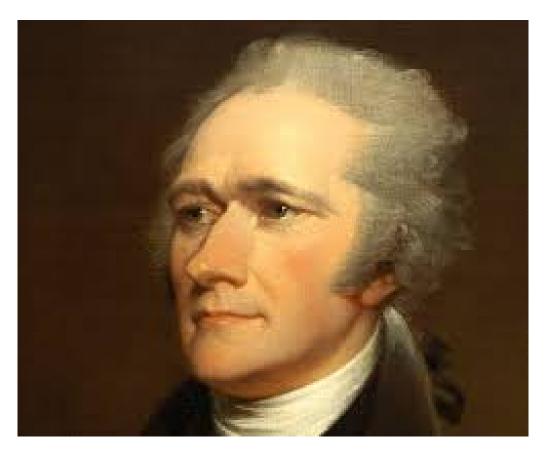


Figure 8.1: Alexander Hamilton believed that "To coerce the states is one of the maddest projects that was ever devised."



Figure 8.2: James Tobin. When asked what should be done with the proceeds of the tax, Tobin said, almost as an afterthought, "Let the United Nations have it."

Agricultural Organization, UNESCO and the UN Development Programme, should not just be doubled but should be multiplied by a factor of at least fifty. With increased budgets the UN agencies could sponsor research and other actions aimed at solving the world's most pressing problems - AIDS, drug-resistant infections diseases, tropical diseases, food insufficiencies, pollution, climate change, alternative energy strategies, population stabilization, peace education, as well as combating poverty, malnutrition, illiteracy, lack of safe water and so on. Scientists would would be less tempted to find jobs with armsrelated industries if offered the chance to work on idealistic projects. The United Nations could be given its own television channel, with unbiased news programs, cultural programs, and "State of the World" addresses by the UN Secretary General.

In addition, the voting system of the United Nations General Assembly needs to be reformed, and the veto power in the Security Council need to be abolished (or alternatively, the Security Council could be abolished).

So in 1954, convinced that war could only be eliminated by making the United Nations into a federation, I became an active World Federalist. In fact, during my stay at the University of Chicago, I became the Membership Chairman for the Chicago Area for the World Association of World Federalists.

## 8.2 Strengthening the United Nations

It is becoming increasingly clear that the concept of the absolutely sovereign nation-state is a dangerous anachronism in a world of thermonuclear weapons, instantaneous communication, and economic interdependence. Probably our best hope for the future lies in developing the United Nations into a World Federation. The strengthened United Nations should have a legislature with the power to make laws that are binding on individuals, and the ability to arrest and try individual political leaders for violations of these laws. The world federation should also have the power of taxation, and the military and legal powers necessary to guarantee the human rights of ethnic minorities within nations.

In 1945, the victors of World War II gathered in San Francisco to draft the United Nations Charter. The tragic experiences of two world wars, during which the lives of 26 million soldiers and 64 million civilians were lost, had convinced them that security based on national military forces must be replaced by a system of collective security. The first paragraph of the Charter states that the primary purpose of the organization is "to maintain international peace and security, and to that end to take effective measures for the prevention and removal of threats to the peace, and for the suppression of acts of aggression and other breaches of the peace, and to bring about by peaceful means, and in conformity with the principles of justice and international law, adjustment or settlement of international disputes or situations which might lead to a breach of the peace."

In practice, the United Nations has developed several effective modes of action peacekeeping, peacemaking, peacebuilding, preventative diplomacy and peace enforcement. Even though the organization has been hampered by Cold War tensions and frequently paralyzed by vetos in the Security Council, it nevertheless has made substantial contributions to global peace by resolving small-scale conflicts and by preventing large-scale ones. The term peacekeeping, in its narrow sense, is applied to operations where U.N. military personnel, often unarmed or only lightly armed, form a buffer between hostile forces in order to maintain a cease-fire. Peacemaking refers to U.N. assistance in the settlement of disputes or the resolution of conflicts.

The term peacebuilding was coined in recent years, and it denotes broad and fundamental efforts to create global conditions which promote peace. Thus peacebuilding includes all areas of international cooperation, including economic, social and humanitarian concerns. For example, U.N. action on problems of poverty, population, pollution, human rights, and the control of terrorism, narcotics and infectious disease all come under the heading of peacebuilding. In addition, the U.N. sometimes acts through preventative diplomacy, an example being the Secretary-General's recent negotiation of an agreement on arms inspection in Iraq. The term peace enforcement denotes active military intervention by the United Nations to stop aggression of one nation against another, for example in the Korean War or the Gulf War. During the half century which has passed since the founding of the United Nations, the need for effective government at the global level has greatly increased. Modern weapons have become so destructive that war is no longer an acceptable method for resolving international disputes. For this reason, and because of the enormous increase in global economic interdependence, we can no longer afford to have unlimited national sovereignty, with anarchy at the global level.

We can clearly see that in the long run, security can only be achieved by an effective system of international law. The United Nations is the only institution whose authority and structure are suited to constructing and enforcing such a system of law at the global level. U.N. membership includes all nations; and the U.N. has had half a century of experience in addressing global problems.

The impartiality and neutrality of the Secretary-General are accepted and recognized, whereas regional organizations such as NATO cannot claim the same degree of impartiality. Thus it is urgent that the present U.N. Charter be made to function more justly and more effectively; and in the long run, the weaknesses of the present U.N. Charter must be corrected.

There are numerous reasons why, during the coming century, war must be abolished as a social institution; and a few of these reasons are as follows: It is extremely important that research funds be used to develop renewable energy sources and to solve other urgent problems now facing humankind, rather than for developing new and more dangerous weapons systems. In spite of the end of the Cold War, the world still spends roughly 2 trillion U.S. dollars per year on armaments. At present, more than 40 percent of all research funds are used for projects related to the arms industry.

Since the Second World War, in spite of the best efforts of the U.N., there have been over 150 armed conflicts; and on any given day, there are an average of 12 wars somewhere in the world. While in earlier epochs it may have been possible to confine the effects of war mainly to combatants, in recent decades the victims of war have increasingly been civilians, and especially children.

Civilian casualties often occur through malnutrition and through diseases which would

be preventable in normal circumstances. Because of the social disruption caused by war, normal supplies of food, safe water and medicine are interrupted, so that populations become vulnerable to famine and epidemics. In the event of a nuclear war, starvation and disease would add greatly to the loss of life caused by the direct effects of nuclear weapons.

The indirect effects of war and the threat of war are also enormous. For example, the World Health Organization lacks funds to carry through an antimalarial programme on as large a scale as would be desirable; but the entire programme could be financed for less than the world spends on armaments in a single day. Five hours of world arms spending is equivalent to the total cost of the 20-year WHO programme which resulted, in 1979, in the eradication of smallpox. With a diversion of funds consumed by three weeks of the military expenditures, the world could create a sanitary water supply for all its people, thus eliminating the cause of more than half of all human illness.

It is often said that we are economically dependent on war-related industries; but if this is so, it is a most unhealthy dependence, analogous to drug-dependence or alcoholism. From a purely economic point of view, it is clearly better to invest in education, roads, railways, reforestation, retooling of factories, development of disease-resistant high-yield wheat varieties, industrial research, research on utilization of solar and geothermal energy, and other elements of future-oriented economic infrastructure, rather than building enormously costly warplanes and other weapons. At worst, the weapons will contribute to the destruction of civilization. At best, they will become obsolete in a few years and will be scrapped. By contrast, investment in future-oriented infrastructure can be expected to yield economic benefits over a long period of time.

It is instructive to consider the example of Japan and of Germany, whose military expenditures were severely restricted after World War II. The impressive post-war development of these two nations can very probably be attributed to the restrictions on military spending which were imposed on them by the peace treaty.

As bad as conventional arms and conventional weapons may be, it is the possibility of a nuclear war that still poses the greatest threat to humanity. One argument that has been used in favor of nuclear weapons is that no sane political leader would employ them. However, the concept of deterrence ignores the possibility of war by accident or miscalculation, a danger that has been increased by nuclear proliferation and by the use of computers with very quick reaction times to control weapons systems.

With the end of the Cold War, the danger of a nuclear war between superpowers has diminished; but because of nuclear proliferation, there is still a substantial danger of such a war in the Middle East or in the India- Pakistan dispute, as well as the danger of nuclear blackmail by terrorists or political fanatics.

Recent nuclear power plant accidents remind us that accidents frequently happen through human and technical failure, even for systems which are considered to be very "safe". We must also remember the time scale of the problem. To assure the future of humanity, nuclear catastrophe must be avoided year after year and decade after decade. In the long run, the safety of civilization cannot be achieved except by the abolition of nuclear weapons, and ultimately the abolition of the institution of war.

In the long run, because of the terrible weapons which have been produced through the misuse of science, and because of the even more destructive weapons which are likely to be devised in the future, the only way that we can insure the survival of civilization is to abolish war as an institution. It seems likely that achievement of this goal will require revision and strengthening of the United Nations Charter. The Charter should not be thought of as cast in concrete for all time. It needs instead to grow with the requirements of our increasingly interdependent global society. We should remember that the Charter was drafted and signed before the first nuclear bomb was dropped on Hiroshima; and it also could not anticipate the extraordinary development of international trade and communication which characterizes the world today. Among the weaknesses of the present U.N. Charter is the fact that it does not give the United Nations the power to make laws which are binding on individuals. At present, in international law, we treat nations as though they were persons: We punish entire nations by sanctions when the law is broken, even when only the leaders are guilty, even though the burdens of the sanctions fall most heavily on the poorest and least guilty of the citizens, and even though sanctions often have the effect of uniting the citizens of a country behind the guilty leaders. To be effective, the United Nations needs a legislature with the power to make laws which are binding on individuals, and the power to to arrest individual political leaders for flagrant violations of international law.

Another weakness of the present United Nations Charter is the principle of "one nation one vote" in the General Assembly. This principle seems to establish equality between nations, but in fact it is very unfair: For example it gives a citizen of China or India less than a thousandth the voting power of a citizen of Malta or Iceland. A reform of the voting system is clearly needed.

The present United Nations Charter contains guarantees of human rights, but there is no effective mechanism for enforcing these guarantees. In fact there is a conflict between the parts of the Charter protecting human rights and the concept of absolute national sovereignty. Recent history has given us many examples of atrocities committed against ethnic minorities by leaders of nation-states, who claim that sovereignty gives them the right to run their internal affairs as they wish, free from outside interference.

One feels that it ought to be the responsibility of the international community to prevent gross violations of human rights, such as the use of poison gas against civilians (to mention only one of the more recent political crimes); and if this is in conflict with the notion of absolute national sovereignty, then sovereignty must yield. In fact, the concept of the absolutely sovereign nation-state as the the supreme political entity is already being eroded by the overriding need for international law. Recently, for example, the Parliament of Great Britain, one of the oldest national parliaments, acknowledged that laws made by the European Community take precedence over English common law.

Today the development of technology has made global communication almost instantaneous. We sit in our living rooms and watch, via satellite, events taking place on the opposite side of the globe. Likewise the growth of world trade has brought distant countries into close economic contact with each other: Financial tremors in Tokyo can shake New York. The impact of contemporary science and technology on transportation and communication has effectively abolished distance in relations between nations. This close contact and interdependence will increasingly require effective international law to prevent conflicts. However, the need for international law must be balanced against the desirability of local self-government. Like biological diversity, the cultural diversity of humankind is a treasure to be carefully guarded. A balance or compromise between these two desirable goals could be achieved by granting only a few carefully chosen powers to a strengthened United Nations with sovereignty over all other issues retained by the member states.

The United Nations has a number of agencies, such as the World Health Organization, the Food and Agricultural Organization, and UNESCO, whose global services give the UN considerable prestige and de facto power. The effectiveness of the UN as a global authority could be further increased by giving these agencies much larger budgets. In order to do this, and at the same time to promote the shift from fossil fuels to renewable energy sources, it has been proposed that the U.N. be given the power to tax CO2 emissions.

The amount of money which could thus be made available for constructive purposes is very large; and a slight increase in the prices of fossil fuels could make a number of renewable energy technologies economically competitive. It has also been proposed that the United Nations should be given the power to impose a small tax on international currency transactions. The amount of money involved in these transactions is so large that even a few hundredths of a percent in tax on each transaction would be sufficient to solve the financial problems of the United Nations. A United Nations tax on air travel has also been proposed.

The United Nations regular budget in 1992 amounted to 1.03 billion U.S. dollars. In addition, UNICEF, the U.N. Development Programme, and the World Food Programme used several billion dollars, but funds for these agencies were raised by voluntary contributions. Finally, in 1992, peacekeeping operations cost the U.N. 2.7 billion dollars. These sums seem very small when they are compared with the 2 trillion dollars which the world spends annually on armaments; and the reluctance of some nations to pay their dues to the U.N. seems shortsighted. It may be that the nations which starve the U.N. financially do so deliberately, in order to make the organization easier to control. They can then give financial support selectively to those interventions of which they approve. For this reason, the provision of a reliable income for the United Nations would have the effect of freeing it from undue influence by any nation, making it more impartial. Impartiality may prove to be the key factor required to give the U.N. the moral authority needed to settle disputes and to maintain peace with a minimum use of force.

The task of building a global political system which is in harmony with modern technology will require our best efforts, but it is not impossible. We can perhaps gain the courage needed for this task by thinking of the history of slavery. The institution of slavery was a part of human culture for so long that it was considered to be an inevitable consequence of human nature; but today slavery has been abolished almost everywhere in the world. The example of the dedicated men and women who worked to abolish slavery can give us courage to approach the even more important task which faces us today - the abolition of war.

### 8.3 Give the United Nations a television channel!

Why doesn't the United Nations have its own global television network?

Such a network could produce an unbiased version of the news. It could broadcast documentary programs on global problems. It could produce programs showing viewers the music, art and literature of other cultures than their own. It could broadcast programs on the history of ideas, in which the contributions of many societies were adequately recognized. At New Year, when people are in the mood to think of the past and the future, the Secretary General of the United Nations could broadcast a "State of the World" message, summarizing the events of the past year and looking forward to the new year, with its problems, and with his recommendations for their solution. A United Nationstelevision network would at least give viewers a choice between programs supporting militarism and consumerism, and programs supporting a global culture of peace and sustainability. At present they have little choice.

#### Subsidiarity

The need for international law must be balanced against the desirability of local selfgovernment. Like biological diversity, the cultural diversity of humankind is a treasure to be carefully guarded. A balance or compromise between these two desirable goals can be achieved by granting only a few carefully chosen powers to a World Federation with sovereignty over all other issues retained by the member states. This leaves us with a question: Which issues should be decided centrally, and which locally?

The present United Nations Charter contains guarantees of human rights, but there is no effective mechanism for enforcing these guarantees. In fact there is a conflict between the parts of the Charter protecting human rights and the concept of absolute national sovereignty. Recent history has given us many examples of atrocities committed against ethnic minorities by leaders of nation-states, who claim that sovereignty gives them the right to run their internal affairs as they wish, free from outside interference. One feels that it ought to be the responsibility of the international community to prevent gross violations of human rights, such as genocide; and if this is in conflict with the concept of national sovereignty, then sovereignty must yield.

In the future, overpopulation and famine are likely to become increasingly difficult and painful problems in several parts of the world. Since various cultures take widely different attitudes towards birth control and family size, the problem of population stabilization seems to be one which should be decided locally. At the same time, aid for local family planning programs, as well as famine relief, might appropriately come from global agencies, such as WHO and FAO. With respect to large-scale migration, it would be unfair for a country which has successfully stabilized its own population, and which has eliminated poverty within its own borders, to be forced to accept a flood of migrants from regions of high fertility. Therefore the extent of immigration should be among those issues to be decided locally.

Security, and controls on the manufacture and export of armaments will require an

#### 8.4. OBSTACLES TO A WORLD FEDERATION

effective authority at the global level.

The steps needed to convert the United Nations into a World Federation can be taken cautiously, one at a time. Having see the results of of a particular step, one can move on to the next. The establishment of the International Criminal Court is an important first step towards a system of international laws that acts on individuals. Another important step would be to give the UN a much larger and more reliable source of income. The establishment of a standing UN emergency military force is another step that ought to be taken in the near future.

#### 8.4 Obstacles to a World Federation

It is easy to write down what is needed to convert the United Nations into a World Federation. But will not the necessary steps towards a future world of peace and law be blocked by the powerholders of today? Not everyone wants peace. Not everyone wants international law.<sup>1</sup>

The United Nations was established at the end of the most destructive war the world had ever seen, and its horrors were fresh in the minds of the delegates to the 1945 San Francisco Conference. The main purpose of the Charter that they drafted was to put an end to the institution of war. It was hoped that as a consequence, the UN would also end the colonial era, since war is needed to maintain the unequal relationships of colonialism. Neither of these things happened. War is still with us, and war is still used to maintain the intolerable economic inequalities of neocolonialism. The fact that military might is still used by powerful industrialized nations to maintain economic hegemony over less developed countries has been amply documented by Professor Michael Klare in his books on Resource Wars.

Today 2.7 billion people live on less than \$2 a day - 1.1 billion on less than \$1 per day. 18 million of our fellow humans die each year from poverty-related causes. In 2006, 1.1 billion people lacked safe drinking water, and waterbourne diseases killed an estimated 1.8 million people. The developing countries are also the scene of a resurgence of other infectious diseases, such as malaria, drug-resistant tuberculosis and HIV/AIDS.<sup>2</sup>

Meanwhile, in 2011, world military budgets reached a total of 1.7 trillion dollars (i.e. 1.7 million million dollars). This amount of money is almost too large to be imagined. The fact that it is being spent means that many people are making a living from the institution of war. Wealthy and powerful lobbies from the military-industrial complex are able to influence mass media and governments. Thus the institution of war persists, although we know very well that it is a threat to civilization and that it responsible for much of the suffering that humans experience.

<sup>&</sup>lt;sup>1</sup>The interested reader can find the "Hague Invasion Act" described on the Internet

<sup>&</sup>lt;sup>2</sup>It would be wrong to attribute poverty in the developing world entirely to war, and to exploitation by the industrialized countries. Rapid population growth is also a cause of poverty. Nevertheless, the enormous contrast between the rich and poor parts of the world is partly the result of unfair trade agreements imposed by means of "regime change" and "nation building", i.e. interference backed by military force.

Today's military spending of almost two trillion US dollars per year would be more than enough to finance safe drinking water for the entire world, and to bring primary health care and family planning advice to all. If used constructively, the money now wasted (or worse than wasted) on the institution of war could also help the world to make the transition from fossil fuel use to renewable energy systems.

The way in which some industrialized countries maintain their control over less developed nations can be illustrated by the "resource curse", i.e. the fact that resource-rich developing countries are no better off economically than those that lack resources, but are cursed with corrupt and undemocratic governments. This is because foreign corporations extracting local resources under unfair agreements exist in a symbiotic relationship with corrupt local officials.

As long as enormous gaps exist between the rich and poor nations of the world, the task turning the United Nations into an equitable and just federation will be blocked. Thus we are faced with the challenge of breaking the links between poverty and war. Civil society throughout the world must question the need for colossal military budgets, since, according to the present UN Charter, as well as the Nuremberg Principles, war is a violation of international law, except when sanctioned by the Security Council. By following this path we can free the world from the intolerable suffering caused by poverty and from the equally intolerable suffering caused by war.

# 8.5 Governments of large nations

The problem of achieving internal peace over a large geographical area is not insoluble. It has already been solved. There exist today many nations or regions within each of which there is internal peace, and some of these are so large that they are almost worlds in themselves. One thinks of China, India, Brazil, Australia, the Russian Federation, the United States, and the European Union. Many of these enormous societies contain a variety of ethnic groups, a variety of religions and a variety of languages, as well as striking contrasts between wealth and poverty. If these great land areas have been forged into peaceful and cooperative societies, cannot the same methods of government be applied globally?

Today there is a pressing need to enlarge the size of the political unit from the nationstate to the entire world. The need to do so results from the terrible dangers of modern weapons and from global economic interdependence. The progress of science has created this need, but science has also given us the means to enlarge the political unit: Our almost miraculous modern communications media, if properly used, have the power to weld all of humankind into a single supportive and cooperative society.

#### Suggestions for further reading

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